



SPONSOR: Rep. Keeley & Rep. Baumbach & Rep. Kowalko &  
Sen. Henry & Sen. Townsend  
Reps. Heffernan, Q. Johnson, Lynn, Osienski, Paradee,  
B. Short, Viola; Sens. Bonini, Sokola

HOUSE OF REPRESENTATIVES  
149th GENERAL ASSEMBLY

HOUSE BILL NO. 110

AN ACT TO AMEND TITLE 16 AND TITLE 30 OF THE DELAWARE CODE CREATING THE DELAWARE MARIJUANA CONTROL ACT.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF DELAWARE (Three-fifths of all members elected to each house thereof concurring therein):

1 Section 1. Amend Subchapter IV, Chapter 47, Title 16 of the Delaware Code by making deletions as shown by  
2 strike through and insertions as shown by underline as follows:

3 § 4750. State-legal marijuana activities.

4 The offenses and penalties provided for in this chapter do not apply to marijuana-related conduct allowed under  
5 the Delaware Medical Marijuana Act, Chapter 49A of this title, or the Delaware Marijuana Control Act, Chapter 49B of  
6 this title.

7 Section 2. Amend § 4764, Title 16 of the Delaware Code by making deletions as shown by strike through and  
8 insertions as shown by underline as follows:

9 § 4764. Possession of marijuana; class B misdemeanor, unclassified misdemeanor, or civil violation.

10 ~~(c) Any person 21 years of age or older who knowingly or intentionally possesses a personal use quantity of a~~  
11 ~~controlled substance or a counterfeit controlled substance classified in § 4714(d)(19) of this title, except as otherwise~~  
12 ~~authorized by this chapter, shall be assessed a civil penalty of \$100 in addition to such routine assessments necessary~~  
13 ~~for the administration of civil violations and the marijuana shall be forfeited. Private use or consumption by a person~~  
14 ~~21 years of age or older of a personal use quantity of a controlled substance or a counterfeit controlled substance~~  
15 ~~classified in § 4714(d)(19) of this title shall likewise be punishable by a civil penalty under this subsection. Any person~~  
16 ~~18 years of age or older, but under 21 years of age, who commits any of the acts described in this subsection~~ knowingly  
17 or intentionally possesses a personal use quantity of a controlled substance or a counterfeit controlled substance  
18 classified in § 4714(d)(19) of this title or who uses or consumes a personal use quantity of a controlled substance or a  
19 counterfeit controlled substance classified in § 4714(d)(19) of this title shall be assessed a civil penalty of \$100 for the  
20 first offense and shall be guilty of an unclassified misdemeanor and fined \$100 for a second or subsequent offense.  
21 Unpaid fines shall double if not paid within 90 days of final adjudication of the violation.

22 Section 3. Amend § 4902A, Title 16 of the Delaware Code by making deletions as shown by strike through and  
23 insertions as shown by underline as follows:

24 § 4902A. Definitions.

25 (15) "Registered safety compliance facility" means a nonprofit entity registered under § 4915A of this  
26 title by the Department to provide 1 or more of the following services: testing marijuana produced for medical  
27 use or under Chapter 49B of this title for potency and contaminants; and training ~~cardholders and prospective~~  
28 ~~compassion center agents~~ cardholders, compassion center agents, and owners and employees of entities  
29 operating under Chapter 49B of this title. The training may include, but need not be limited to, information  
30 related to 1 or more of the following:

- 31 a. The safe and efficient cultivation, harvesting, packaging, labeling, and distribution of marijuana;
- 32 b. Security and inventory accountability procedures; and
- 33 c. Up-to-date scientific and medical research findings related to medical marijuana.

34 Section 4. Amend Title 16 of the Delaware Code by making deletions as shown by strike through and insertions as  
35 shown by underline as follows:

36 Chapter 49B. The Delaware Marijuana Control Act.

37 Subchapter I. General Provisions.

38 § 4901B. Purpose and findings.

39 (a) In the interest of promoting individual freedom, generating revenue for education and other public  
40 purposes, and allowing law enforcement to focus on violent crime and property crimes, the General Assembly finds  
41 and declares that the personal use of marijuana should be legal for persons 21 years of age or older and taxed in a  
42 manner similar to alcohol.

43 (b) In the interest of the health and public safety of our citizenry, the General Assembly further finds and  
44 declares that marijuana must be regulated in a manner similar to alcohol to ensure all of the following:

45 (1) Individuals will have to show proof of age before purchasing marijuana.

46 (2) Selling, distributing, or transferring marijuana to minors and other individuals under the age of 21  
47 remains illegal.

48 (3) Driving under the influence of marijuana remains illegal.

49 (4) Legitimate, taxpaying business people, not criminal actors, conduct sales of marijuana.

50 (5) Marijuana sold in this State will be tested, labeled, and subject to additional regulations to ensure that  
51 consumers are informed and protected.

52 (c) The General Assembly further finds and declares that it is necessary to ensure consistency and fairness  
53 throughout this State, and therefore, that the matters addressed by this chapter are of statewide concern, except as  
54 specified in this chapter.

55 § 4902B. Definitions.

56 As used in this chapter:

57 (1) “Appeals Commission” means 3 persons, 1 from each County, appointed by the Governor with the  
58 advice and consent of the majority of the Senate.

59 (2) “Commissioner” means the person appointed by the Governor and confirmed by the Senate who  
60 serves as the Marijuana Commissioner for the State.

61 (3) “Compassion center” means an entity registered as a compassion center under § 4914A of this title.

62 (4) “Consumer” means an individual 21 years of age or older who purchases marijuana, marijuana  
63 products, or marijuana accessories for personal use by the individual or other individuals 21 years of age or  
64 older, but not for resale to others.

65 (5) “Department” means the Department of Safety and Homeland Security.

66 (6) “Division” means the Division of Marijuana Control and Enforcement.

67 (7) “Immature plant” means a nonflowering marijuana plant, no taller than 8 inches and no wider than 8  
68 inches; that is produced from a cutting, clipping, or seedling; is in a cultivating container; and which does not  
69 have buds that may be observed by visual examination.

70 (8) “License” means any license or permit to cultivate, possess, manufacture, sell, transport, or test  
71 marijuana or marijuana products and accessories authorized or issued by the Commissioner under this chapter.

72 (9) “Locality” means a “municipal corporation” under § 801 of Title 22.

73 (10) “Marijuana” means as defined in § 4701 of this title.

74 (11) “Marijuana accessories” means any equipment, products, or materials of any kind which are used,  
75 intended for use, or designed for use in planting, propagating, cultivating, growing, harvesting, composting,  
76 manufacturing, compounding, converting, producing, processing, preparing, testing, analyzing, packaging,  
77 repackaging, storing, vaporizing, or containing marijuana; or for ingesting, inhaling, or otherwise introducing  
78 marijuana into the human body.

79 (12) “Marijuana cultivation facility” or “cultivation facility” means an entity licensed to cultivate,  
80 prepare, and package marijuana and sell marijuana to retail marijuana stores, to marijuana product

81 manufacturing facilities, and to other marijuana cultivation facilities, but not to consumers. A marijuana  
82 cultivation facility may not produce marijuana concentrates, tinctures, extracts, or other marijuana products.

83 (13) "Marijuana establishment" means an entity licensed as a marijuana cultivation facility, a marijuana  
84 testing facility, a marijuana product manufacturing facility, or a retail marijuana store.

85 (14) "Marijuana product manufacturing facility" means an entity licensed to purchase marijuana;  
86 manufacture, prepare, and package marijuana products; and sell marijuana and marijuana products to  
87 marijuana product manufacturing facilities and retail marijuana stores, but not to consumers.

88 (15) "Marijuana products" means products that are comprised of marijuana, including concentrated  
89 marijuana, and other ingredients and are intended for use or consumption, such as edible products, ointments,  
90 and tinctures.

91 (16) "Marijuana testing facility" means an entity licensed to test marijuana for potency and contaminants.

92 (17) "Possession limit" means the amount of marijuana that may be possessed at any one time by an  
93 individual over the age of 21 who is not a registered qualifying patient or a registered designated caregiver  
94 under Chapter 49A of this title.

95 (18) "Public place" means any indoor or outdoor area or portion thereof generally accessible to the  
96 public.

97 (19) "Retail marijuana" means "marijuana", as defined in § 4701 of this title, that is cultivated,  
98 manufactured, distributed, or sold by a licensed retail marijuana establishment.

99 (20) "Retail marijuana store" means an entity licensed to purchase marijuana from marijuana cultivation  
100 facilities; to purchase marijuana and marijuana products from marijuana product manufacturing facilities; and  
101 to sell marijuana and marijuana products to consumers.

102 (21) "Smoking" means one of the following:

103 a. The burning of a lighted cigarette, cigar, pipe, or any other matter or substance that contains  
104 marijuana.

105 b. The use of an electronic smoking device which creates an aerosol or vapor, in any manner or in  
106 any form.

107 (22) "Unreasonably impracticable" means that the measures necessary to comply with the regulations  
108 require such a high investment of risk, money, time, or any other resource or asset that the operation of a  
109 marijuana establishment is not worthy of being carried out in practice by a reasonably prudent businessperson.  
110 § 4903B. Personal use of marijuana.

111 (a) All of the following acts are lawful and are not an offense under the law of this State or the law of any locality  
112 within this State and are not the basis for seizure or forfeiture of assets under the law of this State for an individual 21 years  
113 of age or older:

114 (1) Possessing, using, displaying, purchasing, or transporting marijuana accessories or 1 ounce or less of  
115 marijuana, of which no more than 5 grams may be concentrated marijuana.

