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DELAWARE STATE SENATE  
152nd GENERAL ASSEMBLY

SENATE BILL NO. 265

AN ACT TO AMEND TITLES 17, 26, AND 29 OF THE DELAWARE CODE RELATING TO THE DELAWARE ENERGY SOLUTIONS ACT OF 2024.

1           WHEREAS, emissions of greenhouse gases are contributing to climate change, threatening the health and well-  
2 being of the people of Delaware; and

3           WHEREAS, Delaware has the lowest mean elevation of any state in the nation and the State is particularly  
4 vulnerable to climate change impacts; and

5           WHEREAS, the Delaware General Assembly, recognizing the threat posed by climate change, enacted the Climate  
6 Change Solutions Act of 2023, requiring the State to establish strategies to ensure that greenhouse gas emissions shall be at  
7 or below net zero emissions no later than January 1, 2050; and

8           WHEREAS, the Climate Change Solutions Act will require Delaware to continue to adjust its legislative and  
9 regulatory framework to facilitate a regionwide transition to carbon-free energy resources; and

10           WHEREAS, key elements for facilitating this transition will be increased flexibility in connecting renewable  
11 energy resources to the transmission grid, and preparing for offshore wind to be a significant element of Delaware's energy  
12 future; and

13           WHEREAS, offshore wind power represents a significant opportunity for large scale renewable energy power for  
14 Delaware, reducing harmful emissions from power generation; and

15           WHEREAS, pricing for offshore wind projects in Atlantic waters are expected to continue a long-term downward  
16 trend, notwithstanding short-term uncertainty; and

17           WHEREAS, any contract for Delaware offshore wind development should ensure cost-effective projects from  
18 qualified, experienced developers; and

19           WHEREAS, Delaware should aim to provide a pathway for all consumers of electricity in the State to participate  
20 in the benefits of any offshore wind contract, because any offshore wind project will realize economies of scale if the size  
21 of the project is larger; and

22 WHEREAS, the development of offshore wind facilities and other carbon-free energy resources are likely to bring  
23 additional economic benefits, including business and employment opportunities; and

24 WHEREAS, this Act shall be known as the Delaware Energy Solutions Act of 2024, and aims to prepare for and  
25 facilitate the upcoming energy transition, which transition will be an essential component of the implementation of the  
26 Climate Change Solutions Act, and will help ensure the best opportunities for Delaware and all Delawareans.

27 NOW, THEREFORE:

28 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF DELAWARE:

29 Section 1. Amend § 8052, Title 29 of the Delaware Code by making deletions as shown by strike through and  
30 insertions as shown by underline as follows and by redesignating accordingly:

31 § 8052. Definitions.

32 For the purposes of this subchapter:

33 ( ) “Delaware Benchmark Price” shall have the meaning set forth in § 352 of Title 26.

34 ( ) “Offshore Wind Contract” shall have the meaning set forth in § 352 of Title 26.

35 ( ) “Qualified Offshore Wind Project” shall have the meaning set forth in § 352 of Title 26.

36 ( ) “Qualified Purchasers” shall have the meaning set forth in § 352 of Title 26.

37 ( ) “Renewable Energy Credit” (“REC”) shall have the meaning set forth in § 352 of Title 26.

38 ( ) “OSW Solicitation Requirements” shall mean the requirements for an offshore wind solicitation set  
39 forth in § 8056(d)(3) of this title.

40 Section 2. Amend § 8053, Title 29 of the Delaware Code by making deletions as shown by strike through and  
41 insertions as shown by underline as follows:

42 § 8053. State Energy Office; State Energy Coordinator; establishment; powers and duties.

43 (c) The State Energy Office shall:

44 (12) Develop and conduct the solicitation or solicitations for the procurement of electric energy from  
45 offshore wind, as set forth in § 8056 of this Title, and participate ~~Partieipate~~ in offshore wind transmission  
46 planning with the regional transmission organization, the Delaware Public Service Commission, the Division of  
47 the Public Advocate, energy utilities, other stakeholders, and other states.

48 Section 3. Amend § 8056, Title 29 of the Delaware Code by making deletions as shown by strike through and  
49 insertions as shown by underline as follows:

50 § 8056. Offshore wind transmission and procurement ~~analysis~~: authority.

51 (d) Offshore wind procurement authority. –

52           (1) The State Energy Office is authorized and directed to develop and conduct a solicitation or  
53 solicitations, as it may deem necessary and appropriate, through a request for proposals for a single or multiple  
54 Offshore Wind Contracts relating to energy, capacity, ancillary services and RECs, or only RECs, generated by a  
55 Qualified Offshore Wind Project or Projects equal to an aggregate nameplate capacity of at least 800 megawatts  
56 and not more than 1,200 megawatts in accordance with the provisions of this section.

57           (2) The State Energy Office may, in its discretion, develop such solicitation or solicitations for a project  
58 that serves only Delaware (a “Delaware Solicitation”) or in coordination with solicitations, requests for proposals,  
59 or other procurement processes conducted by other states and may consider proposals in connection with such  
60 other states’ procurement processes (a “Coordinated Solicitation,” and collectively with a Delaware Solicitation, a  
61 “Solicitation”). Any particular Solicitation considered may be above or below 800 megawatts, so long as over  
62 time, multiple Solicitations provide in aggregate between 800 megawatts but not more than 1,200 megawatts. A  
63 Delaware Solicitation may include requirements for community benefits agreements, project labor agreements,  
64 supply chain requirements, workforce development, and conservation and mitigation elements. Should the State  
65 Energy Office determine to use a Coordinated Solicitation, the solicitation does not need to contain the OSW  
66 Solicitation Requirements, provided that any proposal resulting from a Coordinated Solicitation must be consistent  
67 with the OSW Solicitation Requirements to be considered by the State Energy Office and is subject to paragraphs  
68 (d)(4) through (d)(7) of this section.

