Criminal Justice Council

2023 Joint Finance Hearing
Wednesday, February 9, 2022

Christian Kervick, Executive Director
Spencer Price, Director, SAC
Maureen Monagle, Executive Director, DVCC
Brian Reynolds, Chief of Administration
Mission & Legislation

Title 11: Chapter 87 of the DE Code

The Delaware Criminal Justice Council is an independent body committed to leading the criminal justice system through a collaborative approach that calls upon the experience and creativity of the Council, all components of the system, and the community. The Council shall continually strive for an effective system that is fair, efficient, and accountable.
Trusted Resource

Funding
Planning
Research & Analysis
Who We Serve
Nearly 400 grant recipients and the clients they serve
Legislature
23 Committees, Commissions and Working Groups, including
Council on Correction
Adult Correction Healthcare Review Committee
Juvenile Justice Advisory Group
SENTAC
Law Enforcement, Public Safety, Pre-Trial & Victims Committees and their subcommittees
Background

The CJC was created by statute in 1984, and was united with the SAC in 2011. The Board of Parole was added to the CJC complement in July 2014.

The Council consists of 29 members, including representatives from the judiciary, state and local police departments, the Governors Cabinet and state and local government and members of the community.

FY 2022 Budget consists of 21.1 state funded FTE’s:

8 general fund CJC positions
6.1 general fund SAC positions
5 general fund DVCC positions
2 full time general fund and 1 casual/seasonal Board of Parole positions

FY 2022 14.9 NSF FTE’s:

14 full time and 3 casual/seasonal federally funded CJC positions
.9 full time and 2 casual/seasonal federally funded SAC positions
FUNDING
FY2022 General Fund Budget

FY2022 Funding:

$1,417,800  CJC General Funds  
CJC Salary = $950,000; DVCC Salary = $400,000

$ 42,700  Domestic Violence Coordinating Council

$ 204,800  Board of Parole

$ 529,000  SAC General Funds

$2,194,300  Total General Funds

$ 212,500  Videophone Funds ASF

$ 212,500  Total Appropriated Special Funds
2021 Federal Funding Breakdown

- VOCA
- FVPSA ARPA Testing
- President-Elect Security
- STOP-VAWA
- Byrne-JAG
- FVPSA
- 2nd Chance Employment Strategies
- JJ Title II
- SASP
- Presidential Security (DNC)
- FVPSA ARPA
- Coverdell
- RSAT
- PSN
- CJA
- JRJ

0  1,000,000  2,000,000  3,000,000  4,000,000
**Videophone, Law Enforcement Reimbursement Program and Domestic Violence Fund**

**Videophone revenue is imposed and collected by the courts for crimes or offenses as defined in Title 11 § 233.**

- FY21 Actual Revenue $95,322
- 126 Videophone sites
- Resulting in a cost avoidance of over $2 million in FY21

**Local Law Enforcement Education Reimbursement Fund**

- FY22 $120,000
- Since the inception of the program CJC has provided more than 1,100 reimbursements to nearly 400 officers totaling $1.5 million

**DVF revenue is composed of $15 from each fee for a certified marriage license/certificate copy.**

- Effective January 2009
- FY21 Actual Revenue $118,086
Highlights and Current Activities

In 2021, CJC awarded funding for more than 200 projects in excess of $21.0 million federal dollars. The CJC also continued to administer over $17 million in grants awarded in previous years, bringing the total of federal funds to over $38 million.

Through the Support of OMB, The CJC E-grants was implemented in July 2014. The CJC continues user training. As of today over $100 million has been administered in this system.

CJC continues to manage 25 planning and federal funding sub-committees virtually as well as completed 4 statewide virtual public hearings.
Planning

Projects and Current Initiatives
Discretionary Grant Era

Criminal Justice Council Funding

Fiscal Years

Dollars
Discretionary Grants Administered 2020-21
$6,919,620

- **Coronavirus Emergency Supplemental Funding Program** - $3,536,720 - Provides funding to assist eligible states, local units of government, and tribes in preventing, preparing for, and responding to the coronavirus.

