



SPONSOR: Rep. Harris & Rep. Longhurst & Rep. Minor-Brown & Sen. Pinkney
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HOUSE OF REPRESENTATIVES
152nd GENERAL ASSEMBLY

HOUSE BILL NO. 114

AN ACT TO AMEND TITLES 16 AND 25 OF THE DELAWARE CODE RELATING TO RECOVERY HOUSING.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF DELAWARE:

1 Section 1. Amend Chapter 22A of Title 16 by making deletions as shown by strike through and insertions as
2 shown by underline as follows:

3 CHAPTER 22A. RECOVERY HOUSING

4 § 2201A. Definitions.

5 As used in this chapter:

6 (1) "Applicant" means any individual, organization, or entity applying for certification of a recovery house.

7 (2) "Certified recovery house" means a recovery house certified by the certifying organization.

8 (3) "Certifying organization" means an organization under contract with or otherwise designated by the
9 Division to certify recovery houses under this chapter.

10 (4) "Director" means the Director of the Division of Substance Abuse and Mental Health.

11 (5) "Division" means the Division of Substance Abuse and Mental Health.

12 (6) "Fund" means the Certified Recovery House Fund established under § 2216A of this title.

13 (7) "Operator" means the owner or lessee of a recovery house.

14 (8) "Oxford House" means a recovery house chartered by Oxford House, Inc.

15 (9) "Recovery house" means a house for individuals recovering from substance use disorders that provides a
16 safe and supportive substance-free environment, which may include peer support and other recovery support services.

17 (10) "Registry" means the list of certified recovery houses the certifying organization maintains.

18 (11) "Resident" means an individual who resides in a recovery house.

19 (12) "Substance-free" means free from alcohol, marijuana, illicit drugs, and the illicit use of prescribed drugs.

20 (13) “Substance use disorder” means a pattern of use of alcohol or other drugs leading to impairment that
21 meets the applicable diagnostic criteria delineated in the most recent edition of the Diagnostic and Statistical Manual of
22 Disorders of the American Psychiatric Association.

23 § 2202A. Certifying organizations; standards; regulations; application system; training and technical assistance.

24 1. The Division shall do all of the following:

25 (1) Authorize and contract with a certifying organization to establish and administer a voluntary certification
26 program for recovery houses and a training program for operators.

27 (2) Adopt nationally recognized standards for the certifying organization.

28 (3) Adopt nationally recognized standards for the operation of recovery houses.

29 (4) Promulgate regulations and establish processes and requirements as necessary to implement this chapter.

30 (b) Subject to the Division’s approval, the certifying organization shall establish processes and requirements
31 related to all of the following:

32 (1) Certification and required 2-year annual renewal applications.

33 (2) Inspecting recovery houses.

34 (3) Reporting, receiving, investigating, and resolving complaints.

35 (4) Confidentiality.

36 (5) Data collection and reporting related to residents including all of the following:

37 a. Demographics.

38 b. Length of stay.

39 c. Destination upon vacating certified recovery house.

40 d. Any other criteria as required by the Division.

41 (6) Maintaining the online registry established under § 2204A of this title.

42 (7) Suspending or revoking a certification.

43 (8) Appeals.

44 (9) Establish, operate, and maintain an online system enabling operators to submit applications, upload
45 supporting documentation, pay fees, and report data.

46 (10) Develop and provide training and technical assistance programs for recovery houses.

47 § 2203A. Fees.

48 (a) Subject to the Division’s approval the certifying organization may impose a fee on an operator for any of the
49 following purposes:

50 (1) Issuing or renewing a certification.

51 (2) Inspecting a recovery house.

52 (b) The Division shall set the maximum fee the certifying organization may impose in regulation. The maximum
53 fee must approximate and reasonably reflect the costs necessary to defray the certifying organization's expenses.

54 (c) An operator shall pay fees imposed under this section to the certifying organization.

55 § 2204A. Online Registry.

56 (a) The certifying organization shall publish and maintain a registry on the certifying organization's website. The
57 registry must include the following information concerning every certified recovery house:

58 (1) Contact information including the operator's telephone number.

59 (2) Locality.

60 (3) The total number of beds available by sex and gender eligibility.

61 (4) Whether residents can participate in medication assisted treatment.

62 (b) The certifying organization shall update the registry at least monthly.

63 (c) The certifying organization must limit the access to the addresses of recovery houses to the Division and other
64 persons authorized by the Division with a bona fide need for access.