69           (3) Any Delaware Solicitation shall require proposals to meet the following offshore wind solicitation  
70 requirements (the “OSW Solicitation Requirements”), which shall be weighted by the State Energy Office in any  
71 Solicitation, if weighting is considered appropriate by the State Energy Office:

72           a. Have a term of at least 20 years.

73           b. Have a first-year price expressed in dollars per megawatt-hour that does not exceed 110% of  
74 the Delaware Benchmark Price, as adjusted for inflation to the anticipated starting date of commercial  
75 operation, provided that any price escalator for subsequent years shall be limited to a maximum of 2% per  
76 year. Furthermore, if the contract is only for the purchase of RECs with no requirement to either (i)  
77 purchase energy, capacity, or ancillary services, or (ii) transfer revenues from the sales of such electricity  
78 products to Delaware electricity ratepayers, then such contract shall have a first-year price that does not  
79 exceed 110% of the weighted average cost per megawatt-hour of compliance, through REC procurement,  
80 net energy costs of renewable energy contracts, and alternative compliance payments, with the  
81 Renewable Energy Portfolio Standards Act for Commission-regulated public utilities during the 3

82 immediately preceding years, as adjusted for inflation to the anticipated starting date of commercial  
83 operation, provided that any price escalator for subsequent years shall be limited to a maximum of 2% per  
84 year.

85 c. Sell or transfer energy, capacity, and RECs, or only RECs, from a Qualified Offshore Wind  
86 Project.

87 d. Specify the avoided greenhouse gas emissions associated with the proposal and a calculation  
88 of the economic benefit to the State and Delawareans of such avoided greenhouse gas emissions  
89 calculated in total and on a per megawatt-hour basis.

90 e. Specify the avoided health impacts to the State and Delawareans associated with the proposal,  
91 including through avoided emissions of air pollutants, and a calculation of the economic benefit to the  
92 State and Delawareans of such avoided health impacts calculated in total and on a per megawatt-hour  
93 basis.

94 f. Specify the economic costs and benefits for the State and Delawareans associated with the  
95 proposal, including the number of in-state jobs created by the project; any increase in wages, taxes,  
96 receipts, in-state expenditures, and investments in Delaware offshore wind supply chain; and utilization  
97 of in-state port and supply chain facilities, and a calculation of such economic costs and benefits to the  
98 State and Delawareans calculated in total and on a per megawatt-hour basis.

99 g. Specify the impacts to the electric transmission system and capacity and energy markets in  
100 Delaware and within the PJM Region and include a calculation of the economic benefits and costs to the  
101 State and Delawareans of such transmission, capacity, and energy impacts calculated in total and on a per  
102 megawatt-hour basis.

103 h. Specify the expected bill impact for each class of service based upon the Delaware  
104 Benchmark Price.

105 (4) Prior to the issuance of any Delaware or Coordinated Solicitation, the State Energy Office shall  
106 present the proposed solicitation to the Renewable Energy Taskforce for review and recommendations in  
107 accordance with § 360(d)(4) of Title 26. The State Energy Office may, in its sole discretion, adopt or reject  
108 recommendations from the Renewable Energy Taskforce. Should the Renewable Energy Taskforce fail to provide  
109 recommendations within 60 days of being presented with the Solicitation, the State Energy Office may, in its sole  
110 discretion, move forward with a Solicitation without such recommendations.

111                   (5) Following receipt of the recommendations of the Renewable Energy Taskforce, or the expiration of  
112 the 60-day period set forth in paragraph (d)(4) of this section, the State Energy Office shall present the Solicitation  
113 to the Public Service Commission for review and approval in accordance with § 365 of Title 26. The State Energy  
114 Office shall not issue any Solicitation not approved by the Public Service Commission. If the Public Service  
115 Commission issues a Preliminary Order, as defined in § 365 of Title 26, the State Energy Office shall issue the  
116 Solicitation.

117                   (6) After receipt of proposals, from either a Delaware Solicitation or a Coordinated Solicitation, the State  
118 Energy Office shall determine whether each proposal meets the OSW Solicitation Requirements, and any proposal  
119 arising from a Delaware Solicitation that does not meet such requirements, or in the case of a Coordinated  
120 Solicitation, is not consistent with such requirements, shall be excluded from further consideration. For any  
121 proposals that meet the OSW Solicitation Requirements, and which includes a price term at or below the  
122 requirements set forth in paragraph (d)(3)b, above, the State Energy Office may determine, in its sole discretion,  
123 whether to proceed to negotiate contract terms with the proposer based on consideration of the following factors:

- 124                   a. The proposal’s likelihood of achieving commercial operation.
- 125                   b. The proposal’s consistency with the Delaware Climate Action Plan and the Delaware Energy  
126 Plan.
- 127                   c. Whether the proposal will result in a net reduction in greenhouse gas emissions from the  
128 electricity consumed within Delaware, or states bordering Delaware, or within the PJM region.
- 129                   d. The proposal’s impact on the ability of the State to meet the 2030 target and 2050 target for  
130 greenhouse gas emissions reductions set forth in § 10003 of Title 7 and to meet the minimum percentage  
131 of electric energy sales with eligible energy resources as required by §354(a) of Title 26.
- 132                   e. Whether the proposal is competitive with new renewable or carbon-free energy projects of  
133 similar scale and production profile interconnecting to the PJM grid in Delaware, or states bordering  
134 Delaware.
- 135                   f. The potential economic costs and benefits for the State and Delawareans associated with the  
136 proposal and the strength of economic benefit guarantees in the proposal.
- 137                   g. The avoided costs of greenhouse gas emissions and other air pollutants.
- 138                   h. The potential health benefits for the State and for Delawareans.
- 139                   i. The availability and scale of suitable offshore wind locations.

