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HOUSE OF REPRESENTATIVES
153rd GENERAL ASSEMBLY

HOUSE SUBSTITUTE NO. 1
FOR
HOUSE BILL NO. 1

AN ACT TO AMEND THE DELAWARE CODE RELATING TO CREATION OF A DELAWARE DEPARTMENT OF VETERANS AFFAIRS.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF DELAWARE:

1 Section 1. Amend Title 29 of the Delaware Code by inserting a new Chapter 88 as shown by underline as follows:

2 CHAPTER 88. DEPARTMENT OF VETERANS AFFAIRS

3 § 8801. Establishment of Department of Veterans Affairs; definitions; operations and transition report.

4 (a) A Department of Veterans Affairs is established. The Department of Veterans Affairs has the powers, duties,
5 and functions set forth in this chapter.

6 (b) As used in this chapter:

7 (1) "Commission" means the Delaware Commission of Veterans Affairs.

8 (2) "Department" means the Department of Veterans Affairs.

9 (3) "Secretary" means the Secretary of Veterans Affairs.

10 (c) For administrative, budgetary, and operational purposes, the Department of Veterans Affairs is a division of the
11 Department of State until such time as the General Assembly approves the Transition Report authorized by subsection (d)
12 of this section.

13 (d) (1) The Secretary shall develop a transition plan to separate the Department of Veterans Affairs from the
14 Department of State for administrative, budgetary, and operational purposes by July 1, 2030, or such time as there will
15 be no negative impacts to the funding for veterans-related programs in Delaware. The Secretary shall prepare a
16 Transition Report outlining the transition plan. The Secretary shall consult all of the following individuals or their
17 designees when developing the plan and Transition Report:

- 18 a. The Governor.
- 19 b. The Lieutenant Governor.
- 20 c. The Secretary of State.
- 21 d. The Director of the Office of Management and Budget.
- 22 e. The Chief Information Officer of the Department of Technology and Information.
- 23 f. The Secretary of the Department of Human Resources.

24 (2) The Secretary shall present the Transition Report to the General Assembly no later than 1 year in advance
25 of the proposed transition to a separate Department.

26 (3) The General Assembly may approve the Transition Report through passage of a concurrent resolution that
27 sets forth and approves the proposed date on which the transition will occur.

28 § 8802. Secretary; appointment.

29 (a) The Secretary of the Department of Veterans Affairs is the administrator and head of the Department. The
30 Secretary must be a veteran, qualified by training and experience to perform the duties of the office, and preference shall be
31 given to a resident of this State provided that such person is acceptable and equally qualified. The Secretary is appointed by
32 the Governor, with the advice and consent of the Senate, and serves at the pleasure of the Governor. The Secretary shall be
33 paid an annual salary as set forth in the annual Budget Appropriation Bill.

34 (b) In the event of death, resignation, temporary incapacity, or removal of the Secretary and prior to the
35 appointment of a successor, the Governor may appoint a member of the Department to serve as Acting Secretary. The
36 Secretary may, during an absence from the State, appoint a member of the Department to serve as Acting Secretary during
37 such absence. In either case the Acting Secretary has all the powers and shall perform all the duties and functions of the
38 Secretary during such absence or incapacity or until a successor is duly qualified and appointed.

39 § 8803. Powers, duties, and functions of the Secretary.

40 (a) The Secretary has the following powers, duties, and functions:

41 (1) To supervise, direct, and account for the administration and operation of the Department, its offices,
42 functions, and employees.

43 (2) To hire such additional personnel as may be necessary for the administration and operation of the
44 Department within such limitations as may be imposed by law. The Secretary shall hire veterans to fill positions within
45 the Department where possible. For purposes of this paragraph, “veteran” means a person who has served on active
46 duty in the U.S. Armed Forces, including the National Guard or the reserves, and who was discharged under other than
47 dishonorable conditions.

48 (3) To establish, consolidate, or abolish such divisions and offices within the Department or transfer or
49 combine the powers, duties, and functions of the divisions and offices within the Department as the Secretary, with the
50 advice and consent of the Commission and the written approval of the Governor, may deem necessary, provided that
51 all powers, duties, and functions required by law shall be provided for and maintained.

