



SPONSOR: Sen. Mantzavinos & Rep. K. Williams &  
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S. McBride, Poore, Townsend; Reps. Bush, Heffernan,  
K. Johnson, Lambert, Morrison, Wilson-Anton

DELAWARE STATE SENATE  
152nd GENERAL ASSEMBLY

SENATE SUBSTITUTE NO. 2  
FOR  
SENATE BILL NO. 8

AN ACT TO AMEND TITLE 6 OF THE DELAWARE CODE RELATING TO MEDICAL DEBT.

1 WHEREAS, affordable medical services are essential for a healthy and functioning society; and  
2 WHEREAS, a recent survey by the Kaiser Family Foundation found that 41% of American adults report they have  
3 gone into debt because of medical or dental bills; and  
4 WHEREAS, that same survey suggests that, due to their medical debt, 63% of individuals with medical debt have  
5 cut spending on food, clothing, and other basic items, 14% have been denied access to medical services, and 17% have  
6 declared bankruptcy or lost their home; and  
7 WHEREAS, a 2021 academic paper cited by the Biden Administration found that almost half of individuals with  
8 medical debt intentionally avoided seeking care; and  
9 WHEREAS, the federal Consumer Financial Protection Bureau estimates that 58% of debts recorded in collections  
10 were for a medical bill; and  
11 WHEREAS, the federal Consumer Financial Protection Bureau estimates that, as of December 2020, 17.4% of  
12 Delawareans had medical debt, the median balance of medical debt was \$715, and medical debt held by Delawareans  
13 totaled \$401 million; and  
14 WHEREAS, it is imperative that the state of Delaware take action to mitigate the negative effects of medical debt,  
15 and make medical debt more manageable for Delawareans.  
16 NOW, THEREFORE:  
17 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF DELAWARE:  
18 Section 1. Amend Title 6 of the Delaware Code by adding a new Chapter 25J and by making deletions as shown  
19 by strikethrough and insertions as shown by underline as follows:  
20 § 2501J. Purpose.

21 This Chapter is known as the “Medical Debt Protection Act.” The purpose of this chapter is to reduce burdensome  
22 medical debt and to protect patients in their dealings with medical creditors, medical debt buyers, and medical debt  
23 collectors with respect to such debt. This chapter is to be construed as a consumer protection statute and must be liberally  
24 and remedially construed to effectuate its purposes.

25 § 2502J. Definitions.

26 For purposes of this chapter:

27 (1) “Consumer” means an individual and excludes nonhuman entities.

28 (2) “Consumer reporting agency” means any person, which, for monetary fees, dues, or on a cooperative nonprofit  
29 basis, regularly engages in whole or in part in the practice of assembling or evaluating consumer credit information or other  
30 information on consumers for the purpose of furnishing consumer reports to third parties.

31 (3) “External review” means a review of an adverse benefit determination (including a final internal adverse  
32 benefit determination) conducted pursuant to any applicable state external review process, a federal external review process  
33 as described at 42 U.S.C. § 300gg-19, a review pursuant to 29 U.S.C. 1133, a Medicare appeals process, a Medicaid  
34 appeals process, or another applicable appeals process.

35 (4) “Extraordinary collection action” means any of the following:

36 a. Selling an individual’s debt to another party, except if, prior to the sale, the medical creditor has  
37 entered into a legally binding written agreement with the medical debt buyer of the debt under which all of the  
38 following apply:

39 1. The medical debt buyer or collector is prohibited from engaging in any extraordinary  
40 collection actions to obtain payment for the care.

41 2. The medical debt buyer is prohibited from charging interest on the debt.

42 3. The debt is returnable to or callable by the medical creditor upon a determination by the  
43 medical creditor or medical debt buyer that the individual is eligible for financial assistance.

44 4. The medical debt buyer is required to adhere to procedures which must be specified in the  
45 agreement that ensure that the individual does not pay, and has no obligation to pay, the medical debt  
46 buyer and the medical creditor together more than they are personally responsible for paying in  
47 compliance with this chapter.

48 b. Reporting adverse information about the patient to a consumer reporting agency.

49 c. Actions that require a legal or judicial process, including any of the following:

50 1. Placing a lien on an individual’s property.

51 2. Attaching or seizing an individual’s bank account or any other personal property.

52 3. Commencing a civil action against an individual.

53 4. Garnishing an individual’s wages.