140 j. The state of the offshore wind industry, the project applicant, and the associated supply  
141 chains.

142 k. The impacts, if any, of the proposal on the electric transmission system and capacity and  
143 energy markets, including the ability to facilitate future expansion of offshore wind energy delivery  
144 capability.

145 (7) If the State Energy Office moves forward with negotiation of contract terms on any proposal, such  
146 contract terms may include community benefits agreements, project labor agreements, supply chain requirements,  
147 workforce development requirements, and conservation and mitigation elements. The State Energy Office may  
148 approve the terms and conditions of an Offshore Wind Contract provided it determines that entering into an  
149 Offshore Wind Contract with such terms and conditions is in the public interest, which the State Energy Office  
150 shall determine after consideration of the OSW Solicitation Requirements and the criteria set forth in paragraph  
151 (d)(6) of this section. If the State Energy Office issues such approval, the Offshore Wind Contract shall be  
152 submitted to the Commission for approval pursuant to § 365 of Title 26.

153 Section 4. Amend § 201, Title 26 of the Delaware Code by making deletions as shown by strike through and  
154 insertions as shown by underline as follows:

155 § 201. General jurisdiction and powers.

156 (f) In the exercise of supervision and regulation over public utilities, the Commission may, upon application or on  
157 its own motion, after notice and hearing, alter a regulated utility's billing statements in the interest of increasing  
158 transparency and understanding. Alternatives include changes to fairly reflect costs associated with legislatively mandated  
159 public policy initiatives, such as compliance costs in greenhouse gas reduction programs and any increase in costs  
160 associated with state sponsored renewable energy projects.

161 Section 5. Amend § 202, Title 26 of the Delaware Code by making deletions as shown by strike through and  
162 insertions as shown by underline as follows:

163 § 202. Limitations on jurisdiction of Commission.

164 (a) Except insofar as may be necessary to implement §§ 203A and 203B of this title regarding the establishment  
165 and administration of retail electric service territories, and except as may be necessary to implement § 203C and § 203D of  
166 this title regarding the issuance of certificates of public convenience and necessity for water and wastewater utilities, and  
167 the review authorized under § 122 of Title 16, and except insofar as any entity agrees to participate in a proceeding before  
168 the Commission relating to an Offshore Wind Contract under § 365 of Title 26, the Commission shall not have any  
169 supervision or regulation over any public utility, or over the rates, property, property rights, equipment, facilities or

170 franchises of any public utility that is municipally-owned or over any municipal electric company formed pursuant to  
171 Chapter 13 of Title 22.

172 Section 6. Amend § 352, Title 26 of the Delaware Code by making deletions as shown by strike through and  
173 insertions as shown by underline as follows and by redesignating accordingly:

174 § 352. Definitions.

175 As used in this subchapter:

176 ( ) “Delaware Benchmark Price” means the sum of (a) the weighted average cost per megawatt-hour of  
177 compliance, through REC procurement, net energy costs of renewable energy contracts, and alternative  
178 compliance payments, with the Renewable Energy Portfolio Standards Act for Commission-regulated public  
179 utilities during the 3 immediately preceding years, and (b) the 3 year average, of the 3 immediately preceding  
180 years, of the average of the winning bid prices in dollars per megawatt-hour that a Commission-regulated public  
181 utility has secured electric energy through its most recent competitive request for proposals for each of the  
182 following customer classes: (i) Residential and Small Commercial Industrial, (ii) Medium General Service –  
183 Secondary, (iii) Large General Service – Secondary, and (iv) General Service – Primary.

184 ( ) “Offshore Wind Contract” shall mean an agreement under which the state or 1 or more Commission-  
185 regulated public utilities, municipal electric companies, rural electric cooperatives, or other Qualified Purchasers,  
186 individually or collectively, either directly or through an intermediary, purchase or transfer any attributes of  
187 electric energy generated from 1 or more qualified offshore wind projects. The agreement may include purchases  
188 or transfers of energy-related products such as energy, capacity, RECs, or ancillary services, or any combination of  
189 these.

190 ( ) “OSW Solicitation Requirements” shall have the meaning set forth in § 8052 of Title 29.

191 ( ) “Qualified Offshore Wind Project” shall mean a wind turbine electric generation facility located in the  
192 Atlantic Ocean and connected to the electric transmission system in the PJM region, and shall include the  
193 appurtenant transmission-related facilities and equipment that interconnects such project to the PJM region electric  
194 transmission system.

195 ( ) “Qualified Purchasers” shall mean any entities interested in joining as a party to a Qualified Offshore  
196 Wind Contract who can demonstrate sufficient capital, history, or other necessary assurances as determined by the  
197 State Energy Office, after consultation with the Commission, of its ability to maintain its participation as an off-  
198 taker through the life of the contract.

199 Section 7. Amend § 360, Title 26 of the Delaware Code by making deletions as shown by strike through and  
200 insertions as shown by underline as follows:

201 § 360. Renewable energy trading.

202 (d) The Renewable Energy Taskforce shall be formed for the purpose of making recommendations about the  
203 establishment of trading mechanisms and other structures to support the growth of renewable energy markets in Delaware.