52 (4) To make and enter into any and all contracts, agreements, or stipulations, and to retain, employ, and
53 contract for the services of private and public consultants, research, and technical and other services and facilities,
54 whenever the same is deemed by the Secretary necessary or desirable in the performance of the functions of the
55 Department and whenever funds are available for such purpose. All necessary legal services must be provided pursuant
56 to Chapter 25 of this title.

57 (5) To delegate any of the Secretary's powers, duties, or functions to a director of a division, except the power
58 to remove employees of the Department or to fix their compensation.

59 (6) To establish and to promulgate such rules and regulations governing the administration and operation of
60 the Department as are deemed necessary by the Secretary and which are consistent with the laws of this State.

61 (7) To maintain such facilities throughout this State as may be required for the effective and efficient
62 operation of the Department.

63 (8) To promulgate rules and regulations as necessary to carry out the Department's functions and duties.

64 (9) To adopt an official seal or seals for the Department.

65 § 8804. Duties of the Secretary with the advice of the Commission.

66 (a) The Secretary shall, with the advice of the Commission, do all of the following:

67 (1) Develop and propose strategies for providing alternative forms of elder care or to create one or more
68 additional veterans homes to ensure that as many veterans as possible can be served and housed as they grow older.

69 (2) Operate and administer one or more Delaware veterans memorial cemeteries in the State and promulgate
70 such rules and regulations governing the operation of the cemeteries as necessary.

71 (3) Maintain a repository for all veterans' "Statement of Service" or similar documentary verification of active
72 armed service.

73 (4) Administer the Delaware Veterans Trust Fund, which will provide financial assistance or grants to
74 veterans with a minimum discharge status of general discharge under honorable conditions to cover costs associated
75 with medical and dental needs; medical transportation; homelessness support; home repairs and safety modifications;
76 household utilities; and educational or retraining programs.

77 (5) Represent the State in concert with other states' veterans' agencies and the U.S. Department of Veterans
78 Affairs on matters of mutual interest and concern.

79 (6) Coordinate with and advise all departments and agencies of the State on all matters pertaining to
80 education, training, employment, medical, and financial benefit programs for veterans, their dependents, and their
81 survivors.

82 (b) The Commission shall provide advice to the Secretary in the financial oversight and operation of the Delaware
83 State Veterans Home.

84 (c) The Department and the Secretary shall augment, not replace nor infringe upon, the functions of the service
85 officers of veterans' organizations. The Department may accredit claims representatives in each county. Department-
86 accredited claims representatives are accountable to the Department.

87 Section 2. Amend Chapters 87 and 88, Title 29 of the Delaware Code by transferring §§ 8720 through 8725 of
88 Chapter 87 of Title 29, to Chapter 88 of Title 29, and then by making deletions as shown by strike through and insertions as
89 shown by underline as follows:

90 § ~~8720.~~ 8811. Delaware Commission of ~~Veterans'~~ Veterans Affairs — Established; composition; powers.

91 (a) There is ~~hereby~~ established the Delaware Commission of ~~Veterans' Affairs, hereafter referred to as the~~
92 ~~"Commission."~~ Veterans Affairs.

93 (b) The Commission ~~shall be~~ is composed of 15 Commissioners all of whom ~~shall be~~ are appointed by the
94 Governor for terms of 4 ~~years, and shall be veterans~~ years. Commissioners must be veterans, who are residents of the State
95 of ~~Delaware~~ Delaware, and citizens of the United States.

96 (1) Ten Commissioners shall be representatives of statewide ~~veteran~~ veterans organizations that are chartered
97 by Congress or authorized under federal law. Where a Commissioner represents a ~~veteran~~ veterans organization, that
98 organization must, within 60 days prior to the expiration of a Commissioner's term or within 30 days following a
99 vacancy, submit to the Office of the Governor a letter of recommendation which shall include at least 3 nominees and
100 their application packet. Commissioners who are appointed to represent a statewide veterans organization ~~shall,~~ must,
101 during the course of their ~~term~~ term, remain members in good standing of the nominating organization. The following
102 ~~veteran~~ veterans organizations shall be represented on the Commission:

- 103 a. American Legion.
- 104 b. American Veterans.
- 105 c. Air Force Sergeants Associations.
- 106 d. Disabled American Veterans.