116 (2) Transferring 1 ounce or less of marijuana without remuneration to an individual who is 21 years of  
117 age or older.

118 (3) Assisting another individual who is 21 years of age or older in any of the acts described in paragraphs  
119 (1) and (2) of this subsection.

120 (b) The following acts are unlawful and an offense under the law of this State:

121 (1) Consuming marijuana in public or in a moving vehicle, as defined and punished under § 4764(d) of  
122 this title.

123 (2) Growing, manufacturing, or cultivating marijuana without a license granted under this chapter or  
124 Chapter 49A of this title, as defined and punished under Chapter 47 of this title.

125 § 4904B. Marijuana accessories authorized.

126 An individual who is 21 years of age or older is authorized to manufacture, possess, and purchase marijuana  
127 accessories, and to distribute or sell marijuana accessories, to an individual who is 21 years of age or older.

128 § 4905B. Places of employment.

129 Nothing in this chapter is intended to require an employer to permit or accommodate the use, consumption,  
130 possession, transfer, display, transportation, sale, or growing of marijuana in the workplace, to affect the ability of  
131 employers to have policies restricting the use of marijuana by employees, or discipline employees who are under the  
132 influence of marijuana in the workplace.

133 § 4906B. Driving under the influence prohibited.

134 Nothing in this chapter is intended to allow driving under the influence of marijuana or driving while impaired by  
135 marijuana or to supersede laws related to driving under the influence of marijuana or driving while impaired by marijuana.  
136 This chapter is not intended to prevent the State from enacting and imposing penalties for driving under the influence of or  
137 while impaired by marijuana.

138 § 4907B. Individuals under age 21; prohibitions.

139 Nothing in this chapter is intended to permit the transfer of marijuana, with or without remuneration, to an  
140 individual under the age of 21 or to allow an individual under the age of 21 to purchase, possess, use, transport, or consume  
141 marijuana.

142 § 4908B. False identification, penalty.

143 (a) It is unlawful for an individual under the age of 21 years to knowingly make a false statement or present  
144 false evidence to any person engaged in the sale of marijuana for the purpose of obtaining the same and to the effect  
145 that the individual is 21 years of age or older. A first violation is an unclassified misdemeanor and is punishable by, in  
146 addition to costs, a fine of not less than \$100 nor more than \$500 and, on failure to pay such fine and costs, is  
147 punishable by 30 days incarceration. A subsequent violation is an unclassified misdemeanor punishable by a fine of not  
148 less than \$500 nor more than \$1,000 and, on failure to pay such fine and costs, is punishable by 60 days incarceration.

149 § 4909B. Private property rights.

150 Nothing in this chapter prohibits a person, employer, school, hospital, detention facility, corporation, or any other  
151 entity who occupies, owns, or controls a property from prohibiting or otherwise regulating the possession, consumption,  
152 use, display, transfer, distribution, sale, transportation, or growing of marijuana on or in that property, except that in the  
153 case of the rental of a residential dwelling a landlord may not prohibit the possession of marijuana or the consumption of  
154 marijuana by non-smoked means unless one of the following applies:

155 (1) The building is the primary residence of the landlord, no more than 3 rooms in the building are rented  
156 to tenants, and no more than 3 tenants occupy such building.

157 (2) Residence is merely incidental to detention or to the provision of medical, geriatric, educational,  
158 counseling, religious, or similar services, including prisons, student housing provided by a college or school,  
159 long term care facilities, and hospitals.

160 (3) Failing to prohibit marijuana possession or consumption would violate federal law or regulations or  
161 cause the landlord to lose a monetary or licensing-related benefit under federal law or regulations.

162 § 4910B. Unlawful marijuana extraction, penalties.

163 (a) It is unlawful for a person, other than a marijuana product manufacturer complying with this chapter and  
164 department regulations, to extract compounds from marijuana using solvents other than water, glycerin, propylene  
165 glycol, vegetable oil, or food grade ethanol (ethyl alcohol).

166 (b) It is unlawful for a person to extract compounds from marijuana using ethanol in the presence or vicinity  
167 of open flame.

168 (c) Violation of this section is a class G felony punishable by up to 3 years incarceration and a fine of up to  
169 \$5,000.

170 § 4911B. Lawful operation of marijuana-related facilities.

171 (a) It is lawful and may not be an offense under the laws of this State, or be the basis for seizure or forfeiture  
172 of assets under the laws of this State, for an individual 21 years of age or older to do any of the following:

173 (1) Manufacture, possess, or purchase marijuana accessories or sell marijuana accessories to an individual  
174 who is 21 years of age or older in a manner set forth in this chapter.

175 (2) Possess, display, or transport marijuana or marijuana products; purchase marijuana from a marijuana  
176 cultivation facility; purchase marijuana or marijuana products from a marijuana product manufacturing  
177 facility; or sell marijuana or marijuana products to consumers if the person conducting the activities described  
178 in this paragraph (a)(2) of this section holds a valid license to operate a retail marijuana store or is acting in  
179 the person's capacity as an owner, employee, or agent of a licensed retail marijuana store.

180 (3) Cultivate, harvest, process, package, transport, display, or possess marijuana; deliver or transfer  
181 marijuana to a marijuana testing facility; sell marijuana to a marijuana cultivation facility, a marijuana product  
182 manufacturing facility, or a retail marijuana store; or purchase marijuana from a marijuana cultivation facility  
183 if the person conducting the activities described in this paragraph (a)(3) of this section holds a valid license to  
184 operate a marijuana cultivation facility or is acting in the person's capacity as an owner, employee, or agent of  
185 a licensed marijuana cultivation facility.

186 (4) Package, process, transport, manufacture, display, or possess marijuana or marijuana products; deliver  
187 or transfer marijuana or marijuana products to a marijuana testing facility; sell marijuana or marijuana  
188 products to a retail marijuana store or a marijuana product manufacturing facility; purchase marijuana from a  
189 marijuana cultivation facility; or purchase marijuana or marijuana products from a marijuana product  
190 manufacturing facility if the person conducting the activities described in this paragraph (a)(4) of this section  
191 holds a current, valid license to operate a marijuana product manufacturing facility or is acting in the person's  
192 capacity as an owner, employee, or agent of a licensed marijuana product manufacturing facility.

193 (5) Possess, cultivate, process, repackage, store, transport, display, transfer, or deliver marijuana or  
194 marijuana products if the person holds a current, valid license to operate a marijuana testing facility or is  
195 acting in the person's capacity as an owner, employee, or agent of a licensed marijuana testing facility.

196 (6) Lease or otherwise allow the use of property owned, occupied, or controlled by any person, for any of  
197 the activities conducted lawfully under this chapter.

198 (b)(1) An entity licensed under this chapter may not sell or deliver marijuana or marijuana products on  
199 Sundays, Thanksgiving, Easter, or Christmas or at hours other than those prescribed by the rules or  
200 regulations of the Commissioner.

201 (2) A holder of license for a retail marijuana store may not sell or deliver marijuana or marijuana products  
202 on Thanksgiving, Easter, or Christmas or between the hours of 1:00 a.m. and 9:00 a.m. on Mondays through  
203 Saturdays, and on Sundays before noon or after 8:00 p.m. Any locality with a population of 50,000 or more  
204 may limit sales under this subsection within the boundaries of the locality to a maximum of 4 hours on  
205 Sundays as established by ordinance of the locality. The closing hours for days of the week other than Sunday  
206 may be made earlier in any locality having a population of 50,000 or more persons, by ordinance of the  
207 municipal corporation; provided however, that such ordinance be consistent with the State and federal  
208 constitutions and must treat all businesses fairly. During the months of October through December, a holder of  
209 a license for a retail marijuana store may have sales take place beginning at 8:00 a.m. on Fridays through  
210 Saturdays and 10:00 a.m. on Sundays.

211 (3) Any holder of a license for a retail marijuana store who wishes to sell marijuana or marijuana  
212 products on Sundays must pay a biennial license fee of \$500 for the issuance of a special license to sell  
213 marijuana and marijuana products on Sundays, which is in addition to any other license fees which may be  
214 required of the holder.

215 (c) Marijuana and marijuana products may not be sold in an establishment licensed to sell alcoholic liquors  
216 under Title 4.

217 § 4912B. Enforcement.

218 Inspections and enforcement activities are to be conducted under Subchapter VI of Chapter 47 of this title.

219 § 4913B. Contracts enforceable.

220 Contracts related to the operation of a licensed marijuana establishment registered under this chapter are  
221 enforceable. A contract entered into by a licensed marijuana establishment or its employees or agents as permitted under a  
222 valid license, or by those who allow property to be used by a licensed marijuana establishment, its employees, or its agents  
223 as permitted under a valid registration, is not unenforceable on the basis that cultivating, obtaining, manufacturing,  
224 distributing, dispensing, transporting, selling, possessing, or using marijuana is prohibited by federal law.

225 § 4914B. Verifying the age of marijuana consumers.

226 (a) It is unlawful for a person licensed or operating under a license issued by this chapter to sell marijuana or  
227 marijuana products to any of the following:



228           (1) An individual who is under 21 years old.  
229           (2) An individual, knowing that such marijuana or marijuana products are intended for an individual who  
230           is under 21 years old and are to be consumed by the individual who is under 21 years old.

231           (b) Violation of subsection (a) of this section is an unclassified misdemeanor and is punishable by the  
232           payment of costs and a fine not less than \$250 nor more than \$500. The failure to pay the fine and costs is punishable  
233           by 30 days incarceration.

