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DELAWARE STATE SENATE
152nd GENERAL ASSEMBLY

SENATE SUBSTITUTE NO. 1
FOR
SENATE BILL NO. 2

AN ACT TO AMEND TITLE 11, TITLE 24, AND TITLE 29 OF THE DELAWARE CODE RELATING TO DEADLY WEAPONS.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF DELAWARE:

1 Section 1. Amend Subchapter VII, Chapter 5, Title 11 of the Delaware Code by making deletions as shown by
2 strike through and insertions as shown by underline as follows:

3 § 1448D. Handgun qualified purchaser permit required to purchase handguns.

4 (a) For purposes of this section:

5 (1) "Director" means the Director of the State Bureau of Identification.

6 (2) "Handgun" means a pistol, revolver, or other firearm designed to be readily capable of being fired when
7 held in 1 hand.

8 (3) "Qualified law-enforcement officer" means as defined under § 1441A(c) of this title.

9 (4) "Qualified retired law-enforcement officer" means as defined under § 1441B(c) of this title.

10 (5) "SBI" means the State Bureau of Identification within the Division of State Police.

11 (b) The SBI shall, on application, issue a handgun qualified purchaser permit to all of the following:

12 (1) A person not disqualified under subsection (f) of this section.

13 (2) A person who the Director determines to be one of the following:

14 a. A qualified law-enforcement officer.

15 b. A qualified retired law-enforcement officer.

16 (c)(1) A person applying for a handgun qualified purchaser permit as a qualified law-enforcement officer or a
17 qualified retired law-enforcement officer is not subject to paragraphs (f)(1) or (4) or subsection (g) of this section.

18 (2) A person who holds a valid license to carry concealed deadly weapons issued by the Superior Court under
19 § 1441 of this title is not required to apply for a handgun qualified purchaser permit under this section before
20 purchasing a handgun.

21 (d)(1) A person's application for a handgun qualified purchaser permit must be in the form prescribed by the SBI
22 and include all of the following information about the person:

23 a. Name.

24 b. Residence.

25 c. Employer.

26 d. Date of birth.

27 e. Sex.

28 f. Gender.

29 g. Physical description, including distinguishing physical characteristics.

30 h. Race.

31 i. Ethnicity.

32 j. National origin.

33 k. English language proficiency.

34 (2) An application must include a sworn, written affirmation that the person is not prohibited from possessing
35 a firearm under § 1448 of this title or any other provision of state or federal law.

36 (e) Applications must be made available by the SBI and licensed dealers.

37 (f) Except as otherwise provided under this chapter, the Director may not issue a handgun qualified purchaser
38 permit to any of the following:

39 (1) A person under the age of 21.

40 (2) A person who is prohibited from purchasing, owning, possessing, or controlling a deadly weapon under §
41 1448 of this title.

42 (3) If supported by probable cause, a person who poses a danger of causing physical injury to self or others by
43 owning, purchasing, or possessing firearms.

44 (4) A person who, in the 5 years before the date of application, has not completed a firearms training course
45 that is sponsored by a federal, state, county, or municipal law-enforcement agency; a college; a nationally recognized
46 organization that customarily offers firearms training; or a firearms training school with instructors certified by a

47 nationally recognized organization that customarily offers firearms training. The firearms training course must consist
48 of at least all of the following:

49 a. Instruction regarding knowledge and safe handling of firearms.

50 b. Instruction regarding safe storage of firearms and child safety.

51 c. Instruction regarding knowledge and safe handling of ammunition.

52 d. Instruction regarding safe storage of ammunition and child safety.

53 e. Instruction regarding safe firearms shooting fundamentals.

54 f. Live fire shooting exercises conducted on a range, including the expenditure of a minimum of 100
55 rounds of ammunition.

56 g. Identification of ways to develop and maintain firearm shooting skills.

57 h. Instruction regarding federal and state laws pertaining to the lawful purchase, ownership,
58 transportation, use, and possession of firearms.

59 i. Instruction regarding the laws of this State pertaining to the use of deadly force.

60 j. Instruction regarding techniques for avoiding a criminal attack and how to manage a violent
61 confrontation, including conflict resolution.

62 k. Instruction regarding suicide prevention.

63 (5) A person who is otherwise prohibited from purchasing or possessing firearms under the law of this State or
64 federal law.