107 e. Korean War Veterans or National Association of Black Veterans. Until such time as any current
108 Korean War Veterans representative serving as Commissioner as of August 9, 2023, has completed a current full
109 term or otherwise resigned the commission, that Commissioner shall retain the appointment and seat on the
110 Commission. At the completion of that term or upon resignation of the ~~Commission~~, Commissioner, the Korean
111 War ~~Veteran~~ Veterans Commissioner seat shall be filled by a representative of the National Association of Black
112 Veterans.

113 f. Marine Corps League.

114 g. Military Officers Association of America.

115 h. Military Order of the Purple Heart.

116 i. Veterans of Foreign Wars.

117 j. Vietnam Veterans of America.

118 (2) Five Commissioners shall be at-large Commissioners, who ~~may~~ shall also be a member of any ~~veteran~~
119 veterans organization or may be a veteran who has applied directly to the Office of the Governor.

120 (c) For purposes of this section, a “veteran” is any person who has served on active duty in the U.S. Armed Forces,
121 including the National Guard or the reserves, and who was discharged under other than dishonorable conditions.

122 § ~~8721~~, 8812. Delaware Commission of ~~Veterans’~~ Veterans Affairs — Duties and responsibilities.

123 (a) ~~[Repealed.]~~

124 (b) (a) (1) The Commission shall recommend candidates to the Secretary, who shall hire and employ an Executive
125 ~~Director, administrative support staff, and other personnel necessary to perform the duties prescribed by the Commission.~~
126 Director that will also provide services to the Commission. The Executive Director ~~shall be~~ is exempt from Chapter 59 of
127 this title and must be a veteran as defined in § 8720(e) 8811 of this title. ~~All employees of the Commission in supervisory~~
128 ~~positions must be veterans as defined in § 8720(e) of this title.~~

129 (2) ~~The Executive Director is authorized to use the designation “Delaware Office of Veterans’ Services” when~~
130 ~~promoting, performing, or furthering the work of the Commission. The Executive Director is an employee of the~~
131 Department of Veteran Affairs.

132 (3) The Executive Director ~~and staff shall report~~ reports to the Secretary of State ~~on all administrative matters~~
133 ~~and shall report to~~ and consults with the Commission on all substantive matters.

134 (4) ~~The Commission hiring policy shall prioritize qualified veterans to career ladder and casual/seasonal~~
135 ~~positions when possible.~~

136 (e) ~~(b)~~ The Commission shall ~~have~~ has the power of general oversight in the administration of the Delaware State
137 Veterans' Home and shall ~~have the authority to promulgate~~ may recommend such rules, ~~regulations~~ regulations, and policy
138 as is necessary to the operation of a veterans' home provided, however, such rules, ~~regulations~~ regulations, and policy are
139 not inconsistent with the other provisions of this chapter.

140 ~~(d)~~ The Commission shall ~~have the power to operate and administer Delaware veterans' memorial cemeteries in~~
141 ~~the State and shall have the authority to promulgate such rules and regulations governing the operation of cemeteries as it~~
142 ~~deems necessary; provided, however, such rules and regulations are not inconsistent with the provisions of this chapter.~~

143 ~~(e)~~ The Commission shall ~~establish a repository for veterans' "Statement of Service" or similar documentary~~
144 ~~verification of active armed service.~~

145 ~~(f)~~ ~~(c)~~ The Commission shall establish and administer the "Delaware Veterans Trust Fund" which will provide
146 financial assistance or grants to veterans with a minimum discharge of general discharge under honorable conditions to
147 cover costs associated with medical and dental needs; medical transportation; homelessness support; home repairs and
148 safety modifications; household utilities; and educational or retraining programs.