234           (c) In any prosecution for an offense under this section, it is an affirmative defense that the individual who is  
235           under 21 years old presented identification, with a photograph of such individual affixed thereon, to the accused and  
236           the identification set forth information which would lead a reasonable person to believe such individual was 21 years  
237           old or older.

238           § 4915B. Medical marijuana provision not affected.

239           Nothing in this chapter may be construed to limit any privileges or rights of a medical marijuana patient, primary  
240           caregiver, or medical marijuana dispensary under the Delaware Medical Marijuana Act, Chapter 49A of this title.

241           § 4917B. Oversight Committee; annual report by the Commissioner.

242           (a) The Delaware Marijuana Control Act Oversight Committee is established to evaluate and make  
243           recommendations regarding the implementation of this chapter.

244           (1) The Oversight Committee shall consist of 9 members who possess the qualifications and are appointed as  
245           follows:

246           a. The Secretary of the Department, or designee appointed by the Secretary.

247           b. The Director of the Division of Public Health, or designee appointed by the Director of the Division of  
248           Public Health.

249           c. The Director of the Division of Substance Abuse and Mental Health, or designee appointed by the  
250           Director of the Division of Substance Abuse and Mental Health.

251           d. The Director of the Delaware Medical Marijuana Program.

252           e. The chair of the Medical Marijuana Act Oversight Committee.

253           f. One member, appointed by the President Pro Tempore of the Senate.

254           g. One member, appointed by the Speaker of the House.

255           h. Two members appointed by the Governor.

256           (2) The members of the Oversight Committee shall serve at the pleasure of the appointing authority.

257           (3) A quorum shall consist of a majority of the membership of the Oversight Committee.

258 (4) The Oversight Committee shall select a chair and vice chair from among its members.

259 (5) Staff support for the Oversight Committee shall be provided by the Division.

260 (6) The Oversight Committee shall meet at least 2 times per year for the purpose of evaluating and making  
261 recommendations to the Governor, the General Assembly, and the Department regarding the following:

262 a. The ability of consumers in all areas of the State to obtain legal marijuana.

263 b. The sufficiency of the regulatory and security safeguards under this chapter and adopted by the  
264 Commissioner to ensure that access to and use of marijuana cultivated is provided only to individuals age 21  
265 or over.

266 c. Any recommended additions or revisions to the Commissioner's regulations or this chapter, including  
267 relating to security, safe handling, labeling, and nomenclature.

268 d. Any research studies regarding health effects of using marijuana.

269 e. The impact of the Delaware Marijuana Control Act on decreasing the illegal sales and production of  
270 marijuana.

271 f. The impact of the Delaware Marijuana Control Act on other aspects of public safety, including the  
272 incidence of people driving under the influence, using marijuana in places or in a manner prohibited by this  
273 chapter, and the use of prescription opioids and illegal opioids.

274 (b) The Commissioner shall submit to the Governor and members of the General Assembly an annual report  
275 setting forth all matters of interest and all statistics concerning marijuana regulation and control in the State, including  
276 the following:

277 (1) The number of licenses of each kind issued within the State and the number cancelled during the year.

278 (2) The name and address of each person licensed to cultivate, manufacture, or sell marijuana or  
279 marijuana products in the State.

280 (3) The amount of marijuana and marijuana products sold within the State.

281 (4) Other data as may make a complete report to the people of this State.

282 Subchapter II. Division of Marijuana Control and Enforcement; Marijuana Commissioner; Appeals Commission.

283 § 4930B. Division of Marijuana Control and Enforcement;

284 The Division of Marijuana Control and Enforcement of the Department of Safety and Homeland Security is  
285 established for the administrative, ministerial, budgetary, and clerical functions for the enforcement of the marijuana laws  
286 of this chapter.

287 § 4931B. Duties and powers of the Division.

288 The Division shall do all of the following:

289 (1) Investigate, prevent, and arrest for violations of this title; seize marijuana, including marijuana  
290 products and accessories that are manufactured, sold, kept, or transported in contravention thereof; and  
291 confiscate such marijuana, including marijuana products and accessories, whenever required by any provision  
292 of this title;

293 (2) Arrange for the proper sampling, testing, and analyzing of marijuana, including marijuana products  
294 and accessories, that is offered for sale in this State upon receipt of a complaint regarding health by entering  
295 into an agreement with the Director of Forensic Science Laboratories of the Department of Health and Social  
296 Services to test marijuana and marijuana products when requested by the Division.

297 § 4932B. Marijuana Commissioner; Appeals Commission; qualifications; appointment; term; compensation.

298 (a) The Commissioner must be a resident of this State and suitably educated and experienced to carry out the  
299 duties and responsibilities set forth in this chapter.

300 (b) The Commissioner and the 3 members of the Appeals Commission, consisting of 1 member from each  
301 County, shall be appointed by the Governor and confirmed by a majority of the members elected to the Senate and  
302 shall serve at the pleasure of the Governor.

303 (c) The Commissioner may name a Deputy Commissioner. The Commissioner may, during an absence from  
304 the State, appoint the Deputy Commissioner to serve as Acting Commissioner during such absence. In the event of  
305 death, resignation, temporary incapacity, or removal of the Commissioner, and prior to the appointment of a successor,  
306 the Governor may appoint the Deputy Commissioner, or such other person as deemed qualified by the Governor, to  
307 serve as Acting Commissioner. The Acting Commissioner has all the powers and shall perform all the duties and  
308 functions of the Commissioner during the Commissioner's absence or incapacity or until a successor is qualified and  
309 appointed.

310 (d) The Commissioner is to be compensated as provided for in the Annual Budget Act.

311 (e) The members of the Appeals Commission are to be compensated at the rate of \$150 per meeting together  
312 with the reasonable expenses for no more than 12 meetings per year.

313 (f) The Appeals Commission shall meet and elect a chair who shall convene meetings of the Commission as  
314 frequently as needed to consider appeals of the Commissioner's decision.

315 § 4933B. Duties and powers of the Commissioner.

316 (a) The Commissioner, in accordance with the Administrative Procedures Act, Chapter 101 of Title 29, shall  
317 do all of the following:

318           (1) Adopt rules and regulations consistent with § 4950B of this title and other provisions of this chapter  
319           or of any other law of this State, and all such rules and regulations have the force and effect of law. A rule or  
320           regulation may not extend, modify, or conflict with any law of this State or the reasonable implications  
321           thereof. A rule or regulation adopted under this paragraph (a)(1) of this section must focus primarily on public  
322           safety and the best interests of the consumer and may not unduly restrict competition within the marijuana  
323           industry.

324           (2) Establish rules and regulations for the effective control of the business of cultivation, manufacture,  
325           and sale of marijuana and marijuana products within the State, including the time, place, and manner in which  
326           marijuana and marijuana products may be sold and dispensed, not inconsistent with § 4950B of this title and  
327           other provisions of this chapter or with any other law of this State.

328           (3) Grant, refuse, or cancel licenses required by this chapter for the cultivation, manufacture, or sale of  
329           marijuana and marijuana products, or other licenses required by this chapter in regard thereto, and to transfer  
330           any license granted.

331           (4) Hear complaints in regard to the appointments of, or the conduct of business in, any establishment  
332           where marijuana or marijuana products are licensed to be sold upon receipt of a petition signed by at least 10  
333           individuals who are residents of the same neighborhood. Ten days' notice of such hearings, together with a  
334           recital of the complaint, must be sent by the Commissioner's office by registered mail to the address of the  
335           holder of the license for the establishment. Like notice must be delivered at the establishment by affixing the  
336           notice addressed to the holder of the license to the outside of an entrance door to the establishment. The  
337           hearings must be public and conducted by the Commissioner. The Commissioner, for the purpose of such  
338           hearings, has the power to issue subpoenas, compel the attendance of witnesses, administer oaths, take  
339           testimony, and compel the production of pertinent books, payrolls, accounts, papers, records, and documents.  
340           In case any person summoned to testify or to produce any such written or printed evidence refuses, without  
341           reasonable cause, to be examined, to answer a legal and pertinent question, or to produce any such written or  
342           printed evidence, the Commissioner conducting the hearing may certify the fact of any such refusal to the  
343           Superior Court of the county in which such hearing is held and the court may proceed against the person so  
344           refusing as for a contempt and punish such person in the same manner as persons are punished for contempt  
345           of court.

346           (5) Compel the attendance of witnesses and the production of contracts, papers, books, accounts and other  
347           documents. Subpoenas issued must be signed by the Commissioner and may be served by any sheriff, deputy

348 sheriff, constable, or any agent of the Division and return thereof made to the Commissioner. The  
349 Commissioner may enforce compliance with a subpoena issued under this subsection by filing a motion to  
350 compel in the Superior Court, which shall have jurisdiction over the matter. The court may award costs and  
351 attorney fees if it determines that noncompliance with a Commissioner subpoena was unjustified, intentional,  
352 or in bad faith.

353 (6) Act, for purposes of this chapter, as the competent authority in connection with other matters pertinent  
354 thereto.

355 (7) Provide such special seals, labels, and wrappers as deemed necessary for protection of the public  
356 against imitations, adulterations, and frauds, and prescribe the proper use of the seals, labels, and wrappers.

357 (8) Provide such warning signs as may be required by this chapter and distribute such signs to license  
358 holders and promulgate regulations with respect to the posting of said signs. The Commissioner may charge a  
359 nominal fee to cover printing, handling, and distribution costs.

360 (9) Coordinate with the Delaware Economic Development Office to connect potential marijuana  
361 establishments licensed under this chapter with programs that support business development, including  
362 programs that support small businesses owned by minorities, women, and veterans.