204 (2) The Taskforce shall be charged with making recommendations about and reporting on the following  
205 and matters related thereto:

206 f. Establishing mechanisms to maximize in-state renewable energy generation and local  
207 manufacturing; ~~and~~

208 g. Ensuring that residential, commercial, and utility scale photovoltaic and solar thermal  
209 systems of various sizes, including community-owned energy generating facilities, are financially viable  
210 and cost-effective investments in ~~Delaware~~. Delaware; and

211 h. Evaluating Offshore Wind Contract solicitations, as set forth in paragraph (d)(4) of this  
212 section.

213 (4) The Renewable Energy Taskforce shall evaluate Offshore Wind Contract solicitations received from  
214 the State Energy Office pursuant to § 8056(d)(4) of Title 29 for consistency with the OSW Solicitation  
215 Requirements. The Renewable Energy Taskforce shall, within 60 days, provide to the State Energy Office (i) a  
216 recommendation to proceed with the solicitation as presented or (ii) recommendations on improvements to the  
217 solicitation. The State Energy Office shall have sole discretion on whether to incorporate such recommendations  
218 into the Offshore Wind Contract solicitation. If the State Energy Office has not received recommendations from  
219 the Renewable Energy Taskforce within 60 days, the State Energy Office may proceed with issuing the  
220 solicitation.

221 Section 8. Amend § 363, Title 26 of the Delaware Code by making deletions as shown by strike through and  
222 insertions as shown by underline as follows:

223 § 363. Special provisions for municipal electric companies and rural electric cooperatives.

224 (b) In the event that a municipal electric company or rural electric cooperative elects to exempt itself from the  
225 requirements of this subchapter, it shall submit a plan at the beginning of 2022 to its local regulatory authority, the  
226 Delaware General Assembly, and the Department of Natural Resources and Environmental Control detailing its approach to  
227 achieve a level of renewable energy penetration in its service territory, and shall submit an annual compliance report to its  
228 local regulatory authority, the Delaware General Assembly, and the Department of Natural Resources and Environmental

229 Control detailing its progress toward yearly targets. If the State Energy Office has approved an Offshore Wind Contract,  
230 the annual compliance report shall detail the reporting entity's status of adoption of the Offshore Wind Contract.

231 (c) The Board of Directors for a rural electric cooperative or local regulatory authority of a municipal electric  
232 company shall base renewable energy portfolio standard decisions on the need, value and feasibility of the renewable  
233 energy resources pertaining to the economic and environmental well being of their members. The Board of Directors for a  
234 rural electric cooperative or local regulatory authority of a municipal electric company shall continue to evaluate all  
235 renewable energy resources including but not limited to: wind, including offshore wind, biomass, hydroelectric and solar  
236 and submit an annual report to the General Assembly and their membership as to their determination.

237 Section 9. Amend Title 26 of the Delaware Code by inserting a new § 365 and by making insertions as shown by  
238 underline as follows:

239 § 365 Offshore Wind Contracts.

240 (a) Upon the development of a Solicitation for an Offshore Wind Contract, the State Energy Office shall submit a  
241 petition (the "Petition") to the Commission in accordance with paragraph (d)(5) of § 8056 of Title 29. Any Commission-  
242 regulated electric public utility shall be identified as parties to such Petition, and shall have the opportunity to participate in  
243 the proceeding before the Commission considering such Petition. All municipal electric companies and all rural electric  
244 cooperatives shall be served by mail with such Petition.

245 (b) Within 90 days of submission of such Petition, any municipal electric companies or rural electric cooperatives  
246 electing to participate in the Solicitation shall submit such election in writing to the Commission, and shall indicate the  
247 amount of energy, in megawatts, that such entity would accept under an Offshore Wind Contract negotiated pursuant to the  
248 Solicitation. Any entity that potentially qualifies as a Qualified Purchaser may also submit, in writing, a request to be  
249 considered a Qualified Purchaser, and shall indicate the amount of energy, in megawatts, that such entity would accept  
250 under an Offshore Wind Contract negotiated pursuant to the Solicitation. Submission of such election or request binds such  
251 entity to the jurisdiction of the Commission for the limited purpose of approval and enforcement of any eventual Offshore  
252 Wind Contract.

253 (c) The State Energy Office and the Commission shall confer regarding which proposed Qualified Purchasers  
254 should be included in any Solicitation. The State Energy Office shall have sole discretion regarding which proposed  
255 Qualified Purchasers shall be included in the Solicitation.

256 (d) The Commission shall, after opportunity for public comment, determine whether proceeding with the  
257 Solicitation is in the public interest. This determination shall be based upon the following factors:

258 (1) Whether the State Energy Office has complied with the technical requirements and analyses  
259 contemplated in the OSW Solicitation Requirements.

260 (2) Whether the Solicitation is consistent with the greenhouse gas emission reduction targets as outlined  
261 by Chapter 100, § 10003 of Title 7, in light of the price and availability of all other new renewable or carbon-free  
262 alternative energy sources at a similar scale and production profile interconnecting to the PJM grid in Delaware, or  
263 states bordering Delaware.

264 (3) Whether proceeding with the Solicitation is consistent with goals of the current Climate Action Plan.

265 (4) Whether proceeding with the Solicitation is consistent with meeting the minimum percentage of  
266 electric energy sales with eligible energy resources as required by § 354(a) of this title.

267 (5) That proceeding with the Solicitation will not adversely affect system reliability on the Delmarva  
268 Peninsula.