149 ~~(g)~~ The Commission shall ~~represent the State in concert with other states' veterans' agencies and the U.S.~~
150 ~~Department of Veterans Affairs on matters of mutual interest and concern.~~

151 ~~(h)~~ The Commission shall ~~coordinate with and advise all departments and agencies of the State on all matters~~
152 ~~pertaining to education, training, employment, medical and financial benefit programs for veterans, their dependents, and~~
153 ~~survivors.~~

154 ~~(d)~~ The Commission shall serve in an advisory capacity to the Secretary on all matters relevant to veterans in this
155 State and specifically with respect to those duties set forth under § 8804 of this title.

156 ~~(i)~~ ~~(e)~~ The Commission shall may initiate, review, and sponsor state legislation pertaining to veterans.

157 ~~(j)~~ The Commission and its Executive Director shall ~~augment, not replace nor infringe upon, the functions of the~~
158 ~~service officers of veterans' organizations. The Commission may accredit claims representatives in each county.~~
159 ~~Commission-accredited claims representatives are accountable to the Commission.~~

160 ~~(k)~~ ~~(f)~~ The Commission shall submit to the ~~Governor~~ Governor, Secretary, Secretary of State, and to the General
161 Assembly an annual report of the Commission's activities and recommendations. Submission to the General Assembly
162 shall be made by delivering a copy of the annual report to the Secretary of the Senate, the Chief Clerk of the House, the
163 Chairs of the House and Senate Veterans Affairs Committees, and the Director and Librarian of the Division of Legislative
164 Services.

165 § 8722. 8813. Delaware Commission of Veterans' Veterans Affairs — Authority.

166 The Commission is hereby authorized to develop and promulgate ~~bylaws, rules and regulations not inconsistent~~
167 ~~with the law, which are necessary for the enforcement and implementation of §§ 8720, 8721, 8722, 8723, 8724 and 8725~~
168 ~~of this title and all applicable federal rules and regulations.~~ bylaws and rules necessary to its functions.

169 § ~~8723, 8814.~~ Delaware Commission of ~~Veterans' Veterans Affairs~~ — Organization and operation.

170 (a) ~~Any veterans' organization as defined in § 8720(b)~~ A veterans organization listed in § 8811(b) of this title may
171 petition the Governor to remove from the Commission a member which said organization recommended, provided the
172 reasons for said removal are clearly stated in said petition.

173 (b) In the event any Commissioner fails to attend 3 successive scheduled meetings without just cause such failure
174 shall be sufficient grounds for the representative of the particular ~~veterans' veterans~~ veterans organization to be removed by the
175 Governor.

176 (c) ~~Prospective members of the Commission shall be recommended by the respective veterans' veterans~~
177 ~~organizations and appointed by the Governor as vacancies occur.~~ As vacancies occur, they shall be filled in accordance
178 with § 8811(b) of this title.

179 (d) The names of prospective members of the Commission shall be submitted to the Governor by letter from the
180 senior official of each respective statewide ~~veterans' veterans~~ veterans organization.

181 (e) The members of the Commission shall elect 1 of their members to serve as ~~Chairperson~~ Chair and 1 as ~~Vice-~~
182 ~~Chairperson~~ Vice-Chair who shall not serve more than 2 consecutive terms. Such elections shall be held annually in
183 September.

184 (f) The ~~Chairperson and Vice-Chairperson~~ Chair and Vice-Chair shall serve as voting members of the
185 Commission.

186 (g) ~~The Executive Director shall attend all meetings of the Commission, keep a full and true record of its~~
187 ~~proceedings, preserve at its general office all its books, documents and papers, and perform such other duties as the~~
188 ~~Commission may prescribe.~~ The Department shall provide clerical and staff support to the Commission.

189 (h) The Commission shall hold monthly meetings at such time and location as prescribed by the ~~Chairperson.~~
190 Chair. Special meetings may be called by the Chair or a majority of the Commission membership.

191 (i) A quorum shall consist of a simple majority of the Commission members.

192 (j) Members of the Commission shall serve without compensation except that they may be reimbursed for
193 reasonable and necessary travel expenses incident to their duties as members of the Commission to the extent that funds are
194 available and in accordance with state law.