363 (b) The Commissioner's decision on any appeal or hearing under this chapter must be in writing and is final  
364 and conclusive unless a party to such hearing files an appeal within 30 days from the date of the postmark on the  
365 Commissioner's decision by mailing notice of the appeal to the Commissioner's office. Upon receipt of the appeal, the  
366 Commissioner shall notify the chair of the Appeals Commission of the pending appeal and the chair shall convene the  
367 Appeals Commission with at least 20 days' notice to all parties. The Appeals Commission shall hear the appeal and  
368 shall review the matter on the record; act in accordance with the Administrative Procedures Act, Chapter 101 of Title  
369 29; and affirm, reverse, or modify the decision of the Commissioner. A decision of the Commissioner may only be  
370 reversed upon a finding of abuse of discretion.

371 (c) The Commissioner may appear before the Appeals Commission for any appeal of a Commissioner's  
372 decision and may appeal any decision of the Appeals Commission or any decision of the Superior Court on appeal  
373 from the Appeals Commission.

374 § 4934B. Oath of Office of Commissioner and employees.

375 The Commissioner, members of the Appeals Commission, and any hearing officer shall, on entering office, take  
376 the oath or affirmation set forth in article XIV of the Constitution of this State. Any other employee may be required to take

377 the oath or affirmation set forth in article XIV of the Constitution of this State at the discretion of the Secretary of the  
378 Department of Safety and Homeland Security.

379 § 4935B. Conflict of interest.

380 (a) The Commissioner, members of the Appeals Commission, and any hearing officer or such person's spouse,  
381 son, or daughter residing at such person's residence, may not have a financial interest in any entity that sells,  
382 manufactures, cultivates, or uses marijuana; provided, however, such persons may invest in mutual funds or similar  
383 financial instruments that hold no more than a 10% interest in any such entity.

384 (b) Neither the Commissioner nor any person employed in the office of the Commissioner shall receive any  
385 commission or profit whatsoever from, or have any interest whatsoever in a business licensed under this chapter to  
386 cultivate, manufacture, purchase, or sell marijuana or marijuana products; provided, however, that nothing in this  
387 section shall prevent the Commissioner, a member of the Appeals Commission, a hearing officer, or an employee from  
388 purchasing and keeping marijuana or marijuana products for the personal use of him or herself, or members of his or  
389 her family or his or her guests if such purchase is otherwise permitted by this chapter.

390 (c) The Commissioner and the members of the Appeals Commission shall annually file the Financial Report  
391 required under § 5813 of Title 29 with the Public Integrity Commission.

392 § 4936B. Commissioner's statement of interest in marijuana business.

393 When notified of appointment as Commissioner or to the Appeals Commission, the individual so notified shall  
394 furnish in duplicate and in writing to the Governor and to the President Pro Tempore of the Senate a statement of every  
395 interest, direct or indirect, and however small, held or owned by the individual as a member or as a stockholder in any  
396 partnership, corporation, or other association engaged in the sale or in the cultivation or manufacture of marijuana or  
397 marijuana products or in any undertaking, industry, or business in which marijuana or marijuana products are used or  
398 required. Prior to taking the oath of office, the Commissioner and members of the Appeals Commission must wholly and  
399 fully dispose of all interests, except those permitted by § 4935 of this chapter. One copy of the statement must be inserted in  
400 the permanent records of the office of the Commissioner open to public inspection.

401 § 4937B. Employees of the Division; Commissioner.

402 The Department of Safety and Homeland Security shall appoint, employ, or dismiss every officer or employee, not  
403 appointed by the Governor, necessary for carrying out the work of the Division, Appeals Commission, and Commissioner;  
404 establish salaries, subject to the Annual Appropriation in the Budget Act; and assign official titles and duties. The  
405 Department may engage the services of experts and persons engaged in the practice of a relevant profession. At the  
406 discretion of the Secretary of the Department of Safety and Homeland Security, officers and employees of the Division

407 shall have the police powers of constables and other police officers of the State, counties, and other subdivisions of the  
408 State; shall be conservators of the peace throughout the State; shall be eligible for certification by the Council on Police  
409 Training; and may suppress all acts of violence and enforce the provisions of this chapter.

410 § 4938B. Property and profits of the office of the Commissioner.

411 All property owned by the office of the Commissioner and all associated profits is the property of the State.

412 Subchapter III. Regulation and Licensure.

413 § 4950B. Regulations.

414 (a) The Commissioner shall adopt regulations necessary for implementation of this chapter consistent with §  
415 4950B of this title and other provisions of this chapter. The regulations may not prohibit the operation of marijuana  
416 establishments, either expressly or through regulations that make their operation unreasonably impracticable.  
417 Regulations and fees for marijuana cultivation facilities may be varied based on the size of the facility to ensure that  
418 the operation of smaller facilities is not made unreasonably impracticable. The Commissioner shall include all of the  
419 following in the regulations:

420 (1) Procedures for the issuance, renewal, suspension, and revocation of a registration to operate a  
421 marijuana establishment with all procedures subject to the Administrative Procedures Act, Chapter 101 of  
422 Title 29.

423 (2) A competitive scoring process to determine which applicants may obtain licenses to operate each type  
424 of marijuana establishment if more qualified applicants apply than the Commissioner may license under this  
425 subchapter. The scoring system must take into account the applicant and managing officers' applicable  
426 experience, training, and expertise; the applicant's plan for security and diversion prevention; any criminal,  
427 civil, or regulatory issues encountered by other entities the applicant and managing officers have controlled or  
428 managed; and the suitability of the proposed location. The competitive scoring process for retail marijuana  
429 stores may be varied to account for geographic distribution or population density, or both.

430 (3) A schedule of application fees which may not exceed \$5,000, unless the Commissioner determines a  
431 greater fee is necessary to carry out its responsibilities under this chapter, including the need to adjust this  
432 upper limit annually for inflation.

433 (4) Qualifications for licensure that are directly and demonstrably related to the operation of a marijuana  
434 establishment.

435 (5) Security requirements for marijuana establishments, including lighting, physical security, video, and  
436 alarm requirements.

437 (6) Requirements for the transportation and storage of marijuana and marijuana products by marijuana  
438 establishments.

439 (7) Employment and training requirements for employees and agents of marijuana establishments,  
440 including requiring that each marijuana establishment create an identification badge for each employee or  
441 agent.

442 (8) Requirements to prevent the sale or diversion of marijuana and marijuana products to individuals  
443 under the age of 21. To protect individual privacy, the Commissioner may not require a consumer to provide a  
444 retail marijuana store with personal information other than government-issued identification to determine the  
445 consumer's age and a retail marijuana store may not be required to acquire and record personal information  
446 about consumers.

447 (9) Standards for marijuana product manufacturers to use so that consumers can determine the amount of  
448 marijuana in each product and compare the amount of marijuana in different products based upon the standard  
449 measurements including a definition of the amount of delta-9 tetrahydrocannabinol that constitutes a single  
450 serving in a marijuana product.

451 (10) Requirements for marijuana and marijuana products sold or distributed by a marijuana  
452 establishments, including labeling requirements for marijuana products that include all of the following:

453 a. The length of time it typically takes for a product to take effect.

454 b. The amount of marijuana in the product using the standard established in this section.

455 c. Ingredients and possible allergens.

456 d. A nutritional fact panel.

457 e. The requirement that information on the packaging may not mislead consumers.

458 f. Opaque, child-resistant packaging, which must be designed or constructed to be significantly  
459 difficult for children under 5 years of age to open and not difficult for normal adults to use properly as  
460 defined by 16 C.F.R. § 1700.20.

461 g. A standard symbol indicating edible marijuana products contain marijuana so that marijuana  
462 products are clearly identifiable.

463 h. A warning label that explains evidence-based harms from consuming marijuana, including the  
464 impact on developing brains.



465           (11) Health and safety regulations and standards for the manufacture of marijuana products and both the  
466           indoor and outdoor cultivation of marijuana by marijuana establishments consistent with other State  
467           requirements for food and crops including all of the following:

468           a. Restrictions on the use of pesticides that are injurious to human health.

469           b. Restrictions or prohibitions on additives to marijuana and marijuana-infused products, including  
470           additives that are toxic, designed to make the product more addictive, or designed to make the product  
471           more appealing to children, but not including common baking and cooking items.

472           c. Standards for the safe manufacture of marijuana extracts and concentrates.

473           d. Requirements for random sample testing to ensure quality control, including by ensuring that  
474           marijuana and marijuana-infused products are accurately labeled for potency. The testing analysis must  
475           include testing for residual solvents, poisons, or toxins; harmful chemicals; dangerous molds or mildew;  
476           filth; harmful microbials such as E. Coli or salmonella; and pesticides.

477           (12) Restrictions on the advertising, marketing, and signage of marijuana and marijuana products,  
478           including a prohibition on mass-market campaigns that have a high likelihood of reaching minors.

479           (13) Restrictions on the display of marijuana and marijuana products, including requirements that  
480           marijuana and marijuana products may not be displayed in a manner that is visible to the general public from  
481           a public right-of-way.

482           (14) Requirements governing visits to cultivation facilities and product manufacturers, including the  
483           requirement that these marijuana establishment log visitors.

484           (15) Requirements that educational materials be disseminated to consumers who purchase marijuana-  
485           infused products.

486           (16) Standards for the operation of testing laboratories, including requirements for equipment and  
487           qualifications for personnel, consistent with the requirements established under Chapter 49A of this title for a  
488           registered safety compliance facility.

489           (17) Civil penalties for the failure to comply with regulations made under this chapter.

490           (18) Procedures for collecting taxes levied on marijuana cultivation facilities.

491           § 4951B. Retail marijuana store licenses.