269 (6) That proceeding with the Solicitation will likely result in submitted bids in a range that would  
270 ultimately lead to rates that are just and reasonable. Any rate change arising from a project which conforms with  
271 the Delaware Benchmark Price shall be presumed to be just and reasonable. Participation in the Solicitation by  
272 municipal electric companies, rural electric cooperatives, or Qualified Purchasers, or the lack of such participation,  
273 shall not be a factor in whether the rates are just and reasonable.

274 Upon evaluation of the factors above, the Commission shall, if appropriate, issue an Order confirming such  
275 findings (the “Preliminary Order”) within 180 days of submission of the Petition. No extension of this period shall be  
276 granted by PSC absent good cause.

277 (e) After issuance of the Preliminary Order, the State Energy Office shall issue the Solicitation. The docket shall  
278 remain open during the pendency of negotiations of any Offshore Wind Contract, and the State Energy Office shall confer  
279 with the staff of the Commission, and any parties to the Petition, in the development of terms of such Offshore Wind  
280 Contract. The State Energy Office shall have sole discretion over final contract terms.

281 (f) Any Offshore Wind Contract negotiated by the State Energy Office pursuant to paragraph (d)(7) of § 8056 of  
282 Title 29 shall be submitted to the Commission for final review and approval. The Commission’s review shall be to  
283 determine whether proceeding with the final Offshore Wind Contract remains in the public interest, as defined by the  
284 factors set forth in § 365(d) above, and in light of the findings previously made by the Commission. Additionally, the  
285 Commission shall confirm, in light of its previous analysis, and in light of the actual winning bid, that proceeding with the  
286 Offshore Wind Contract would result in rates that are just and reasonable. Consistent with the initial analysis prior to a  
287 Preliminary Order, any rate change arising from a project which conforms with the Delaware Benchmark Price shall be

288 presumed to be just and reasonable. Participation in the Solicitation by municipal electric companies, rural electric  
289 cooperatives, or Qualified Purchasers, or the lack of such participation, shall not be a factor in whether the rates are just and  
290 reasonable.

291 Upon confirming the findings required in this section, with no further testimony or intervenors allowed, the  
292 Commission shall issue an order (the “Final Order”) approving the Offshore Wind Contract, and the costs of such contract  
293 shall be passed on to the customers of all utilities which are parties to the Solicitation. The Commission shall issue a Final  
294 Order within 90 days of submission of the Offshore Wind Contract. No extension of this period shall be granted by PSC  
295 absent extraordinary circumstances.

296 (g) Upon a showing of necessity by the State Energy Office, and upon a finding of good cause by the Commission,  
297 any Solicitation can be considered on an adjusted schedule, either accelerated or extended, including when required to  
298 facilitate a Coordinated Solicitation with another state.

299 Section 10. Amend § 203E, Title 26 of the Delaware Code by making deletions as shown by strike through and  
300 insertions as shown by underline as follows and by redesignating accordingly:

301 (b) A person or entity seeking to begin the business of an electric transmission utility in this State shall first make  
302 application to the Commission for a certificate of public convenience and necessity approving the person or entity as an  
303 electric transmission utility authorized to provide transmission facilities. The application for a certificate of public  
304 convenience and necessity shall be in writing, shall be in such form as determined by the Commission, and shall contain  
305 such information as the Commission may prescribe. In determining whether to grant the certificate, the Commission shall  
306 consider:

307 (2) The impact of granting the certificate of public convenience and necessity application on the State’s  
308 economy and the benefits to the State’s ratepayers; ~~and~~

309 (3) The impact of granting the certificate of public convenience and necessity application on the health,  
310 safety, and welfare of the general public; ~~and public.~~

311 (4) Whether granting the certificate of public convenience and necessity application is consistent with the  
312 achievement of the State’s greenhouse gas emissions reductions targets, as specified in § 10003 of Title 7.

313 Section 11. Amend Title 26 of the Delaware Code by adding a new § 203F and by making deletions as shown by  
314 strike through and insertions as shown by underline as follows:

315 § 203F. Certificate of Public Convenience and Necessity for Renewable Energy Interconnection Facilities.

316 (a) Except as provided in § 203A(a)(3) of this title, no person or entity shall begin the business of a transmission  
317 facility, as defined in §1001(26) of this title, without having first obtained from the Commission a certificate that the  
318 present and future public convenience and necessity requires, or will be served by, the operation of such a business.

319 (b) The term “renewable energy interconnection facilities” means any transmission facilities which include  
320 transmission lines, conduits, or any other equipment necessary to connect any solar, wind, or other renewable energy  
321 project with 30 MW of capacity or higher to the PJM transmission grid. The term includes all “offshore wind  
322 interconnection facilities” as defined below.

323 (c) The term “offshore wind interconnection facilities” means all transmission lines, conduits and any other  
324 equipment that serve to connect an offshore wind power generation project or projects to the PJM transmission grid through  
325 any part of the State of Delaware or its territorial waters, whether those facilities are part of the PJM network or serving  
326 individual generation owners. All equipment located within the State of Delaware, including within 3 miles of the  
327 Delaware coast, through to the substation that connects the offshore wind power project to the PJM transmission grid, shall  
328 be included as a part of the “offshore wind interconnection facilities” for a particular offshore wind power generation  
329 project or networked offshore wind transmission facility.

330 (d) No individual, co-partnership, association, corporation, joint stock company, agency or department of the  
331 State, cooperative, or the lessees, trustees or receivers thereof, shall commence the operation of renewable energy  
332 interconnection facilities without having first obtained from the Commission a certificate that the present or future public  
333 convenience and necessity requires or will require the operation of such facilities.