65 (d) The certifying organization shall disseminate the registry electronically to any of the following entities that
66 refer individuals to recovery housing:

67 (1) State agencies, including the Department of Corrections.

68 (2) State contracted vendors.

69 (3) State courts, including drug courts.

70 § 2205A. Zoning.

71 (a) Notwithstanding provisions under Title 9 or Title 22, or any other law, ordinance, or rule to the contrary, a
72 zoning ordinance adopted by a county or municipality must construe a certified recovery house to be a permitted single-
73 family residential use of a property and accord the house the rights and responsibilities of a single-family residence.

74 (b) Except for restrictions, prohibitions, or other provisions applicable to residential uses in similar structures in
75 the same zoning district occupied by a single family, a county or municipality must not subject a certified recovery house to
76 a restriction, prohibition, or other provision.

77 § 2206A. Certified recovery housing admission agreements; termination.

78 (a) A certified recovery house's admission agreement must include the house's termination and relapse policies.

79 (b) An individual must agree to the terms of a certified recovery house's admission agreement and sign the
80 agreement before residing there.

81 (c) Notwithstanding rights or obligations established under Chapters 51, 53, 55, 57, and 59 of Title 25, a certified
82 recovery house may terminate a resident's admission agreement per the house's termination or relapse policy.

83 (d) Except if a resident refuses, whenever a certified recovery house terminates the resident's admission
84 agreement, the house shall make a reasonable effort to connect the resident with appropriate services.

85 § 2207A. Records.

86 (a) Records related to a resident maintained under this chapter are not public records as defined in Chapter 100 of
87 Title 29.

88 (b) Records related to a certified recovery house, or the certifying organization maintained under this chapter, are
89 not public records as defined in Chapter 100 of Title 29.

90 § 2208A. Limitations on referrals.

91 (a) Except as otherwise provided under subsection (b) of this section, a State agency, State court, or an entity
92 having a contract with the State must not refer an individual to a recovery house.

93 (b) An agency, court, or entity may refer an individual to a recovery house whenever any of the following
94 conditions exist:

95 (1) The recovery house is certified under this chapter or is an Oxford House.

96 (2) The agency, court, or entity receives confirmation from the certifying organization that the recovery house
97 has applied for certification.

98 (c) Whenever an agency, court, or entity refers an individual under paragraph (b)(2) of this section, the agency,
99 court, or entity shall inform the certifying organization.

100 (d) Whenever an agency, court, or entity cannot refer an individual requiring recovery housing, under subsection
101 (b) of this section, the agency, court, or entity shall refer the individual to housing that does not endanger the individual's
102 health, recovery, or safety.

103 § 2209A. Data collection; environmental scan and needs assessment.

104 (a) The Division may require certified recovery house operators to collect and report data to assess the
105 effectiveness of recovery houses.

106 (b) Subject to subsection (c) of this section, the Division shall conduct an environmental scan and needs
107 assessment study to determine the State's recovery housing needs and the availability and distribution of recovery houses to
108 meet the State's needs.

109 (c) The Division shall conduct an initial study under subsection (b) of this section within 1 year of this chapter's
110 enactment. After the initial study, the Division shall conduct a study at least once every 3 years.

111 § 2210A. Annual report.

112 (a) The Division shall analyze data collected under this chapter and issue a report at least annually.

113 (b) The Division shall provide a copy of the report issued under subsection (a) of this section to all of the
114 following:

115 (1) The Governor.

116 (2) The Secretary of the Department of Health and Social Services.

117 (3) The Director of the Delaware Housing Authority.

118 (4) The Chairs of the Senate Health and Social Services Committee and Senate Housing and Land Use
119 Committee.

120 (5) The Chairs of the House Health and Human Development Committee and House Housing Committee.

121 (6) The Director and Librarian of the Division of Research of Legislative Council.

122 (7) The Delaware Public Archives.

123 § 2211A. Immunity.

124 (a) Except as otherwise provided under subsection (b) of this section, a person who makes a complaint under the
125 chapter in good faith is not liable in a civil or criminal action because of the complaint.

126 (b) Subsection (a) of this section does not apply to a person engaging in a violation of federal, state, or local law,
127 or regulation.

128 § 2212A. Prohibition against retaliation.

129 It is unlawful to knowingly retaliate against a person who makes a complaint under this chapter. Violation of this
130 subsection is a civil violation.

131 § 2213A. Misrepresentation of certification.