- **Family Violence Prevention and Services Act (FVPSA) Coronavirus Aid Relief and Economic Security Act (CARES Act) Supplemental Funding** - $101,590 - Provides one-time funding to support FVPSA State/Territorial administrators in preventing, preparing for, and responding to the coronavirus (COVID 19) public health emergency.
## Coronavirus Emergency Supplement Funds

**Total Federal Amount**  $3,536,720

<table>
<thead>
<tr>
<th>Agency</th>
<th>Amount</th>
<th>Duration</th>
<th>Description</th>
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<tbody>
<tr>
<td>CJC Admin</td>
<td>$336,720</td>
<td></td>
<td>Staffing, monitoring, reporting, mini -grants</td>
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<tr>
<td>Courts</td>
<td>$350,000</td>
<td>Over 24 months</td>
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<tr>
<td>DOJ</td>
<td>$350,000</td>
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<tr>
<td>DSP</td>
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<tr>
<td>DOC</td>
<td>$850,000</td>
<td>Over 24 months</td>
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<tr>
<td>LLEBG</td>
<td>$650,000</td>
<td>Various Programs TBD</td>
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<tr>
<td>Non-Profs</td>
<td>$150,000</td>
<td>Various Programs TBD</td>
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<tr>
<td><strong>Total</strong></td>
<td><strong>$3,536,720</strong></td>
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</table>
Discretionary Grants Administered 2020-21 $6,919,620

- **Body-Worn Camera Policy and Implementation Program to Support Law Enforcement Agencies** - $630,000 - Establish or expand comprehensive BWC programs and have specified plans to implement this technology in a manner that maximizes the benefits of BWCs
  - FY 20 Wilmington Police Department – $630,000
  - FY 21 Dover Police Department - $140,000

- **State Delinquency Prevention Programs** - $1,000,000 - Implement a 5-module initiative, each consisting of 12 months of educational programming and vocational opportunities, throughout the 5-year lifespan of the project.
Discretionary Grants Administered 2020-21 $6,919,620

- **Second Chance Act Adult Reentry and Employment Strategies Implementation**
  - $500,000 - Maintain the Re-entry Business Services Manager, secure a vocational assessment tool, employer development and training, implement peer coaches, increase community employment programs and expungements.

- **Second Chance Act Statewide Recidivism Reduction Strategic Implementation**
  - $500,000 – Funds programming to align with evidence-based practices to reduce the state’s drivers of recidivism. Provide a CDL training program for DOC and increase community ancillary services along with funding a rigorous research component with the University of Delaware.
Discretionary Grants Administered  2020-21
$6,919,620

• **Adult Drug Court and Veterans Treatment Court Discretionary Grant Program**
  - $652,310 - Enhance Delaware’s statewide problem-solving courts through the purchase of a statewide case management database, funding for training opportunities, implementation of evidence-based screening and assessment tools, and additional supports for problem-solving court participants.

• **Connect and Protect: Law Enforcement Behavioral Health Responses**
  - $550,000 - Support law enforcement–behavioral health cross-system collaboration and to improve public safety responses and outcomes for individuals with MI or CMISA statewide.
Discretionary Grants
Protection of the President
$3,723,705

- Democratic National Convention (Wilmington) - $378,485 – Provides reimbursement funding for State and Local Law Enforcement during the virtual DNC meeting in Wilmington

- Protection of the President Elect - $1,038,999 - Provides one-time funding for reimbursement for extraordinary expenses for state and local law enforcement agencies for the protection of the President-Elect

- FEMA – Presidential Residence Protection Assistance Grant - $2,306,221 – Competitive - Provides reimbursement funding for State and Local Law Enforcement agencies for the extraordinary costs associated with the Presidents Residences and his travel home.
Impact on our Constituents

- **Law Enforcement:**
  - Approx. 1119 officers attended training  
    Roughly 1404 hours of LE OT funded
  - DE Chapter of National Organization of Black Law Enforcement Executives is conducting 2 cohorts of Police Officer Prep Academy to expose college level students to police training in order to offer career opportunities with state law enforcement agencies. 15 students attended the first cohort and potentially 35 for the second. Total of 50 College Students will benefit from this program.
  - New Castle County Police Department introduced First Responder Peer Support Program, a 24/7 confidential hotline.
  - State has created DPAC (Del Police Accreditation Commission) - As of 9/30/21, 10 agencies have received Statewide Accreditation, 6 are in the process and 10 Agencies already have CALEA Accreditation.
Impact on our Constituents