492           (a) A retail marijuana store license may only be issued to a person selling retail marijuana or retail marijuana  
493           products under the terms and conditions of this chapter. A license issued under this section is valid for 2 years. Each  
494           application for a retail marijuana store license must contain all of the following:

495 (1) The application materials required by the Commissioner, including the location where the retail  
496 marijuana store will operate.

497 (2) The application fee in an amount determined by the Commissioner.

498 (3) Proof of compliance with § 4956B of this title.

499 (b) A retail marijuana store licensee shall pay the Commissioner \$10,000 biennially for the retail marijuana  
500 store license. A retail marijuana store licensee must renew the license biennially by paying the fee required by this  
501 subsection.

502 (c) A retail marijuana store may purchase retail marijuana from a licensed retail marijuana cultivation facility  
503 or may cultivate its own retail marijuana if it obtains a retail marijuana cultivation facility license under § 4953B of this  
504 title.

505 (d) A retail marijuana store may not accept any retail marijuana purchased from a retail marijuana cultivation  
506 facility unless the retail marijuana store is provided with evidence that any applicable excise tax due was paid.

507 (e) A retail marijuana store shall track all of its retail marijuana and retail marijuana products from the point  
508 that they are transferred from a retail marijuana cultivation facility or retail marijuana products manufacturer to the  
509 point of sale.

510 (f)(1) A retail marijuana store licensee may also sell retail marijuana products that are prepackaged and  
511 labeled as required by this chapter.

512 (2) A retail marijuana store licensee may transact with a retail marijuana products manufacturing licensee  
513 for the purchase of retail marijuana products upon a retail marijuana products manufacturing licensee's  
514 licensed premises or a retail marijuana store's licensed premises.

515 (g)(1) A retail marijuana store may not sell more than 1 ounce of retail marijuana or its equivalent in retail  
516 marijuana products, including retail marijuana concentrate, except for nonedible, nonpsychoactive retail marijuana  
517 products, including ointments, lotions, balms, and other nontransdermal topical products, during a single transaction to  
518 an individual.

519 (2) Prior to initiating a sale to an individual, an employee of the retail marijuana store making the sale  
520 shall verify that the purchaser has a valid government-issued photo identification card showing that the  
521 individual is 21 years of age or older. If an individual under 21 years of age presents a fraudulent proof of age,  
522 any action relying on the fraudulent proof of age is not grounds for the revocation or suspension of any license  
523 issued under this section.

524           a. If a retail marijuana store licensee or employee has reasonable cause to believe that an individual is  
525           under 21 years of age and is exhibiting fraudulent proof of age in an attempt to obtain any retail  
526           marijuana or marijuana product, the licensee or employee is authorized to confiscate such fraudulent  
527           proof of age, if possible, and shall, within 72 hours after the confiscation, remit it to a state or local law  
528           enforcement agency. The failure to confiscate such fraudulent proof of age or to remit to a state or local  
529           law enforcement agency within 72 hours after the confiscation does not constitute a criminal offense.

530           b. If a retail marijuana store licensee or employee believes that an individual is under 21 years of age  
531           and is exhibiting fraudulent proof of age in an attempt to obtain any retail marijuana or retail marijuana  
532           product, the licensee or employee, employee of the Division, or any law enforcement officer as defined in  
533           § 222 of Title 11, acting in good faith and upon reasonable grounds therefor, may detain and question  
534           such person in a reasonable manner for the purpose of ascertaining whether the person is guilty of any  
535           unlawful act regarding the purchase of retail marijuana. The questioning of an individual by an employee  
536           or a peace or police officer does not render the licensee, the employee, or the peace or police officer  
537           civilly or criminally liable for slander, false arrest, false imprisonment, malicious prosecution, or  
538           unlawful detention.

539           (h) A retail marijuana store must provide a sample of its products to a facility that has a marijuana testing  
540           facility license for testing and research purposes as required by regulations adopted under this chapter. A retail  
541           marijuana store shall maintain a record of what was provided to the testing facility, the identity of the testing facility,  
542           and the results of the testing.

543           (i) All retail marijuana and retail marijuana products sold at a licensed retail marijuana store must be packaged  
544           and labeled as required by this chapter.

545           (j) A retail marijuana store shall comply with all provisions of State and federal law in regards to individuals  
546           with disabilities.

547           (k)(1) A retail marijuana store may only sell retail marijuana; retail marijuana products; marijuana  
548           accessories; nonconsumable products such as apparel; and marijuana related products, such as childproof packaging  
549           containers, but is prohibited from selling or giving away any consumable product, including cigarettes or alcohol, or  
550           any edible product that does not contain marijuana, including sodas, candies, or baked goods.

551           (2) A retail marijuana store may not sell any retail marijuana or retail marijuana products that contain  
552           nicotine or alcohol, if the sale of the alcohol would require a license under Title 4.

553           (3) A retail marijuana store may not sell retail marijuana or retail marijuana products over the Internet or  
554           deliver retail marijuana or retail marijuana products to a person not physically present in the retail marijuana  
555           store's licensed premises.

556           (l) Retail marijuana or retail marijuana products may not be consumed on the premises of a retail marijuana  
557           store.

558           (m) A display case containing marijuana concentrate must include the potency of the marijuana concentrate  
559           next to the name of the product using the standard established under this chapter.

560           (n) Retail marijuana store licenses shall be issued as follows:

561           (1) Beginning 10 months after [the effective date of this Act] authorized representatives of properly  
562           registered compassion centers under § 4914A of this title may submit an application for a license to operate as  
563           a retail marijuana store, accompanied by an application fee. Beginning 11 months after [the effective date of  
564           this chapter] the Commissioner shall issue a retail marijuana store license to each applicant that is an  
565           authorized representative of a properly registered compassion center under § 4914A of this title if the  
566           proposed retail marijuana store is in compliance with regulations issued under to § 4950B of this title and any  
567           local requirements made under § 4956B of this title. No more than 1 license may be issued under this  
568           subsection for each compassion center. Any retail marijuana store license issued under this subsection is  
569           considered a business registration separate and distinct from the registration issued under § 4914A of this title.

570           (2) No later than 13 months after [the effective date of this Act], the Commissioner shall begin accepting  
571           applications for retail marijuana store licenses from applicants who are not authorized representatives of  
572           properly registered compassion centers. The Commissioner shall issue 40 retail marijuana store licenses 19  
573           months after [the effective date of this Act], provided a sufficient number of qualified applicants exist.

574           (3) An authorized representative of a properly registered compassion center under § 4914A of this title  
575           that does not already hold a retail marijuana store license shall be given priority over other applicants in any  
576           competitive application process.

577           (4) If there are fewer than 40 licensed retail marijuana stores any time 2 years after [the effective date of  
578           this Act], the Commissioner shall accept applications and grant licenses for additional retail marijuana stores.

579           (5) The Commissioner may accept applications and grant licenses for more than 40 retail marijuana stores  
580           if, after 3 years from [the effective date of this Act], additional stores are needed to meet demand statewide or  
581           in a geographic area.

582           (6) Impossibility of performance because of opposition by localities or a lack of qualified applications is a  
583           defense to any lawsuit brought against the Commissioner to comply with the issuance of the required number  
584           of licenses.

585           § 4952B. Marijuana testing facility licenses.

586           (a) A marijuana testing facility license may be issued to a person who performs testing and research on retail  
587           marijuana under the terms and conditions of this chapter. A license issued under this section is valid for 2 years. Each  
588           application for a marijuana testing facility license must contain all of the following:

589                   (1) The application materials required by the Commissioner, including the location where the marijuana  
590                   testing facility will operate.

591                   (2) The application fee in an amount determined by the Commissioner.

592                   (3) Proof of compliance with § 4956B of this title.

593           (b) A marijuana testing facility licensee shall pay the Commissioner \$10,000 biennially for the marijuana  
594           testing facility license. A marijuana testing facility licensee must renew the license biennially by paying the fee  
595           required by this subsection.

596           (c) The Commissioner shall promulgate rules related to acceptable testing and research practices, including  
597           testing, standards; quality control analysis; equipment certification and calibration; chemical identification; identifying  
598           other substances; and other measurers used in bona fide research methods.

599           (d) A person who has an interest in a marijuana testing facility license from the Commissioner for testing  
600           purposes may not have any interest in a registered compassion center, a marijuana cultivation facility, a marijuana  
601           products manufacturing facility, or a retail marijuana store. A person that has an interest in a registered compassion  
602           center, a marijuana cultivation facility, a marijuana products manufacturing facility, or a retail marijuana store may not  
603           have an interest in a facility that has a marijuana testing facility license or is a registered safety compliance facility.

604           (e) Marijuana testing facility licenses shall be issued as follows:

605                   (1) Beginning 10 months after [the effective date of this Act], the Commissioner shall begin accepting  
606                   applications for a license to operate as a marijuana testing facility in accordance with this chapter. A safety  
607                   compliance facility holding a valid registration certificate pursuant to Chapter 49A of this title is eligible to  
608                   apply for a license to operate as a marijuana testing facility. Beginning 11 months after [the effective date of  
609                   this Act], the Commissioner may issue 2 licenses to operate as a marijuana testing facility, provided that the  
610                   Commissioner has received 2 qualified applications by any deadline provided.

611           (2) No later than 13 months after [the effective date of this Act], the Commissioner shall begin accepting  
612           applications for additional marijuana testing facilities. The Commissioner shall issue 3 additional marijuana  
613           testing facility licenses no later than 20 months after [the effective date of this Act] for a total of 5 marijuana  
614           testing facilities in this State, provided a sufficient number of qualified applicants exist.