195 (k) ~~The Commission's executive offices shall be located in Dover, Delaware.~~ [Repealed.]

196 § 8724. ~~8815.~~ Delaware Commission of ~~Veterans'~~ Veterans Affairs — Funding.

197 Annually, the Commission shall submit a proposed budget to the Department of State Veterans Affairs for review
198 and approval by that Department. The Department of State Veterans Affairs shall then recommend to the General Assembly
199 that the Commission's budget be included as a line item within said Department's funding.

200 § 8725. ~~8816.~~ Delaware Commission of ~~Veterans'~~ Veterans Affairs — Relationship to other state agencies.

201 (a) ~~Unless otherwise indicated, the duties, responsibilities and authority set forth in §§ 8721 and 8723 of this title~~
202 ~~are reserved specifically to the Commission. [Repealed.]~~

203 (b) The Commission may request the advice, ~~opinion~~ opinion, or assistance of other appropriate state agencies as
204 necessary to properly discharge its duties and responsibilities.

205 (c) The Department of State Veterans Affairs shall provide reasonable office and meeting facilities and other
206 logistic support as requested by the Commission.

207 (d) The Department of State Veterans Affairs shall maintain an overview of the Commission's operation in order
208 to insure proper use of, and accountability for, state funds appropriated for that purpose.

209 ~~(e) The General Assembly hereby directs the Delaware Commission on Veterans Affairs to return/replace all~~
210 ~~memorials and plaques purchased/donated by veteran's family members to their original location within the cemetery or to~~
211 ~~a site agreeable to the veteran's family members. The General Assembly further directs that, after July 1, 2003, no plaque~~
212 ~~or memorial will be removed or relocated for any purpose without the approval of the Co-chairs of the Joint Legislative~~
213 ~~Committee on the Capital Improvement Program. Existing memorial works are historical, cultural and aesthetic resources.~~
214 ~~[Repealed.]~~

215 Section 3. Amend § 1202, Title 20 of the Delaware Code by making deletions as shown by strike through and
216 insertions as shown by underline as follows:

217 § 1202. Supervision by ~~Delaware Commission~~ Department of Veterans Affairs; powers and duties.

218 (a) ~~The establishment,~~ operation and maintenance of the Delaware Veterans Memorial Cemetery shall be under the
219 supervision of the ~~Delaware Commission~~ Department of Veterans Affairs which shall have the following powers and
220 duties:

221 (7) Prepare an annual report on the operation of the Cemetery which shall be presented to the ~~Governor~~
222 Governor, the Secretary of the Department of Veterans Affairs, and to the General Assembly; and

223 (b) A plaque or memorial in the Delaware Veterans Memorial Cemetery may not be removed or relocated for any
224 purpose without the approval of the Co-chairs of the Joint Legislative Committee on the Capital Improvement Program.

225 Section 4. Amend § 2139R, Title 21 of the Delaware Code by making deletions as shown by strike through and
226 insertions as shown by underline as follows:

227 § 2139R. Special license plates honoring Delaware veterans.

228 (d) The funds derived by the State from that portion of the 1-time fee of \$20 that is not defined as an
229 administrative fee pursuant to subsection (c) of this section shall be deposited by the Division of Motor Vehicles with the
230 State Treasurer and shall be specifically set aside and deposited with the ~~Delaware Commission~~ Department of Veterans
231 Affairs for its deposit in the Veterans Trust Fund.

232 Section 5. Amend § 9605, Title 9 of the Delaware Code by making deletions as shown by strike through and
233 insertions as shown by underline as follows:

234 § 9605. Recordation of instruments.

235 (j) The county recorders of deeds shall not record military service discharge documents. The county recorders of
236 deeds shall transfer all recorded military service discharge documents to the ~~Delaware Commission~~ Department of Veterans
237 Affairs, the State's Repository pursuant to ~~§ 8721~~ § 8804 of Title 29. The ~~Delaware Commission~~ Department of Veterans
238 Affairs shall maintain all certificates of release or discharge from active military service or similar discharge documents as
239 defined.