54 (5) “Financial assistance policy” means a written policy made pursuant to 26 U.S.C. § 501(r)(4) or its  
55 implementing regulations, including 26 CFR § 1.501(r)-1.

56 (6) “Health care services” means services for the diagnosis, prevention, treatment, cure, or relief of a physical,  
57 dental, behavioral, substance use disorder, or mental health condition, illness, injury, or disease. These services include any  
58 procedures, products, devices, or medications.

59 (7) “Internal review or internal appeal” means review by a health insurance plan or other insurer of an adverse  
60 benefit determination.

61 (8) “Large health care facility” means any of the following entities:

62 a. A hospital licensed under Chapter 10 of Title 16, whether a nonprofit subject to 26 U.S.C. § 501(c)(3),  
63 a not-for-profit entity, or a for-profit entity.

64 b. An outpatient clinic or facility affiliated with a hospital or operating under the license of a hospital as  
65 defined in Chapter 10 of Title 16.

66 c. A licensed freestanding emergency department as defined in § 122 of Title 16.

67 (9) “Medical assistance” means any public assistance program that assists patients with health care costs and  
68 includes Medicaid assistance as defined in § 505 of Title 31.

69 (10) “Medical creditor” means any entity that provides health care services and to whom the consumer owes  
70 money for health care services, or the entity that provided health care services and to whom the consumer owes money for  
71 health care services, or the entity that provided health care services and to whom the consumer previously owed money if  
72 the medical debt has been purchased by one or more debt buyers.

73 (11) “Medical debt buyer” means an individual or entity that is engaged in the business of purchasing medical  
74 debts for collection purposes, whether it collects the debt itself or hires a third party for collection or an attorney for  
75 litigation in order to collect such debt.

76 (12) “Medical debt collector” means any person that regularly collects or attempts to collect, directly or indirectly,  
77 medical debts originally owed or due or asserted to be owed or due another. A medical debt buyer is a medical debt  
78 collector. Medical debt collector does not include the Division of Child Support Services or an individual filing a child  
79 support action under Title 13. Medical debt does not include debt charged to a credit card.

80           (13) “Patient” means the individual who received health care services, and for the purposes of this chapter,  
81 includes a parent if the patient is a minor or a legal guardian if the patient is an adult under guardianship.

82           (14) “Time of service” means before a patient leaves or is discharged from a large health care facility, or within 10  
83 days of discharge if the patient receives emergency care.

84           § 2503J. Requirement to provide information on medical assistance.

85           (a) All large health care facilities must provide uninsured patients with a written notice containing information  
86 regarding eligibility and the application process for medical assistance at the time of service.

87           (b) Each billing statement that a large health care facility sends to an uninsured patient must include a written  
88 notice containing information regarding medical assistance and the application process for medical assistance.

89           (c) The written notice required by subsections (a) and (b) of this section must include all of the following:

90                   (1) A statement that the patient may qualify for medical assistance.

91                   (2) A statement describing how patients may apply for medical assistance, including a website and  
92 telephone number where information on applying may be obtained.

93                   (3) A list of local organizations or agencies (public or private) that may provide assistance with an  
94 application for medical assistance.

95                   (4) A contact number for the patient to call a large health care facility to reach someone who can assist  
96 the patient with an application for medical assistance.

97           (d) The notice required under this section must only be sent to patients receiving services in an emergency  
98 department, admitted to a hospital, or receiving surgery in a large health-care facility.

99           § 2504J. Interest and payment plans.

100           (a) Large health care facilities and medical debt collectors may not charge any interest or late fees to patients.

101           (b) Large health care facilities and medical debt collectors must offer to any patient with outstanding debt totaling  
102 \$500 or more a payment plan and may not require the patient to make monthly payments that exceed 5% of the patient’s  
103 gross monthly income. Failure to provide proof of income may not be used as a basis to deny any patient a payment plan.

104           (c) No initial payment on a monthly payment plan may be due under any of the following circumstances:

105                   (1) Within the first 30 days after the health care services were provided.

106                   (2) Within 30 days after the first bill is sent.

107                   (3) During any period in which a medical creditor or medical debt collector has requested any form of  
108 documentation from a patient.

109 (d) Prepayment or early payment penalties or fees, service or administrative charges or fees, or any other fees or  
110 charges unrelated to the care provided are prohibited, including on any payment plans.

111 (e) Notwithstanding any other provisions in this section, a patient is not prohibited from voluntarily making any  
112 additional or early payments on any medical debt at any time.

113 § 2505J. Billing and collections rules; limits on creditors.