334 (e) Specifically for offshore wind interconnection facilities, prior to any person or entity submitting an application  
335 for a certificate of public convenience and necessity for such facilities, such person or entity shall first obtain written  
336 approval from the State Energy Office confirming that such proposed offshore wind interconnection facilities are (i)  
337 consistent with the State Energy Plan, (ii) consistent with the achievement of the State’s greenhouse gas emissions  
338 reductions targets, as specified in § 10003 of Title 7, and (iii) do not adversely impact the future construction of additional  
339 offshore wind interconnection facilities, including those proposed by other developers.

340 (f) A person or entity seeking to commence operation of renewable energy interconnection facilities in this State  
341 shall make application to the Commission for a certificate of public convenience and necessity approving the person or  
342 entity as authorized to construct and operate such facilities. The application for a certificate of public convenience and  
343 necessity shall be (i) in writing, (ii) in such form as determined by the Commission, and (iii) contain such information as  
344 the Commission may prescribe.

345 (g) In determining whether to grant the certificate, the Commission shall consider:

346 (1) The need for and impact of any renewable energy interconnection facilities proposed by the applicant  
347 on the safe, adequate, and reliable operation or delivery of electric supply services.

348 (2) Where such facilities are operating in a Delaware Department of Transportation right of way, the  
349 extent to which the renewable energy interconnection facilities impact the safe and effective operation of other  
350 utility facilities, or any other facilities, already in such right of way.

351 (3) The impact of granting the certificate of public convenience and necessity application on the State's  
352 economy, the impacts to the State's ratepayers, and whether the application is consistent with the achievement of  
353 the State's greenhouse gas emissions reductions targets, as specified in § 10003 of Title 7.

354 (4) The extent to which the renewable energy interconnection facilities preclude or limit the ability of  
355 future renewable energy projects to use the same or nearby access locations or rights of way.

356 (5) The extent to which the project proponent is proposing to develop the renewable energy  
357 interconnection facilities in a manner that allows for or otherwise facilitates the future construction of additional  
358 renewable energy interconnection facilities, including those proposed by other developers, so as to minimize the  
359 environmental impacts of multiple entry points along the Delaware shore or through Delaware rights of way.

360 (6) The impact of granting the certificate of public convenience and necessity application on the health,  
361 safety, and welfare of the general public.

362 (7) The demonstrated experience, operating expertise, and long-term viability of the applicant or its  
363 affiliates, partners, or parent company.

364 (8) The engineering and technical design of any transmission facilities proposed by the applicant.

365 (h) For all renewable energy interconnection facilities, the Commission shall allow the intervention of the State  
366 Energy Office to address the impact of the proposed facilities on (i) the State Energy Plan; (ii) the achievement of the  
367 State's greenhouse gas emissions reductions targets, as specified in § 10003 of Title 7.

368 (i) For all renewable energy interconnection facilities that are in whole or in part located in the jurisdiction of a  
369 local government, the Commission shall allow the intervention of such local government to address any public safety,  
370 environmental, or public interest considerations that such local government raises.

371 (j) Where such facilities are operating in a Delaware Department of Transportation right of way, the Commission  
372 shall allow the intervention of the Delaware Department of Transportation to address the impact of the proposed facilities  
373 on traffic safety and management. The Commission shall work with the Delaware Department of Transportation to ensure  
374 that the route of the interconnection facilities have the lowest possible impact on traffic safety and management  
375 considerations. Where the Delaware Department of Transportation establishes that alternate routes would have lower

376 impact on traffic management, such routes shall be selected unless the costs associated with such route are, in the  
377 determination of the Commission, unreasonable.

378 (k) The Commission shall act on an application for a certificate of public convenience and necessity within 90  
379 days of the submission of a completed application. For good cause shown, and if it finds that the public interest would be  
380 served, the Commission may extend the date of its action on an application for an additional period not to exceed 90 days.  
381 With the consent of the applicant, the Commission can extend the date of its action on an application beyond this second  
382 90-day extension.

383 (l) Notwithstanding any other provision of this section, a certificate of public convenience and necessity for  
384 renewable energy interconnection facilities will not be granted if the Commission finds that the applicant is unwilling or  
385 unable to provide safe, adequate, and reliable transmission services, or is currently subject to a Commission finding that the  
386 applicant is unwilling or unable to provide safe, adequate, and reliable transmission services.

387 (m) No person or entity shall abandon or discontinue any renewable energy interconnection facility without first  
388 having received Commission approval for such abandonment or discontinuance. The Commission may require financial  
389 assurance, including a bonding requirement, as a part of any certificate of public convenience and necessity to ensure  
390 appropriate decommissioning of such facilities.

391 (n) The Commission may, for good cause, undertake to suspend or revoke a certificate of public convenience and  
392 necessity held by any applicant. Good cause shall consist of:

393 (1) A finding by the Commission of material noncompliance by the holder of the certificate with any  
394 conditions imposed in the certificate by the Commission, or with any order or rule of the Commission related to  
395 the same.

396 (2) A finding by the Commission that the holder of the certificate has failed in a material manner to  
397 provide safe, adequate, and reliable transmission services.

398 (o) The Commission shall have the authority to promulgate regulations to fully define the requirements necessary  
399 for the implementation of this section. Any proceedings under this section involving a certificate of public convenience and  
400 necessity shall be resolved within 6 months of initial application, and shall be conducted in accordance with the procedures  
401 set forth in subchapter III of Chapter 101 of Title 29.