240 Section 6. Amend Chapter 39, Title 12 of the Delaware Code by making deletions as shown by strike through and
241 insertions as shown by underline as follows:

242 § 3981. Office established; appointment.

243 (a) There is established an Office of the Public Guardian, with a Public Guardian who shall serve as follows:

244 (3) The VA fiduciary of last resort for U.S. Department of Veterans Affairs benefits.

245 § 3982. Definitions.

246 For the purposes of this chapter:

247 (7) "VA fiduciary" means a person appointed by the U.S. Department of Veterans Affairs (VA) to receive VA
248 benefits for an individual who is unable to manage the individual's VA benefits.

249 Section 7. Amend § 2140L, Title 21 of the Delaware Code by making deletions as shown by strike through and
250 insertions as shown by underline as follows:

251 § 2140L. Special license plates for Combat Infantry Badge holders.

252 (g) All registration plates issued pursuant to this section shall be the colors and design as determined by the
253 Department in conjunction with representatives from the Commission of Veterans Affairs ~~Office of Veterans Services~~. and

254 the Department of Veterans Affairs. The Division of Motor Vehicles shall have the power to refuse any design which it
255 believes would cause a public safety enforcement problem.

256 Section 8. Amend § 2140C, Title 21 of the Delaware Code by making deletions as shown by strike through and
257 insertions as shown by underline as follows:

258 § 2140C. Special license plates honoring women's military service.

259 (d) The Division of Motor Vehicles shall deposit with the State Treasurer the funds derived by the State from that
260 portion of the 1-time fee of \$20 that is not defined as an administrative fee under subsection (c) of this section. The
261 deposited funds must be specifically set aside and deposited with the ~~Delaware Commission~~ Department of Veterans
262 Affairs for its deposit in the Veterans Trust Fund.

263 Section 9. Amend § 1197, Title 30 of the Delaware Code by making deletions as shown by strike through and
264 insertions as shown by underline as follows.

265 § 1197. Delaware Veterans Trust Fund.

266 (a) The Division of Revenue shall provide a space on the Delaware income tax return form or schedule whereby an
267 individual may voluntarily designate a contribution of any amount to the Delaware Veterans Trust Fund established
268 pursuant to ~~§ 8721~~ § 8804 of Title 29.

269 Section 10. As of the effective date of this Act, all current employees of the Commission of Veterans Affairs and
270 the Office of Veterans Services shall become employees of the Department of Veterans Affairs, and shall maintain their
271 then-current salary, seniority, and benefits.

272 Section 11. As of the date set forth in the Transition Report and the Concurrent Resolution of the General
273 Assembly approving the Transition Report, the Department of Veterans Affairs shall assume all contracts, deeds, debts, and
274 other assets and liabilities of the Commission of Veterans Affairs.

275 Section 12. This Act takes effect 180 days after its enactment into law.

SYNOPSIS

This Act establishes a new state-level Department of Veterans Affairs led by a cabinet-level Secretary to advocate for and administer programs relating to veterans in the State of Delaware. It is the intent of this legislation that current staff of the Delaware Commission of Veterans Affairs and the Office of Veterans Affairs will continue their work, but as part of the new Department of Veterans Affairs, with the potential for expanded staff and duties in accordance with annual appropriations. The Department will hire veterans wherever possible. The Commission of Veterans Affairs will continue in its current form. It will continue to oversee the Delaware Veterans Home and will serve in an advisory role to the new Secretary and Department on other matters relating to veterans. The new Department is tasked with developing and proposing strategies for the provision of alternative elder care or the establishment of one or more additional veterans homes to serve the aging veteran population.

House Substitute No. 1 to House Bill No. 1 differs from the original in that the Department of Veterans Affairs will for the present remain a part of the Department of State for budgetary, administrative, and operational purposes. The Secretary of Veterans Affairs, in consultation with other executive branch officials, is directed to develop a transition plan to separate from the Department of State and operate as a separate Department by July 1, 2030, or such time as there will be

no negative impacts to the funding for veterans programs in Delaware. The plan must be presented to the General Assembly as a Transition Report and approved through a concurrent resolution.