65 (g) A person must submit an application for a handgun qualified purchaser permit to the SBI, who shall investigate
66 the application and, unless grounds exist for the denial thereof, grant the handgun qualified purchaser permit within 30 days
67 from the date of receipt of the application.

68 (1) The SBI shall take the fingerprints of each person who applies for a handgun qualified purchaser permit
69 and compare the fingerprints with any records of fingerprints in this State. The SBI shall conduct a search of the
70 Delaware Criminal Justice Information System to determine if the applicant is prohibited under the law of this State or
71 federal law from purchasing or possessing a firearm. The SBI shall submit the person's fingerprints to the Federal
72 Bureau of Investigation with a request that a search of the National Instant Criminal Background Check System be
73 conducted.

74 (2)a. In investigating the application, the SBI shall contact the local law-enforcement agencies of the county
75 or municipality in which the person resides and inquire as to any facts and circumstances relevant to the person's
76 qualification for a handgun qualified purchaser permit.

77 b. If an applicant has resided in the applicant's county or municipality of residence for less than 5 years,
78 the SBI shall contact the local law enforcement agency of each county or municipality in which the applicant has
79 resided for the previous 5 years and inquire as to any facts and circumstances relevant to the person's qualification
80 for a handgun qualified purchaser permit.

81 (h) If the Director determines that a person does not qualify under subsection (b) of this section for a handgun
82 qualified purchaser permit, the Director shall deny the application and notify the person, in writing, setting forth the specific
83 reasons for the denial.

84 (i)(1) A handgun qualified purchaser permit is valid for a period of 1 year from the date of issuance.

85 (2) A handgun qualified purchaser permit must consist of a unique permit number that corresponds to
86 information retained by the SBI and including, at minimum, the following:

87 a. The full name and address of the person issued the handgun qualified purchaser permit.

88 b. The date on which the handgun qualified purchaser permit expires.

89 c. Any other information required by state law.

90 (3) A person issued a handgun qualified purchaser permit may purchase handguns using the handgun qualified
91 purchaser permit while the handgun qualified purchaser permit is valid.

92 (j) A handgun qualified purchaser permit is void if, at any time following the issuance of a handgun qualified
93 purchaser permit, any of the following apply to a person issued the handgun qualified purchaser permit:

94 (1) The person becomes disqualified for any reason under subsection (f) of this section.

95 (2) The person is no longer a qualified law-enforcement officer or a qualified retired law-enforcement officer.

96 (k)(1) The Director may revoke a handgun qualified purchaser permit at any time on a finding that any of the
97 following apply to a person issued the handgun qualified purchaser permit:

98 a. The person is disqualified for any reason under subsection (f) of this section.

99 b. The person is no longer a qualified law-enforcement officer or a qualified retired law-enforcement
100 officer.

101 (2) The Director shall give written notice of revocation without unnecessary delay to the person issued the
102 handgun qualified purchaser permit, the State Police, and local law-enforcement agencies of the county or municipality
103 in which the person resides.

104 (3) If the Director has given written notice of revocation and there is probable cause to believe that the person
105 issued the handgun qualified purchaser permit has handguns purchased with the handgun qualified purchaser permit in

106 the person's custody, possession, or control, the State Police shall take action to ensure surrender or removal of the
107 handguns.

108 (l)(1) A person aggrieved by the denial or revocation of a handgun qualified purchaser permit may request a
109 hearing in the Justice of the Peace Court for the county in which the person resides.

110 a. The request for a hearing must be made in writing within 30 days of the denial of the application for
111 the handgun qualified purchase permit or the revocation of the handgun qualified purchase permit.

112 b. The person shall deliver a copy of the person's request for a hearing to the Director and any chief of
113 police of the county or municipality in which the person resides.

114 c. The hearing must be held and a record made thereof within 21 days of the receipt of the application for
115 a hearing by a Justice of the Peace.

116 d. A formal pleading or a filing fee is not required to obtain a hearing.

117 (2) The Justice of the Peace Court's decision may be appealed to the Superior Court for a hearing de novo.
118 The appeal must be filed within 15 days. The Superior Court shall schedule the de novo hearing within 15 days of the
119 filing of the appeal.

120 (m) Not later than [1 year after the implementation date of § 1448D of Title 11 within Section 1 of this Act] and
121 annually thereafter, the Director shall submit to the House and Senate committees on the Judiciary a report that includes
122 all of the following, with respect to the preceding year:

123 (1) The number of applications submitted for a handgun qualified purchaser permit, the number of handgun
124 qualified purchase permits issued, and the number of applications denied.