402 Section 12. Amend § 1001, Title 26 of the Delaware Code by making deletions as shown by strike through and  
403 insertions as shown by underline as follows:

404 § 1001. Definitions.

405 As used in this chapter, unless the context otherwise requires:

406 (26) “Transmission facilities” means electric facilities located in Delaware, developed by public utilities or  
407 companies that are not public utilities, including those in offshore waters, and integrated with onshore electric facilities, and  
408 owned by a public utility that operate at voltages above 34,500 volts and that are used to transmit and deliver electricity to  
409 customers, including any customers taking electric service under interruptible rate schedules as of December 31, 1998, up  
410 through and including the point of physical connection with electric facilities owned by the customer. The term includes  
411 offshore wind interconnection facilities and renewable energy interconnection facilities as defined in § 203F of this title.

412 Section 13. Amend Title 17 of the Delaware Code by adding a new Chapter 20 and by making deletions as shown  
413 by strike through and insertions as shown by underline as follows:

414 CHAPTER 20. PERMITTING OF RENEWABLE ENERGY INTERCONNECTION FACILITIES

415 §2001. Findings of public policy.

416 The General Assembly finds and declares as follows:

417 (1) Development of renewable energy sources and their connection to the electric power grid are declared to be  
418 matters of statewide concern and interest.

419 (2) The Delaware Department of Transportation is responsible for the care, management, and control of State-  
420 owned roadway rights-of-way.

421 (3) To foster the development of renewable energy and a clean energy future in this State, responsible and  
422 reasonable accommodation of renewable energy interconnection facilities in the State-owned roadway rights-of-way shall  
423 be encouraged as an integral part of the State’s infrastructure.

424 §2002. Definitions.

425 For the purposes of this chapter:

426 (1) “Applicable Codes” means laws, rules, regulations, engineering standards, engineering guidance, and  
427 established best practices as recognized by the Department of Transportation or the Federal Highway  
428 Administration.

429 (2) “Department” means the Delaware Department of Transportation.

430 (3) “Eligible Energy Resource” or “Eligible Energy Resources” shall have the defined meaning in § 352  
431 of Title 26.

432 (4) “Fair Market Rental Rate” means a recurring rate for the use of the State’s roadway rights-of-way  
433 based on a fair market appraisal of the use of that land.

434 (5) “Renewable energy developer” means a person or company, whether acting on its own behalf or  
435 acting as the agent of a renewable energy owner or renewable energy operator on a temporary basis, developing or

436 constructing one or more eligible energy resources. A renewable energy developer may also be a renewable  
437 energy operator or a renewable energy owner.

438 (6) “Renewable energy operator” means a person or company, whether acting on its own behalf or acting  
439 as the agent of a renewable energy owner on a semi-permanent basis, operating 1 or more renewable energy  
440 resources.

441 (7) “Renewable energy owner” means a person or company who owns the renewable energy  
442 interconnection facilities to be located in the State-owned right-of-way.

443 (8) “Renewable energy entity” means any entity that is either a renewable energy developer, a renewable  
444 energy operator, a renewable energy owner, or any combination of these.

445 (9) “Renewable energy interconnection facilities” shall have the meaning defined in § 203F of Title 26.

446 (10) “Offshore wind interconnection facilities” shall have the meaning defined in § 203F of Title 26.

447 (11) “Right-of-Way” or “ROW” means all those lands owned by the State of Delaware in fee simple or  
448 lesser rights or under the management or control of the Department and operated as a public roadway, whether  
449 located within or outside incorporated municipalities. A ROW may include lands owned and operated by the State  
450 such as bicycle and pedestrian pathways, and recreational trails or railroads that are separate from State-owned  
451 roadway rights of way.

452 § 2003. Regulations.

453 The Secretary of the Department shall have the authority to promulgate regulations to fully define the  
454 requirements necessary to implement the provisions of this chapter.

455 § 2004. Permits.

456 (a) A renewable energy entity must first obtain a certificate of public convenience and necessity from the Public  
457 Service Commission under the provisions § 203F of Title 26, and thereafter may apply for a permit from the Department  
458 prior to constructing, modifying, or maintaining renewable energy interconnection facilities in the State’s ROW.

459 (b) The Department shall receive applications for, process, and issue such permits subject to the following  
460 requirements:

461 (1) The applicant shall, wherever possible, place renewable energy interconnection facilities  
462 underground, but the Department can authorize above-ground facilities where safety and other consideration allow  
463 such placement.

464                   (2) Within 30 days of receiving an application, the Department will determine and notify the applicant  
465 whether the application is complete. If an application is incomplete, the Department must identify the missing  
466 information.

467                   (3) The Department will process permits within 90 days either approving the permit request, or denying  
468 the permit request for cause based on the Department finding that the permit request fails to comply with any of  
469 the following:

470                   a. Protection of the public health, safety and welfare along Delaware's roadways.

471                   b. Minimization of conflicts with the use of the State's ROW for the primary purpose of  
472 transportation.

473                   c. Objective, reasonable design standards.

474                   d. Applicable Codes including applicable provisions of the Delaware Utilities Manual  
475 Regulations, unless or until the Secretary of the Department promulgates regulations specific to  
476 accommodation of renewable energy interconnection facilities in the State ROW.

477                   §2005. Use and occupancy agreement.

478                   (a) In conjunction with the issuance of a permit by the Department under § 2004 of this title, the Department is  
479 authorized to enter into use and occupancy agreements with renewable energy entities for the locating of renewable energy  
480 interconnection facilities in the ROW under terms that:

481                   (1) Protect the public health, safety and welfare along Delaware's roadways.