114 (a) The following extraordinary collections actions may not be used by any medical creditor or medical debt  
115 collector to collect debts owed for health care services:

116 (1) Causing an individual's arrest.

117 (2) Causing an individual to be subject to a writ of body attachment or capias.

118 (3) Foreclosing on an individual's real property.

119 (4) Garnishing the wages, disability insurance payments or any other disability benefits, workers'  
120 compensation payments, or unemployment benefits of a patient.

121 (5) Garnishing or attaching a bank account, pension, annuity, or retirement account of a patient.

122 (b) A large health care facility or medical creditor that sells medical debt to a medical debt buyer or medical debt  
123 collector under a contract described in § 2502J(4)a. remains liable for any actions taken by the medical debt buyer or  
124 medical debt collector, including any violations of any provisions of this chapter.

125 (c) No medical creditor or medical debt collector may engage in any permissible extraordinary collection actions  
126 until 120 days after the first bill for a medical debt has been sent.

127 (d) At least 30 days before taking any extraordinary collection actions, a medical creditor or medical debt collector  
128 must provide to the patient a notice containing all of the following:

129 (1) In the case of large health care facilities and medical debt collectors collecting debt for health care  
130 services provided by such facilities, stating whether financial assistance is available for eligible individuals and  
131 providing a plain-language summary of any such financial assistance policy.

132 (2) Identifying the extraordinary collection actions that will be initiated in order to obtain payment.

133 (3) Providing a deadline after which such extraordinary collection actions will be initiated which may be  
134 no earlier than thirty days after the date of the notice.

135 (e) A large health care facility or a medical debt collector collecting the debt for health care services provided by  
136 such a facility may not use any extraordinary collection actions unless these actions are described in the large health care  
137 facility's billing and collections policy.

138 (f) If the patient has paid any part of the medical debt in excess of the amount the patient owes after any financial  
139 assistance or charity care offered by the large health care facility, the large health care facility or medical debt collector  
140 must refund any excess amount to the patient within 60 days. If a change in the financial circumstances of the patient makes  
141 the patient eligible for any financial assistance or charity care, any payments made prior to the change in circumstances that  
142 make the patient eligible for such financial assistance or charity care are not required to be refunded.

143 (g) A large health care facility or medical creditor that sells medical debt to a medical debt buyer or medical debt  
144 collector under a contract described in § 2502J(4)a. remains liable for any actions taken by the medical debt buyer or  
145 medical debt collector, including any violations of any provisions of this chapter.

146 § 2506J. Liability for medical debt.

147 (a) Parents are jointly liable for any medical debts incurred by children under the age of 18.

148 (b) No spouse or other person may be liable for the medical debt or nursing home debt of any other person age 18  
149 or older. A spouse may voluntarily consent to assume liability, but such consent:

150 (1) Must be on a separate standalone document signed by the person.

151 (2) May not be solicited in an emergency room or during an emergency situation.

152 (3) May not be required as a condition of providing any emergency or non-emergency health care  
153 services.

154 § 2507J. Medical debt and consumer reporting agencies.

155 (a) For a period of 1 year following the date when the consumer was first given a bill for medical debt or 3 months  
156 following the date of the most recent payment made towards a payment plan on medical debt, whichever is later, no  
157 medical creditor or medical debt collector may communicate with or report any information to any consumer reporting  
158 agency regarding such medical debt.

159 (b) After the time period described in subsection (a) of this section, medical creditors and medical debt collectors  
160 must give consumers at least one additional bill before reporting a medical debt to any consumer reporting agency. The  
161 amount reported to the consumer reporting agency must be the same as the amount stated in this bill, and such bill must  
162 state that the debt is being reported to a consumer reporting agency. Medical debt collectors must also provide the notice  
163 required by 15 U.S.C. § 1692g before reporting a debt to a consumer reporting agency.

164 § 2508J. Prohibition against collection of medical debt during health insurance appeals.

165 (a) No medical creditor or medical debt collector that knows or should know about an internal review, external  
166 review, or other appeal of a health insurance decision that is pending or was pending within the previous 60 days may do  
167 any of the following:

168                   (1) Provide information relative to unpaid charges for health care services to a consumer reporting  
169                   agency.

170                   (2) Communicate with the consumer regarding the unpaid charges for health care services for the purpose  
171                   of seeking to collect the charges.

172                   (3) Initiate a lawsuit or arbitration proceeding against the consumer relative to unpaid charges for health  
173                   care services.