132 (a) Except if certified under this chapter, it is unlawful for an operator to advertise, imply, or represent that a
133 recovery house is certified. Violation of this subsection is a civil violation punishable by a fine of no more than \$ 20,000.
134 For the purposes of this subsection, each day a violation occurs is a separate violation.

135 (b) Whenever a court determines the amount of a fine assessed under subsection (a) of this section, the court shall
136 consider the operator's history of violations.

137 § 2214A. Access to funding.

138 (a) Except for certified recovery houses, Oxford Houses, or recovery houses authorized by the Division, it is
139 unlawful for a recovery house to accept state or local funding. Violation of this subsection is a civil violation punishable by
140 a fine of no more than twice the amount of funding accepted in violation of this subsection.

141 (b) Whenever a court determines the amount of a fine assessed under subsection (a) of this section, the court shall
142 consider the operator's history of violations.

143 § 2215A. Disposition of money collected from fines and penalties.

144 (a) Whenever a court assesses a fine or penalty on a defendant for a violation of this chapter, after collecting the
145 fine, the fine must be transmitted to the prothonotary or clerk of court.

146 (b) After receiving money under subsection (a) of this section, the prothonotary or clerk of court shall transmit the
147 money to the State Treasurer.

148 (c) After receiving money under subsection (b) of this section, the State Treasurer shall deposit the money into the
149 Fund.

150 § 2216A. Certified Recovery House Fund.

151 (a) A special fund, known as the "Certified Recovery House Fund," is created to support the implementation of
152 this chapter.

153 (b) The State Treasurer shall deposit all of the following into the fund:

154 (1) Money received under § 2215A of this title.

155 (2) Grants, gifts, and other money intended for the Fund.

156 (3) Money appropriated or transferred to the Fund by the General Assembly.

157 (c) The State Treasurer shall invest the Fund consistent with the investment policies established by the Cash
158 Management Policy Board and credit interest to the Fund monthly consistent with the rate established by the Cash
159 Management Policy Board.

160 (d) Money in the Fund at the end of a State Fiscal Year carries forward and must not revert to the General Fund.

161 § 2217A. Disbursements from the Fund.

162 (a) Except as otherwise provided under subsection (b) of this section, the State Treasurer may not make a
163 disbursement from the Fund.

164 (b) Upon the written request of the Director, the State Treasurer shall make a disbursement from the Fund.

165 (c) The Director of the Office of Management and Budget shall waive the requirements established under Chapter
166 69 of Title 29 for distributions made from the Fund.

167 Section 2. Amend Chapter 51, Title 25 by making deletions as shown by strike through and insertions as shown by
168 underline and by redesignating accordingly:

169 § 5102. Exclusions from application of this Code.

170 The following arrangements are not intended to be governed by this Code, unless created solely to avoid such
171 application:

172 (6) A certified recovery residence as defined in § 2201A of Title 16.

173 Section 3. Amend § 5141 of Title 25 by making deletions as shown by strike through and insertions as shown by
174 underline and by redesignating accordingly:

175 § 5141. Definitions.

176 The following words, terms and phrases, when used in this part, shall have the meanings ascribed to them in this
177 section, except where the context clearly indicates a different meaning:

178 () “Certified recovery residence” means as defined in § 2201A of Title 16.

179 Section 4. This Act takes effect upon enactment and is implemented eighteen months from the date of enactment.

180 Section 5. This Act shall be known as the “Matthew D. Klosowski Act.”

SYNOPSIS

Substance use disorder constitutes a severe threat to the health and welfare of the citizens of Delaware. Recovery residences address the needs of individuals in recovery from substance use disorder by providing a safe and healthy living environment and a community of supportive recovering peers to which residents are accountable. Recovery residences support the recovery of individuals with substance use disorder and help prevent relapse, criminal justice system involvement, and overdose. Ensuring the certification of recovery residences according to nationally recognized evidence-based standards protects residents and communities from the harm caused by poorly managed or fraudulent recovery residences.

This Act institutes a voluntary certification process for recovery residences under standards and procedures that uphold evidence-based best practices and support a safe, healthy, and effective recovery environment. This Act establishes residents' rights of a recovery residence and protects residents against unreasonable and unfair practices in setting and collecting fees and other residence payments. This Act provides training and technical assistance for recovery residence operators and staff. This Act enables the data collection needed to study the effectiveness of Delaware's recovery residences. Furthermore, this Act establishes penalties for recovery residences engaged in kickbacks, inducements, patient brokering, and other unethical practices. This Act also excludes a certified recovery house admission agreement from the provisions of the Landlord-Tenant Code.