615           (3) If there are fewer than 5 licensed marijuana testing facilities at any time 2 years after [the effective  
616           date of this Act] or later, the Commissioner shall accept applications and grant licenses for marijuana testing  
617           facilities.

618           (4) The Commissioner may accept applications and grant licenses for more than 5 licensed marijuana  
619           testing facilities if needed if there are an insufficient number of marijuana testing facilities to meet demand  
620           statewide or in a geographic area.

621           (5) Impossibility of performance because of opposition by localities or a lack of qualified applications is a  
622           defense to any lawsuit brought against the Division to comply with the issuance of the required number of  
623           licenses.

624           § 4953B. Marijuana cultivation facility licenses.

625           (a) A marijuana cultivation facility license may be issued only to a person who cultivates retail marijuana for  
626           sale and distribution to licensed retail marijuana stores, marijuana products manufacturing licensees, or other  
627           marijuana cultivation facilities under the terms and conditions of this chapter. A license issued under this section is  
628           valid for 2 years. Each application for a marijuana cultivation facility license must contain all of the following:

629           (1) The application materials required by the Commissioner, including the location where the marijuana  
630           cultivation facility will operate.

631           (2) The application fee in an amount determined by the Commissioner.

632           (3) Proof of compliance with § 4956B of this title.

633           (b) A marijuana cultivation facility licensee shall pay the Commissioner \$10,000 biennially for the marijuana  
634           cultivation facility license. A marijuana cultivation facility licensee must renew the license biennially by paying the fee  
635           required by this subsection.

636           (c) A marijuana cultivation facility shall remit any applicable excise tax due under this chapter.

637           (d) A marijuana cultivation facility shall track the marijuana it cultivates from seed or immature plant to  
638           wholesale purchase. Prior to delivery of any sold retail marijuana, the retail marijuana cultivation facility shall provide  
639           evidence that it paid any applicable excise tax on the retail marijuana due under this chapter.

640 (e) A marijuana cultivation facility must provide a sample of its products to a facility that has a marijuana  
641 testing facility license for testing and research purposes as required by regulations adopted under this chapter. A  
642 marijuana cultivation facility shall maintain a record of what was provided to the testing facility, the identity of the  
643 testing facility, and the testing results.

644 (f) Retail marijuana or retail marijuana products may not be consumed on the premises of a retail marijuana  
645 cultivation facility.

646 (g) Marijuana cultivation facility licenses shall be issued as follows:

647 (1) Beginning 10 months after [the effective date of this Act], the Commissioner shall begin accepting  
648 applications for marijuana cultivation facilities.

649 (2) Beginning 11 months after [the effective date of this Act], the Commissioner shall issue a marijuana  
650 cultivation facility license to each applicant that is an authorized representative of a properly registered  
651 compassion center under § 4914A of this title if the proposed marijuana cultivation facility is in compliance  
652 with regulations issued under § 4950B of this title and any local requirements under § 4956B of this title. No  
653 more than 1 license may be issued under this subsection for each compassion center.

654 (3) Beginning 12 months after [the effective date of this Act] the Commissioner shall issue additional  
655 marijuana cultivation facility licenses to a total of 75 marijuana cultivation facilities, provided that the  
656 Commissioner has received sufficient qualified applications by any deadline provided, as follows:

657 a. At least 30 registrations for cultivation on less than 1,000 square feet.

658 b. At least 15 registrations for cultivation on less than 1,001 to 2,500 square feet.

659 c. At least 10 registrations for cultivation on 2,501 to 7,500 square feet.

660 d. No more than 10 registrations for cultivation on 7,501 or more square feet.

661 (4) The Commissioner may accept applications and grant licenses any time 2 years after [the effective  
662 date of this Act] that there are fewer than 75 licensed marijuana cultivation facilities or 75 licensed marijuana  
663 cultivation facilities is insufficient to meet demand or outcompete the criminal market.

664 (5) Impossibility of performance because of opposition by localities or a lack of qualified applications is a  
665 defense to any lawsuit brought against the Commissioner to comply with the issuance of the required number  
666 of licenses.

667 § 4954B. Marijuana product manufacturing facility registration.

668 (a) A marijuana product manufacturing facility license may be issued only to a person who manufactures and  
669 distributes marijuana products under the terms and conditions of this chapter. A license issued under this section is

670 valid for 2 years. Each application for a marijuana product manufacturing facility license must contain all of the  
671 following:

672 (1) The application materials required by the Commissioner, including the location where the marijuana  
673 product manufacturing facility will operate.

674 (2) The application fee in an amount determined by the Commissioner.

675 (3) Proof of compliance with § 4956B of this title.

676 (b) A marijuana product manufacturing facility licensee shall pay the Commissioner \$10,000 biennially for  
677 the marijuana product manufacturing facility license. A marijuana product manufacturing facility licensee must renew  
678 the license biennially by paying the fee required by this subsection.

679 (c) A marijuana product manufacturing facility may not accept any retail marijuana purchased from a retail  
680 marijuana cultivation facility unless a marijuana products manufacturing facility is provided with evidence that any  
681 applicable excise tax due under this chapter was paid.

682 (d) A marijuana product manufacturing facility may not do any of the following:

683 (1) Add any marijuana to a food product where the manufacturer of the food product holds a trademark to  
684 the food product's name; except that a manufacturer may use a trademarked food product if the manufacturer  
685 uses the product as a component or as part of a recipe and where the marijuana product manufacturer does not  
686 state or advertise to the consumer that the final retail marijuana product contains a trademarked food product.

687 (2) Intentionally or knowingly label or package a retail marijuana product in a manner that would cause a  
688 reasonable consumer confusion as to whether the retail marijuana product was a trademarked food product.

689 (3) Label or package a product in a manner that violates any federal trademark law or regulation.

690 (e) Retail marijuana products shall be prepared in a marijuana product manufacturing facility that is used  
691 exclusively for the manufacture and preparation of retail marijuana or retail marijuana products and using equipment  
692 that is used exclusively for the manufacture and preparation of retail marijuana products.

693 (f) All licensed premises on which retail marijuana products are manufactured must meet the sanitary  
694 standards for retail marijuana product preparation promulgated under this chapter and as applicable under all of the  
695 following:

696 (1) Section 122(3)u of this title and related regulations, the State of Delaware Food Code, Section 4458 of  
697 Title 16 of the Delaware Administrative Code and the Cottage Food Regulations, Section 4458A of Title 16 of  
698 the Delaware Administrative Code.

699 (2) Chapter 35 of this title.



700                   (3) Chapter 41 of this title.

701                   (4) Chapter 43 of this title.

702                   (g) All retail marijuana products that require refrigeration to prevent spoilage must be stored and transported  
703 in a refrigerated environment and in compliance with rules established under this chapter and all other food safety  
704 laws.

705                   (h) A retail marijuana product must be sealed and conspicuously labeled in compliance with this article and  
706 any rules promulgated under this chapter.

707                   (1) A marijuana product manufacturing facility shall package and label each product manufactured as  
708 required by the rules established by the Commissioner, including the use of the standard symbol.

709                   (2) An edible retail marijuana product must list its ingredients and may list its compatibility with dietary  
710 practices.

711                   (3) The standard symbol requirements as established by the Commissioner do not apply to a multi-serving  
712 liquid retail marijuana product that is impracticable to mark if the product complies with all statutory and rule  
713 packaging requirements for multi-serving edibles and with all of the following enhanced requirements to  
714 reduce the risk of accidental ingestion:

715                   a. A multi-serving liquid is packaged in a structure that uses a single mechanism to achieve both  
716 child-resistance and accurate pouring measurement of each liquid serving in increments equal to or less  
717 than 10 milligrams of active THC per serving, with no more than 100 milligrams of active THC total per  
718 package.

719                   b. The measurement component is within the child-resistant cap or closure of the bottle and is not a  
720 separate component.

721                   (i) Retail marijuana or retail marijuana products may not be consumed on the premises of a marijuana product  
722 manufacturing facility.

723                   (j) A marijuana product manufacturing facility must provide a sample of its products to a facility that has a  
724 marijuana testing facility license for testing and research purposes as required by regulations adopted under this  
725 chapter. A marijuana product manufacturing facility shall maintain a record of what was provided to the testing  
726 facility, the identity of the testing facility, and the results of the testing.

727                   (k) Marijuana product manufacturing facility licenses shall be issued as follows:

728           (1) Beginning 12 months after [the effective date of this Act], authorized representatives of properly  
729           registered compassion centers under § 4914A of this title may submit an application for a license to operate as  
730           a marijuana product manufacturing facility.

731           (2) No later than 14 months after [the effective date of this Act], the Commissioner shall issue at least 5  
732           marijuana product manufacturing facility licenses, provided a sufficient number of qualified applicants exist.

733           (3) No later than 16 months after [the effective date of this Act], the Commissioner shall issue at least 20  
734           additional marijuana product manufacturing facility licenses, provided a sufficient number of qualified  
735           applicants exist.

736           (4) The Commissioner may accept applications and grant licenses for additional marijuana product  
737           manufacturing facilities any time 2 years after [the effective date of this Act].

738           (5) Impossibility of performance because of opposition by localities or a lack of qualified applications is a  
739           defense to any lawsuit brought against the Commissioner to comply with the issuance of the required number  
740           of licenses.

741           § 4955B. [Reserved]

742           § 4956B. Local control.

743           (a) A locality may prohibit the operation of marijuana cultivation facilities, marijuana product manufacturing  
744           facilities, marijuana testing facilities, or retail marijuana stores through the enactment of an ordinance or through an  
745           initiated or referred measure, provided that any initiated or referred measure to prohibit the operation of marijuana  
746           cultivation facilities, marijuana product manufacturing facilities, marijuana testing facilities, or retail marijuana stores  
747           must appear on a general election ballot.