- **Juvenile Justice:**
  - Prevention funding to services to approx. 1,157 youth statewide
  - Services for at risk youth, Teen Dating Violence Prevention, and Afterschool Evidence Based Group programming focused on health and wellness
  - $2.2M funding through DPBH for Out of School Time programming, provide services to approx. 2,841 youth through 30 different programs.
  - Services include violence & suicide prevention programs.
  - $1,000,000 of Title V funds will provide programming for 5 years to 55 youth in Wilmington to help them become entrepreneurs and leaders within their community.
Impact on our Constituents

• **Victims / Services and Trainings**

  • Provide services to approx. 45,000 victims of Crime
  • Services include safety planning, crisis intervention, emergency shelter, information and referral, advocacy, court accompaniment, interpretation, legal, medical and housing assistance

  • Over 600,000 staff hours (including match) were funded.

  • 1,300 professionals have been trained regarding victim services, domestic violence, sexual assault, crisis intervention and more
Impact on our Constituents

• **Corrections and Re-entry Services:**

  • DCRC work resulted in the creation of the Office of Re-entry - $4,581,730 federal funds secured for reentry since 2017
  • 434 Transition Plans generated for individuals entering correctional institutions
  • Two cohorts - 17 students completed Del Tech basic construction trades training for Plummer Center
  • 132 participated in CBT program - Thinking for a Change at level IV
  • 87 probationers have received financial subsidies for housing and bus passes
  • Case Management was provided through the Delaware Center for Justice who served 252 individuals

• **RSAT:** 9 Justice involved pregnant mothers were provided risk assessment, individualized treatment plan, and substance use treatment and supportive services while living in apartment-like housing.
Impact on our Constituents

• The CJC continues to provide funding, staffing and technical assistance to all CJ entities including the DOJ, ODS, Courts, DELJIS, Office of Child Advocate, Child Advocacy Center, Innocence Project, Human Trafficking Commission, and many others in the state government and our community.
Current Initiatives

• Victims Training Academy

• Criminal Justice Institute Program (U of D and SAC)

• Statewide Law Enforcement Training – per Chiefs

• Statewide Victimization Report

• Virtual Public Hearings including Council on Correction
Questions
Statistical Analysis Center

Mission

• 11 § 8902
The Statistical Analysis Center shall provide the State with a professional capability for objective, interpretive analysis of data relating to crime and criminal justice issues in order to improve the effectiveness of policy-making, program development, planning and reporting.

Statutory Obligations

• 11 § 2104(e)(2)
The SAC shall provide the court with a report of rates of re-arrest and failure to appear as required by persons [defendants] released by the court.

• 11 § 2107(g)
In addition to the information required in the annual report established in § 2114(i) of this title, the Criminal Justice Council shall include information of the following in the aggregate and disaggregated by race, gender, and zip code of:
  1. Rates of defendants’ eligibility under subsection (c) of this section.
  2. Rates of initial detention.
  3. Rates of detention throughout the pretrial period.
  4. Average length of stay from arrest to adjudication.

• 11 § 8903
(9) Conduct research and provide analyses as required to determine the impact proposed policy changes may have on the criminal justice system;
(10) Submit annually to the Governor, Chief Justice, President Pro Tem of the Senate, and the Speaker of the House a report examining 1-year, 2-year, and 3-year rates of re-arrest, reconviction, and recommitment of released offender cohorts.

14 § 9006A(b)
By October 1 of each year, the Statistical Analysis Center shall submit to the Department of Justice a report on the outcome or status of complaints of violations of §§ 767-773 of Title 11 where the alleged victim or the alleged perpetrator, or both, is a student of an academic institution and whether the alleged offense occurred on campus at an academic institution. The report shall cover the previous calendar year.
Number of Bills & Analyses SAC Analyzed by Type and General Assembly

- House Bills Analyzed
- Senate Bills Analyzed
- Total Bills Analyzed
- Special Requests

<table>
<thead>
<tr>
<th>General Assembly (years)</th>
<th># of Bills Analyzed</th>
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<tbody>
<tr>
<td>146 (2010-2012)</td>
<td>12, 7</td>
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<tr>
<td>147 (2012-2014)</td>
<td>20, 19, 0</td>
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<td>148 (2014-2016)</td>
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<td>149 (2016-2018)</td>
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<tr>
<td>151 (2020-2022)</td>
<td>15, 11, 15, 3, 1, 4</td>
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Statewide Shootings