174                   (b) If a medical debt has already been reported to a consumer reporting agency and the medical creditor or medical  
175                   debt collector who reported the information learns of an internal review, external review, or other appeal of a health  
176                   insurance decision that is pending or was pending within the previous 60 days, such medical creditor or medical debt  
177                   collector shall instruct the consumer reporting agency to delete the information about the debt.

178                   (c) No medical creditor that knows or should have known about an internal review, external review, or other  
179                   appeal of a health insurance decision that is pending or was pending within the previous 60 days may refer, place, or send  
180                   the unpaid charges for health care services to a medical debt collector including by selling the debt to a medical debt buyer.

181                   § 2509J. Interest on medical debt.

182                   (a) Patients may not be charged interest or late fees on medical debt, regardless of any agreements to the contrary.

183                   (b) Subsection (a) of this section also applies to any judgments resulting from medical debt, regardless of any  
184                   agreements to the contrary.

185                   § 2510J. Accessibility.

186                   § 2511J. Remedies.

187                   A large health care facility must provide a contact number with which a patient may request oral interpretation  
188                   services, at no cost to the patient, for any information or document that is provided to the patient under this chapter.

189                   (a) In addition to any remedies a consumer may have at law or in equity, any violation of this chapter is an  
190                   unlawful practice under § 2513 of this title and a violation of subchapter II of Chapter 25 of this title.

191                   (b) Any consumer may sue for injunctive or other appropriate equitable relief to enforce this chapter.

192                   (c) The remedies provided in this section are not intended to be the exclusive remedies available to a consumer nor  
193                   must the consumer exhaust any administrative remedies provided under this chapter or any other applicable law.

194                   (d) No agreement between the patient and a large health care provider or medical debt collector may contain a  
195                   provision that, prior to a dispute arising, waives or inhibits or has the practical effect of waiving or inhibiting any rights  
196                   under this chapter or the rights of a patient to resolve that dispute by obtaining any of the following:

197                   (1) Injunctive, declaratory, or other equitable relief.

- 198                    (2) Multiple or minimum damages as specified by statute.
- 199                    (3) Attorney’s fees and costs as specified by statute or as available at common law.
- 200                    (4) A hearing at which that party can present evidence.
- 201                    (5) Requiring any form of alternative dispute resolution, including arbitration.
- 202                    (e) Any provision in a written agreement violating subsection (d) of this section or any other provision of this
- 203 chapter is void and unenforceable. A court may refuse to enforce any written agreement as equity may require.
- 204                    Section 2. This Act takes effect 6 months after its enactment into law.

#### SYNOPSIS

This Act is the second substitute for Senate Bill No. 8. Like Senate Bill No. 8 and its first substitute, this Act protects patients from unfair debt collection practices for medical debt, including prohibiting large health care facilities from charging interest and late fees, requiring facilities to offer reasonable payment plans, limiting the sale of debt to debt collectors unless an agreement is made to keep protections in place, providing minimum time before certain collections actions may be taken, limiting liability for the medical debt of others, and preventing the reporting of medical debt to consumer credit reporting agencies for at least one year after the debt was incurred. Violations of the provisions of this Act are considered Prohibited Trade Practices and Consumer Fraud violations. Senate Substitute 1 for Senate Bill No. 8 differed from Senate Bill No. 8 as it required large health-care facilities to provide information to uninsured patients regarding eligibility and the application process for medical assistance. This information must be provided at the time of service or prior to discharge and again with each billing statement. It also created a minimum threshold for eligibility for payment plans, and it reduced the timeframe in which a bill under a payment plan may be first due. The first substitute also defined “medical assistance” and “time of service,” which were not defined in Senate Bill No. 8.

This Substitute differs from Senate Substitute 1 in that it changes which medical providers are subject to this Act; it increases the threshold of outstanding debt that requires a payment plan to be offered to patients; it extends the amount of time allowed to provide the medical assistance notice; it refines the definition of medical assistance; it removes examples of companies that are currently credit reporting agencies; it removes a requirement that medical assistance information be printed in any patient’s primary language; it adds a requirement that providers make oral interpretation services available to patients for anything provided under this chapter; it clarifies that the Division of Child Support Services nor anyone filing a child support action is a medical debt collector; it clarifies that anything charged to a credit card is not medical debt; it removes the minimum time before the first payment under a payment plan is due. It also adds Section 2 making this Act effective 6 months after enactment.

Author: Senator Mantzavinos