748           (b) A locality may enact ordinances or regulations that are not in conflict with this chapter or in conflict with  
749           regulations enacted under this chapter, governing the time, place, manner, and number of marijuana establishment  
750           operations. A locality may establish civil penalties for violation of an ordinance or regulations governing the time,  
751           place, and manner of a marijuana establishment that may operate in such locality.

752           (c) A locality may designate a local regulatory authority that is responsible for processing applications  
753           submitted for a registration to operate a marijuana establishment within the boundaries of the locality.

754           (d) A locality may establish procedures for the issuance, suspension, and revocation of a registration issued by  
755           the locality in accordance with this section. These procedures are to be subject to all requirements of Part X of Title 29.

756           (e) A locality may establish a schedule of annual operating and registration fees for marijuana establishments.

757           § 4957B. Procedural requirements governing Commissioner's action; hearing; appeal.

758           (a) The Commissioner shall distribute and receive all of the applications for licensure under this chapter, and  
759 shall refer an application to the Division for investigation. If it appears that any application should not be granted, the  
760 Commissioner shall so notify the applicant stating the reason for denial.

761           (b) Hearings on applications for licensure under this chapter.

762                   (1) If 10 or more persons who reside or own property within 1 mile of the premises where the license is to  
763 operate or in any locality within 1 mile of the premises where the license is to operate file a protest against the  
764 issuance of the license with the Commissioner within 30 days from the filing of the application, then a hearing  
765 must be held to consider the application and protest and, specifically, the concerns of the members of the  
766 community within which the license is to operate.

767                   (2) The Commissioner may hold a hearing in the absence of a protest.

768                   (3) The Commissioner shall cause notice of the time and location of the hearing to be published in 2  
769 consecutive issues of the same newspapers within which the applicant published notice of the applicant's  
770 application for the license.

771                   (4) The Commissioner shall send notice of the time and location of the hearing to the applicant and to  
772 each of the persons who signed the protest and provided a legible name and address; provided, however, that  
773 it is sufficient for the Commissioner to send notice to an attorney representing a person.

774                   (5) The Commissioner shall conduct the hearing and shall make and keep a record of the hearing. The  
775 record must include the evidence, the Commissioner's findings of fact, the Commissioner's decision, and a  
776 brief statement of the reasons for the decision.

777                   (6) The Commissioner shall issue a written decision after the hearing. The Commissioner's decision must  
778 show the manner in which the Commissioner construed the law and applied it to the facts, must recite any  
779 objections presented by the community, and must show how and the extent to which the Commissioner took  
780 community concerns into account and gave them due consideration when making the decision.

781           (c) The Commissioner's decision on an application must be in writing and is final and conclusive unless a  
782 party to such hearing files an appeal within 30 days from the date of the postmark on the Commissioner's decision by  
783 mailing notice of the appeal to the Commissioner's office. Upon receipt of the appeal, the Commissioner shall notify  
784 the chair of the Appeals Commission of the pending appeal and the chair shall convene the Appeals Commission with  
785 at least 20 days' notice to all parties. The Appeals Commission shall hear the appeal and shall review the matter on the  
786 record; act in accordance with the Administrative Procedures Act, Chapter 101 of Title 29; and affirm, reverse, or

787 modify the decision of the Commissioner. A decision of the Commissioner may only be reversed upon a finding of  
788 abuse of discretion.

789 (d) A party who is aggrieved by a final decision of the Appeals Commission may file a written appeal with the  
790 Superior Court within 30 days of the date that the Appeals Commission's decision was mailed. The Superior Court's  
791 review of an appeal shall be on the record and in accordance with the Administrative Procedures Act, subchapter V of  
792 Chapter 101 of Title 29. The Superior Court's review shall take into account the experience and specialized  
793 competence of the Commissioner and the purpose under which the Commissioner acted. Further, the Superior Court's  
794 review, in the absence of fraud, shall be limited to whether the Commissioner's decision is supported by substantial  
795 evidence on the record and is free from legal error.

796 § 4958B. Decision upon application for renewal of license; time of making.

797 On or before the first day of the month preceding the biennial expiration date of a license, the Commissioner  
798 shall render a decision upon every application properly and completely made to it on or before the first day of the third  
799 month preceding the biennial expiration date of a license.

800 § 4959B. Grounds for refusal of license; transfer or extension of premises.

801 (a) The Commissioner may not grant a license under this chapter in any county or subdivision thereof, if  
802 granting a license is contrary to any law in such county or subdivision thereof adopted under § 4956B of this title.

803 (b) The Commissioner may refuse to license an applicant if the Commissioner has substantial evidence that  
804 would reasonably support a belief that any of the following apply:

805 (1) There are sufficient licensed premises in the locality, or the granting of a license in the locality stated  
806 in the application is not otherwise demanded by public interest or convenience.

807 (2) The applicant appears to be financially irresponsible.

808 (3) The applicant has made false statements to the Commissioner.

809 (4) The applicant has been convicted and imprisoned for a crime, not including the following:

810 a. A violation of a state or federal controlled substance law that was classified as a felony in the  
811 jurisdiction where the person was convicted for which the sentence, including any term of probation,  
812 incarceration, or supervised release, was completed 10 or more years earlier.

813 b. A violation of a state or federal controlled substance law that was classified as a felony in the  
814 jurisdiction where the person was convicted for which this chapter or Chapter 49A of this title would  
815 likely have prevented a conviction, but the conduct either occurred prior to [the effective date of this Act]  
816 or was prosecuted by an authority other than the State of Delaware.

817           (5) The applicant, including any of the applicant's directors or officers, or any of the applicant's  
818           shareholders who hold more than 10% of the outstanding issued shares has been convicted of violating any of  
819           the prohibited acts defined in Chapter 47 of this title, the Uniform Controlled Substances Act, or its functional  
820           equivalent under the laws of the United States, any state or territory of the United States, or any other country,  
821           including, the illegal manufacture, delivery, trafficking, possession, or consumption of any controlled or  
822           noncontrolled substance; the delivery or possession of illegal drug paraphernalia or illegal hypodermic  
823           syringes or needles; or the conspiracy, solicitation, or other attempt to engage in such illegal activities but not  
824           including the following:

825           a. A violation of a state or federal controlled substance law that was classified as a felony in the  
826           jurisdiction where the person was convicted for which the sentence, including any term of probation,  
827           incarceration, or supervised release, was completed 10 or more years earlier.

828           b. A violation of a state or federal controlled substance law that was classified as a felony in the  
829           jurisdiction where the person was convicted for which this chapter or Chapter 49A of this title would  
830           likely have prevented a conviction, but the conduct either occurred prior to [the effective date of this Act]  
831           or was prosecuted by an authority other than the State of Delaware.

832           (6) A substantial objection to the granting of the license has been presented by the community within  
833           which the license is to operate, or that the granting of such license is otherwise not in the public interest. For  
834           the purposes of this subsection, the term "substantial objection" includes 1 or more of the following:

835           a. Any objection, or group of objections, presented to the Commissioner either individually or as a  
836           group, by persons who reside within the election district where the licensee is to operate and all  
837           contiguous election districts, sufficient to give the Commissioner reason to believe that a majority of the  
838           residents of the community within which the licensee is to operate oppose the issuance of the license.

839           b. Any objection, or group of objections, presented to the Commissioner either individually or as a  
840           group, the content of which gives the Commissioner reason to believe the quality of life of the  
841           community within which the licensee is to operate will be adversely affected by the granting of the  
842           license.

843           (c) The Commissioner may refuse to grant a license to sell marijuana, marijuana products, or marijuana  
844           accessories to any new establishment to be located in the vicinity of a church, school, or college. The Commissioner  
845           may issue a license to any establishment located in the vicinity of a church, school, or college when such establishment

846 has been located in a place prior to the time any church, school, or college may thereafter be located in the vicinity of  
847 such establishment.

848 (d) The Commissioner shall refuse to grant a license for the sale of marijuana, marijuana products, or  
849 marijuana accessories for consumption on or off the premises when there is an existing licensed establishment of the  
850 same type within 1200 feet by accessible public road or street in any incorporated city or town, or within 1 mile by  
851 accessible public road or street in any unincorporated or rural area. If there is an existing licensed establishment less  
852 than 1 mile but more than nine tenths of 1 mile by accessible public road or street in any unincorporated or rural area,  
853 the Commissioner may grant such license. This subsection does not apply to any of the following:

854 (1) Any existing license or to the sale, transfer of ownership, or renewal of an existing license.

855 (2) Any licensee who desires to move the location of the licensee's license to a location within 500 feet  
856 thereof by accessible public road or street or any licensee located in a shopping center or shopping mall who  
857 desires to move the location of the licensee's license any distance within the same shopping center or  
858 shopping mall, whether such center or mall consists of 1 or more than 1 separate buildings.

859 (e) Any holder of an existing license who desires to move the location of the existing license due to the  
860 destruction of the building, loss of lease, diversion of highway traffic pattern, or similar reason beyond the control of  
861 the licensee, shall have preference in the issuance of a new license provided that the application satisfies this section  
862 and all other requirements under this chapter.

863 (f) The Commissioner may not grant a new license of any type and may not grant an extension of premises of  
864 an existing license of any type unless the application for said new license or for said extension is accompanied by a  
865 Certificate of Compliance from the appropriate political subdivision showing all of the following:

866 (1) That the premises where the license is to be used are properly zoned for the applicant's intended use.