Distribution of Delaware Shooting Incidents, 2016-2020

<table>
<thead>
<tr>
<th>Location</th>
<th>2016</th>
<th>2017</th>
<th>2018</th>
<th>2019</th>
<th>2020</th>
</tr>
</thead>
<tbody>
<tr>
<td>All Delaware</td>
<td>230</td>
<td>258</td>
<td>159</td>
<td>167</td>
<td>281</td>
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<tr>
<td>Wilmington</td>
<td>128</td>
<td>167</td>
<td>75</td>
<td>88</td>
<td></td>
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<tr>
<td>Suburban New Castle County</td>
<td>59</td>
<td>44</td>
<td>25</td>
<td>26</td>
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<tr>
<td>Kent County</td>
<td>29</td>
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<tr>
<td>Sussex County</td>
<td>14</td>
<td>14</td>
<td>13</td>
<td>10</td>
<td>29</td>
</tr>
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</table>
Adult Recidivism

Return To Prison
Recommitment
Reconviction
Rearrest

Release Year

Other Projects at the Center

• Juvenile Recidivism

• Pretrial Failure Rate Reporting

• SS1 to SB7 Reporting Requirements

• Victim Offender Relationship Analysis

• Supporting Legislatively assigned Task Forces & Subcommittees
Questions
Domestic Violence Coordinating Council

Title 13: Chapter 21 of the Delaware State Code

The Domestic Violence Coordinating Council (DVCC) is the state agency legislatively created to improve Delaware’s response to domestic violence and sexual assault.

Statutory duties are defined in 13, Del. C § 2103
Vision Statement

The DVCC is committed to leading the nation through innovative legislative action, community education and an outstanding coordinated system response to domestic violence & sexual assault.
Domestic Violence Coordinating Council

Chair: Hon. Michael Newell
Vice Chair: Laura Graham, Esq.

- Hon. Nicole Poore
- Hon. Ernesto Lopez
- Hon. Krista Griffith
- Hon. Michael Smith
- Hon. Jan Jurden
- Hon. Carl Danberg
- Hon. Kathy Jennings
- Hon. Kevin O’Connell
- Hon. Nathaniel McQueen
- Hon. Monroe Hudson
- Hon. Josette Manning
- Dr. Josephine Mokonogho
- Prof. Dana Harrington Conner
- Hon. Claire DeMatteis
- Ms. Ariana Langford
- Prof. Jennifer Naccarelli
- Ms. Debra Reed
- M Cpl Andrea Warfel

**DVCC Staff:**
Maureen Monagle, Executive Director
Amanda Levering, Senior Administrator
*Vacant*, Planner IV
*Vacant*, Trainer/Educator II
Stacey Burrell Scott, Administrative Specialist III
Timothy Valeski, High Risk DV Coordinator (*grant funded contractor*)
History of DVCC’s Annual Budget

The DVCC was established in 1993. The agency was established with the Executive Director and Project Coordinator (2 staff). FY00 – added a dedicated Senior Secretary and Public Education Specialist. FY06 – added a Project Coordinator position in Sussex County.
DVCC Annual Budget FY2021: $13,400.00

Software/Annual Fees 17%

Education & Outreach 21%

General Office Supplies 12%

Cell Phone 4%

Information & Resources 20%

Staff Professional Development & Training 1%

Professional Membership 7%

Copier Lease 18%

$12,186 Expended

$1,214 late invoice carried to FY22 expenditures
FY2022 Projected vs FY2023 Requested

- Cell Phone
- Copier Lease
- Office Telecommunications
- FLEET
- Office Supplies
- Printing
- Membership & Subscription
- Staff Development
- Education & Awareness
- Contractual

FY20222 | FY2023
---|---
$0.00 | $0.00
$2,000.00 | $2,000.00
$4,000.00 | $4,000.00
$6,000.00 | $6,000.00
$8,000.00 | $8,000.00
$10,000.00 | $10,000.00
$12,000.00 | $12,000.00
$14,000.00 | $14,000.00
$16,000.00 | $16,000.00
Domestic Violence and Sexual Violence Training and Awareness

Training and public awareness regarding the effects of domestic violence and sexual violence is vital to our mission.