125 (2) The number of hearings requested by applicants aggrieved by a denial or revocation of a handgun
126 qualified purchaser permit and the disposition of those hearings.

127 (3) The number of handgun qualified purchaser permits revoked by the Director.

128 (4) The number of cases in which the State Police has taken action to remove handguns purchased with a
129 handgun qualified purchase permit that was subsequently revoked and the number of handguns recovered.

130 (5) Demographic data on applicants seeking a handgun qualified purchaser permit, including race, ethnicity,
131 national origin, sex, gender, age, disability, and English language proficiency.

132 (6) Demographic data on applicants aggrieved by a denial or revocation for a handgun qualified purchaser
133 permit, including race, ethnicity, national origin, sex, gender, age, disability, and English language proficiency.

134 (n) The SBI may retain information submitted by an applicant under this section.

135 (o) The SBI may adopt regulations to administer, implement, and enforce this section.

136 Section 2. Amend § 1448A, Title 11 of the Delaware Code by making deletions as shown by strike through and
137 insertions as shown by underline as follows:

138 § 1448A. Background checks and handgun qualified purchaser permit required for sales of firearms.

139 (a)(1) A licensed importer, licensed manufacturer, or licensed dealer may not sell, transfer, or deliver from
140 inventory any firearm, as defined in § 8571 of this title, to any other person, other than a licensed importer, licensed
141 manufacturer, licensed dealer, or licensed collector, without conducting a background check by the State Bureau of
142 Identification, through the Firearm Transaction Approval Program under subchapter VI of Chapter 85 of this title, to
143 determine whether the transfer of a firearm to any person who is not licensed under 18 U.S.C. § 923 would be in violation
144 of federal or state law.

145 (2) A transferor may not sell, transfer, or deliver from inventory a handgun to any other person, other than a
146 licensed importer, licensed manufacturer, licensed dealer, or licensed collector, unless the buyer or transferee has a
147 valid handgun qualified purchaser permit issued by the State Bureau of Identification under § 1448D of this title.

148 (3) For the purposes of this section:

149 a. “Handgun” means a pistol, revolver, or other firearm designed to be readily capable of being fired when
150 held in 1 hand.

151 b. “Transferor” means a licensed dealer, licensed manufacturer, or licensed importer, or employee thereof,
152 or any other person who sells, transfers or delivers a firearm.

153 (f) ~~Any licensed dealer, licensed manufacturer, licensed importer, or employee thereof~~ A transferor who wilfully
154 and intentionally requests a background check from the State Bureau of Identification, through the Firearm Transaction
155 Approval Program under subchapter VI of Chapter 85 of this title, for any purpose other than compliance with subsection
156 (a) of this section, or § 1441(a)(1) or § 1448B(a) of this title, or wilfully and intentionally disseminates any information
157 from the background check to any person other than the subject of such information or discloses to any person the unique
158 identification number is guilty of a class A misdemeanor. The Superior Court has exclusive jurisdiction for all offenses
159 under this subsection.

160 (h) ~~Any licensed dealer, licensed manufacturer, licensed importer or employee thereof~~ A transferor who wilfully
161 and intentionally sells or delivers a firearm in violation of this section is guilty of a class A misdemeanor. A second or
162 subsequent offense by an individual is a class G felony. The Superior Court has exclusive jurisdiction for all offenses under
163 this subsection.

164 Section 3. Amend § 1448B, Title 11 of the Delaware Code by making deletions as shown by strike through and
165 insertions as shown by underline as follows and redesignating accordingly:

166 § 1448B. Background checks and handgun qualified purchaser permit required for sales of firearms — Unlicensed
167 persons.

168 (a)(1) An unlicensed person may not sell or transfer any firearm to any other unlicensed person without having
169 conducted a background check through a licensed firearms dealer in accordance with § 1448A of this title and § 904A of
170 Title 24 to determine whether the sale or transfer would be in violation of federal or state law, and until the licensed
171 firearms dealer has been informed that the sale or transfer of the firearm may “proceed” by the State Bureau of
172 Identification, through the Firearm Transaction Approval Program under subchapter VI of Chapter 85 of this title or 25
173 days have elapsed from the date of the request for a background check and a denial has not occurred.