482                   (2) Minimize conflicts with the use of the State's ROW for the primary purpose of transportation.

483                   (3) May prohibit the renewable energy entity from owning and placing poles as part of renewable energy  
484 interconnection facilities in the State's ROW.

485                   (4) Establish a preference that renewable energy interconnection facilities be located underground, but  
486 would authorize above-ground facilities in a ROW near a roadway where safety and other considerations allow  
487 such facilities.

488                   (5) Ensure that the renewable energy entity entering into a use and occupancy agreement has the  
489 financial, technical, organizational, and managerial resources needed to site and operate in the ROW for the full-  
490 term of the use and occupancy agreement.

491                   (6) Are competitively neutral and nondiscriminatory.

492                   (7) Charge a Fair Market Rental Rate for the use of the State's ROW by renewable energy entities.

493 (b) Such use and occupancy agreements shall be for a term of 30 years with an option to renew for additional 5-  
494 year terms subject to compliance with performance requirements set by the Department, and the authority of the  
495 Department to revoke such agreements for cause.

496 (c) Such use and occupancy agreements shall be non-assignable and non-transferable without the reasonable  
497 consent of the Department based on the assignee or transferee having the financial, technical, organizational, and  
498 managerial resources needed to operate in the ROW for the term of the use and occupancy agreement and protecting the  
499 public health, safety and welfare.

500 (d) Each renewable energy entity entering into a valid use and occupancy agreement shall comply with the  
501 Underground Utility Damage Prevention and Safety Act, Chapter 8 of Title 26, to the extent applicable.

502 § 2006. Removal of Renewable Energy Interconnection Facilities.

503 Any renewable energy entity wanting to decommission an existing renewable energy interconnection facility or  
504 cease operations thereof shall first obtain approval from the Public Service Commission. It shall thereafter notify the  
505 Department not less than 60 days prior to commencing such decommissioning or ceasing operations as to the disposition of  
506 their renewable energy interconnection facilities. Acceptable disposition includes removal of the interconnection facilities  
507 from the ROW, or transfer of the interconnection facilities to another renewable energy entity subject to the approval of the  
508 Department in accordance with the provisions of § 2004(c) of this chapter.

509 § 2007. Relocation of renewable energy infrastructure.

510 Whenever it becomes necessary to relocate any renewable energy interconnection facilities due to expansion of the  
511 transportation system, or if the renewable energy interconnection facilities are found to interfere unreasonably with ingress  
512 and egress to adjacent properties or their development, or for reasons deemed in the public interest by the Department, the  
513 renewable energy entity shall relocate its infrastructure at its sole expense to a location mutually agreed upon by the  
514 renewable energy entity and the Department.

#### SYNOPSIS

The Delaware Energy Solutions Act of 2024 authorizes processes necessary to help meet the net zero goals of the Climate Change Solutions Act of 2023. The bill facilitates a transition to carbon-free energy sources by (i) preparing for offshore wind to be a significant element of Delaware’s energy future, if cost is competitive with other potential sources, and (ii) increasing options for interconnecting renewable energy resources to the transmission grid.

The bill authorizes the State Energy Office (SEO), with the approval of the Public Service Commission (PSC), to issue solicitations to procure offshore wind. A solicitation can be for a project that serves only Delaware, or in coordination with other states, and authorizes procurement of at least 800 megawatts but not more than 1,200 megawatts of power to Delaware, in a single or multiple solicitations.

Solicitations proceed through the following steps:

The SEO drafts a solicitation for wind energy if it believes market conditions would result in a bid of no more than 110 percent of the “Delaware Benchmark Price,” defined as the average price that Delmarva Power has paid for power and renewable energy compliance over the prior three years.

The Renewable Energy Task Force, an existing public body, must be consulted on the structure and factors of the proposed solicitation.

The PSC evaluates the proposed solicitation and determines in a public process, with public comment, if issuing the solicitation would be in the public interest. If so, PSC issues a Preliminary Order allowing the solicitation to proceed.

Municipal utilities and rural electric cooperatives are provided an option to participate in the potential project. Third-party “Qualified Purchasers,” such as those that currently purchase electricity for Delaware industries and utilities, could also participate.

After preliminary PSC approval, SEO issues the solicitation. Pricing is the key factor, and the returned bids will also include information about avoided greenhouse gas emissions as well as environmental, economic, health and electric grid benefits to Delaware.

The SEO cannot proceed to negotiate a contract unless a bid comes back with a price at or below 110 percent of the Delaware Benchmark Price. If contract negotiations occur, SEO confers with PSC staff in finalizing the terms of the contract.

PSC reviews the proposed purchase contract to verify that the bid meets all statutory and solicitation requirements, including the examination of the bid price to ensure it is no more than 110 percent of the Delaware Benchmark Price, and is competitive with other new renewable or carbon-free energy projects in the region.

If PSC approval is granted, Delmarva Power and any public utility that elected to participate would amend their rates to pass on the costs or savings of the project to their customers.

In addition to allowing offshore wind procurement, the bill enhances the PSC’s current Certificate of Public Convenience and Necessity (CPCN) process by giving the Commission authority to issue a CPCN in connection with renewable energy interconnection facilities, such as the transmission lines from an offshore wind project to a nearby substation, or the lines connecting a utility scale solar project (over 30 MW) to a nearby substation. The bill outlines the factors PSC should consider when granting a CPCN for renewable energy interconnection facilities. Additionally, the bill provides separate authority to the Delaware Department of Transportation to permit such facilities in a State-owned Right of Way under Title 17, once a CPCN is issued by the PSC.

Author: Senator Hansen