- Healthcare professionals
  - Law enforcement
- Judicial branch employees
  - Attorneys
  - Schools
- Community members
- On-site specialized trainings
  - Skill-building workshops
  - Classroom presentations
- Public Awareness Events (*health fairs, Victims Tribute, Day of Remembrance, etc.)*
  - Resource tables

**July 1, 2020 – June 30, 2021**

- **115** Professionals were trained at 7 events (virtual and in-person)
- **76** professionals completed the Law Enforcement Training modules launched on the DLC
- Partnered with the Delaware Family Court in sponsoring a one-day virtual conference for **250** professional to receive training on strangulation
- Facilitated **12** virtual Educational Workshops reaching **111** individuals
- Domestic Violence resources were provided to victim serving agencies, health care facilities, school wellness centers and community organizations.
DVCC Committees

Family Justice Center Steering Committee (ad hoc, Established 2021):
- Explore the Family Justice Center model and what would be needed if this model were to be implemented in Delaware.
- Receiving Training, Technical Assistance and Consultation Services from the Family Justice Center Alliance

Children & Domestic Violence Committee
- Discussions about the needs and response for victims of Teen Dating Violence
- Working group established to update the Guidelines for Responding to Teen Dating & Sexual Violence in Delaware Schools

Criminal Justice Committee
- Partnered with Arizona State University for a study to develop a validated DV Risk Assessment Tool for use in the Pre-Trial Settings;
- Continue to discuss the response to High Risk DV Cases;
- Focused discussion on the crime of strangulation;
- Continue discussions on Body Worn Camera policies

Elderly and Domestic Violence Committee
- Professional & Service Providers to understanding of complexities of domestic violence and abuse in later life

Immigration Committee
- Planning a needs assessment to determine unique needs of victims, survivors and perpetrators of domestic violence of the Latinx communities.
DVCC Committees (cont.)

Legislative Committee
- Review and Discuss issues and proposed legislation addressing issues related to domestic violence and sexual assault (FY22 Initiatives Include: TDV Hotlines & Resources on Student IDs, SVPO, Strengthen the work of the FIRT, Expand the DVCC Membership to include the Justice of the Peace Courts, etc.).

Medical Committee

Training Committee
- Develop and publish online trainings
- Coordinate trainings across the systems and advocacy community
- Annual Law Enforcement Training Conference on DV & SA (subgrant)
  - Expanding on-line training materials for law enforcement

Treatment Committee
- Technical Assistance from Center for Court Innovation (CCI) Abusive Partner Accountability and Engagement
- Review certification standards “Domestic Violence Intervention Standards”

Public Awareness & Education Committee
- creating a domestic violence information module to publish on the DLC.
- Domestic Violence Awareness Month (October)
- Teen Dating Violence Awareness Month (February)
- Sexual Assault Awareness Month (April)
DVCC Strategic Plan

The DVCC set the following goals for 2018-2021:

**Court Operations:**
- Family Court Domestic Violence Coordinator
- Establish a compliance calendar

**High Risk Domestic Violence Cases:**
- Establish a multi-disciplinary High Risk DV Team

**Services and Resources for Offenders:**
- Promote accessible treatment for offenders
- Enhance legal services and pro se assistance for victims and offenders

**Education & Awareness:**
- Enhance education efforts in the middle and high schools
- Create curricula after determining training needs
- Large scale awareness campaigns on domestic violence and sexual assault in multiple languages.

In the final stages of our three-phased Strategic Planning Process to identify goals for 2022-2026
Fatal Incident Review Team

The Fatal Incident Review Team (FIRT) was established in 1996 under 13 Del. C. § 2105

FIRT consists of fourteen members defined in statute.

FIRT Report released March 2021 had two recommendation for the DVCC.

140 domestic violence fatal incident reviews conducted by FIRT since inception. Of those, there were 175 domestic violence related deaths and 3 near deaths.

**FY2022**

Continue to work with the National Domestic Violence Fatality Review Initiative (NDVFRI) for training and technical assistance.

Full report may be found on: [dvcc.delaware.gov](http://dvcc.delaware.gov)
Questions