174 (2) An unlicensed person may not sell or transfer a handgun to any other unlicensed person unless the
175 potential purchaser or transferee has a valid handgun qualified purchaser permit issued by the State Bureau of
176 Identification under § 1448D of this title.

177 (b) For purposes of this section:

178 (1) “Handgun” means a pistol, revolver, or other firearm designed to be readily capable of being fired when
179 held in 1 hand.

180 ~~(6)(7)~~ “Unlicensed person” means any person who is not a licensed importer, licensed manufacturer
181 manufacturer, or licensed dealer.

182 Section 4. Amend § 904A, Title 24 of the Delaware Code by making deletions as shown by strike through and
183 insertions as shown by underline as follows:

184 § 904A. Background checks for sales between unlicensed persons.

185 (c)(1) Nothing in this section, or any other section of the Code, authorizes or permits the State or any agency,
186 department, or instrumentality thereof to establish any system for the registration of firearms, firearm owners, or firearm
187 transactions or dispositions, except with respect to persons prohibited from receiving a firearm under Chapter 5 of Title 11.
188 Any such system of registration is expressly prohibited.

189 (2) Nothing in this subsection limits the authority granted under § 1448D(n) of Title 11 to the State or any
190 agency, department, or instrumentality of the State regarding records kept for the exclusive use of law enforcement in
191 furtherance of the performance of law enforcement’s lawful duties.

192 Section 5. Amend Chapter 82, Title 29 of the Delaware Code by making deletions as shown by strike through and
193 insertions as shown by underline as follows:

194 § 8239. Firearms training course voucher program.

195 (a) The Department of Safety and Homeland Security (“Department”) shall provide low-income residents of the
196 State who wish to obtain a handgun qualified purchaser permit under § 1448D of Title 11 a voucher to cover the full cost of
197 the firearms training course required under § 1448D of Title 11.

198 (b) For purposes of this section, “low-income” means an individual whose household income is at or below 200%
199 of the federal poverty guideline.

200 (c) The Department may develop rules or policies for verifying low-income status for purposes of this section.

201 Section 6. Sections 1 and 5 of this Act are effective immediately and are to be implemented the earlier of the
202 following:

203 (1) Eighteen months from the date of the Act’s enactment.

204 (2) The date of publication in the Register of Regulation of a notice by the Director of the State Bureau of
205 Identification that the necessary processes have been established for implementation of the handgun qualified
206 purchaser permit under Section 1 of this Act and the firearms training course under Section 5 of this Act.

207 Section 7. Sections 2 through 4 of this Act take effect on the implementation date of Sections 1 and 5 of this Act.

SYNOPSIS

This Act is a substitute for Senate Bill No. 2. Like Senate Bill No. 2 this Act does all of the following:

(1) Creates an application process to obtain a handgun qualified purchaser permit to authorize the purchase of a handgun. While an applicant will incur costs related to fingerprinting and required training, a fee will not be charged to obtain the permit. A holder of a valid concealed carry permit, a qualified law-enforcement officer, and a qualified retired law-enforcement officer are not required to obtain or present a handgun qualified purchaser permit.

(2) Prohibits a licensed importer, manufacturer, or dealer, as well as unlicensed persons, from selling or transferring a handgun to an individual unless the individual has a handgun qualified purchaser permit.

(3) Requires that an applicant complete a firearms training course within 5 years before the date of application, similar to what is required by Delaware’s concealed carry permit law.

(4) Makes clear that § 904A of Title 24 is not intended to prohibit law-enforcement officials from keeping records.

(5) Requires the Department of Safety and Homeland Security to develop and administer a firearms training voucher program for low-income residents to provide low-income residents with a voucher to cover the costs of the firearms training course required under Section 1 of this Act.

(6) Makes technical corrections to conform existing law to the standards of the Delaware Legislative Drafting Manual.

This Act differs from Senate Bill No. 2 as follows:

(1) By increasing the time a handgun qualified purchaser permit is valid from 180 days to 1 year.

(2) By requiring the Superior Court to schedule the de novo hearing within 15 days of the filing of the appeal rather than to hold the hearing within 21 days of the filing of the appeal.

(3) By extending the implementation timeline of Sections 1 and 5 of this Act from a maximum of 6 months from the date of the Act’s enactment to a maximum of 18 months from the date of the Act’s enactment.

Author: Senator Lockman