867 (2) That all necessary permits have been approved.

868 (3) That the applicant has complied with all other applicable licensing requirements of the appropriate  
869 political subdivision.

870 (g) Subsection (f) of this section does not apply to any application for a temporary extension of premises as  
871 authorized by Commissioner rule if such application has not been objected to by the appropriate political subdivision  
872 and the political subdivision was provided with notice of the application by the applicant within 7 days of the date the  
873 application is filed with the Commissioner.

874 § 4960B. Finality of Commissioner's decision refusing license.

875 If an application is not timely protested, but the Commissioner determines that the application should nevertheless  
876 be denied, the Commissioner shall render the decision promptly in writing. The Commissioner's decision shall be final and  
877 conclusive unless, within 30 days after notice thereof has been mailed by the Commissioner's office, the applicant files an  
878 appeal in the office of the Commissioner. The appeal shall follow the procedure outlined in § 4957B of this title.

879 § 4961B. Improvements to premises.

880 The Commissioner may not require an applicant to make improvements to the premises before the issuance of a  
881 license; however, the Commissioner may issue a license to sell marijuana, marijuana products, or marijuana accessories  
882 upon the condition that certain improvements shall be made to the premises.

883 § 4962B. Grounds for cancellation, suspension, or fines.

884 (a) The Commissioner may cancel every license made use of on behalf of any person other than the one to  
885 whom or on behalf of whom it has been issued.

886 (b) If the Commissioner has reasonable grounds to believe that a licensee has committed any of the violations  
887 in subsection (c) of this section, the Commissioner may do one or more of the following:

888 (1) Suspend the licensee's license.

889 (2) Cancel the licensee's license if the Commissioner determines the violations to be repeated and  
890 continuous.

891 (3) Fine the licensee.

892 (c) It is a violation for a licensee to do any of the following:

893 (1) Violate any provision of this chapter or any regulation of the Commissioner under this chapter.

894 (2) Make any false representation or statement to the Commissioner in order to induce or prevent action  
895 by the Commissioner.

896 (3) Not maintain an acceptable bond, if a bond is required.

897 (4) Maintain a noisy, lewd, disorderly, or unsanitary establishment or supply impure or otherwise  
898 deleterious marijuana or marijuana products.

899 (5) Habitually use dangerous or narcotic drugs, or is in the habit of using alcoholic beverages or  
900 marijuana products to excess.

901 (6) Sell marijuana or marijuana products to minors in contravention of § 4908B of this title.

902 (7) Possess on the licensee's licensed premises or sell or offer for sale any marijuana or marijuana  
903 products not purchased or sold under this chapter.

904           (8) Use any seal, labels, or wrapper not purchased from or through the Commissioner which are  
905           deceptively similar to those used by the Commissioner.

906           (9) Be convicted of a felony or be convicted of violating any of the marijuana laws of this State, general  
907           or local, including the provisions of this chapter.

908           (10) Admit guilt or be adjudged guilty of violations of local, municipal, county, or State regulations,  
909           ordinances, or codes related to the operation of a licensed premises.

910           (11) Discipline, threaten, or otherwise penalize any person for refusing to violate or aiding the  
911           enforcement of the provisions of this chapter or the rules of the Commissioner.

912           (d) Notwithstanding subsection (b) of this section, the Commissioner may cancel or suspend a license if there  
913           is any other reason which, in the opinion of the Commissioner, warrants cancelling or suspending the license.

914           (e) The Commissioner may not cancel or suspend any license for the sale of marijuana products or impose any  
915           fine for an alleged violation of § 4907B of this title where the licensee or its employee has made a reasonable effort to  
916           determine the age of a purchaser of the marijuana products. For purposes of this subsection, a licensee or its employee  
917           is deemed to have made a reasonable effort to determine the age of a purchaser if, prior to any sale of marijuana  
918           products, the licensee or its employee requires the purchaser to display identification, with a photograph of the  
919           purchaser thereon affixed, which sets forth information that would lead a reasonable person to believe the purchaser to  
920           be 21 years of age or older.

921           (f) The Commissioner may also suspend a license for any of the grounds for refusal of a license under §  
922           4959B of this title.

923           (g) The Commissioner may cancel any retail license if it has reasonable grounds to believe that the license  
924           was granted in violation of this chapter, or any rule enacted pursuant to § 4950B of this title.

925           (h) If the Commissioner receives notice from the appropriate locality that any permit, license, registration, or  
926           other written document issued to satisfy an applicant's duty under § 4956B of this title has been suspended, then the  
927           Commissioner shall suspend any license or extension of an existing license granted in reliance on such permit, license,  
928           registration, or other written document until such time as the Commissioner receives notice from the appropriate  
929           locality that such permit, license, registration, or other written document has been reinstated. If the Commissioner  
930           receives notice from the appropriate locality that any permit, license, registration, or other written document issued to  
931           satisfy an applicant's duty under § 4956B of this title has been canceled, then the Commissioner shall cancel any  
932           license or extension of an existing license granted in reliance on such permit, license, registration, or other written  
933           document.



934           § 4963B. Public hearing and right of appeal.

935           (a) The Commissioner may not cancel or suspend a license, or fine a licensee, before both of the following  
936 occur:

937                   (1) The licensee has been given a public hearing by the Commissioner at which time the licensee is  
938 entitled to legal representation and to present witnesses.

939                   (2) The ground for canceling or suspending a license is established by clear and convincing evidence.

940           (b) The Commissioner shall keep a full and complete record of all proceedings incident to a hearing under  
941 subsection (a) of this section. The Commissioner shall record all testimony at such hearing, but need not have it  
942 transcribed unless an order of the Commissioner is appealed to the Superior Court under subsection (d) of this section.

943           (c) An order of the Commissioner relative to suspension or cancellation of a license, or fining a licensee,  
944 becomes final 10 days after the licensee receives notice thereof, unless, within 10 days of the date of the postmark on  
945 the Commissioner's decision, a written appeal is filed in the Superior Court. No bond may be required for filing such  
946 appeal.

947           (d) The appeal must state the grounds upon which a review is sought. After the appeal is filed, service shall be  
948 made by the Sheriff upon the Commissioner. The Commissioner shall certify and file with the court all documents and  
949 papers and a transcript of all testimony taken in the matter, together with the Commissioner's findings therein as soon  
950 as practicable but in no event later than 20 calendar days from the date of service of the appeal. The Superior Court's  
951 review of an appeal shall be on the record and the Superior Court shall take into account the experience and specialized  
952 competence of the Commissioner and the purpose under which the Commissioner acted. Further, the Superior Court's  
953 review, in the absence of fraud, shall be limited to whether the Commissioner's decision is supported by substantial  
954 evidence on the record and is free from legal error.

955           (e) An appeal without bond may be taken from the decision of the Superior Court to the Supreme Court in the  
956 same manner as is provided in civil cases. Upon the final determination of judicial proceedings, the Commissioner  
957 shall enter an order in accordance with such determination, or shall take such further or other action as the Court may  
958 order. A petition for Supreme Court review shall act as a supersedeas.

959           § 4964B. Effect of cancellation or surrender of license; notice.

960           (a) The cancellation or acceptance of a surrender of a license entails the loss of the privilege conferred by the  
961 license and entails the acceptance of or the seizure by the Commissioner of any marijuana or marijuana products found  
962 in the possession of the licensee, except those which occur solely by reason of the death of the licensee.

963 (b) Notice of the order of the cancellation or acceptance of the surrender of a license may be served by an  
964 officer designated by the Commissioner; by affixing a duplicate thereof to the outside of the entrance door of the  
965 licensed premises; by leaving a duplicate with the holder of the license, or with any member of the family of the holder  
966 over the age of 18 years at the residence of the holder; or otherwise as in the judgment of the Commissioner will give  
967 notice of such cancellation or acceptance of the surrender. All cancellations or acceptances of surrender of a license  
968 take effect as soon as the order is served.

969 (c) The cancellation or acceptance of surrender of a license does not prevent the filing of any criminal  
970 proceedings for any offense against the licensee while the license was in force. No conviction obtained for any offense  
971 prevents the Commissioner from cancelling a license or from making at the same time a seizure of marijuana or  
972 marijuana products as provided in this title.

973 § 4965B. Payments to former licensee.

974 The Department of Finance shall, within 30 days of the date of the cancellation or acceptance of surrender of a  
975 license, remit to the former licensee a part of the license fee which has been paid and pertains to the unexpired term of the  
976 license. In addition, the Commissioner shall remit to the former licensee the amount originally received by the  
977 Commissioner from the former licensee in payment for such marijuana or marijuana products accepted or seized as remains  
978 in packages sealed by the Commissioner, after paying or deducting therefrom all costs and expenses incurred by the  
979 Commissioner by reason of the acceptance or seizure of the marijuana or marijuana products of the former licensee. When  
980 other legally acquired marijuana or marijuana products have been accepted or seized under this section, the value thereof as  
981 determined by the Commissioner must be remitted by the Commissioner to the former licensee, after paying or deducting  
982 therefrom all costs and expenses incurred by the Commissioner by reason of the acceptance or seizure of the marijuana or  
983 marijuana products of the former licensee. No payment may be made for illegally acquired marijuana or marijuana products  
984 that have been seized under this section.

985 § 4966B. Transfer of license.

986 (a) The rights conferred by a license may be transferred by the Commissioner to any representative designated  
987 by the person to whom or on behalf of whom the license was originally granted, if such representative is a person  
988 approved by the Commissioner. In the case of death of a licensee, the Commissioner may transfer the license to a  
989 qualified person recommended by the executor or administrator of the estate of the deceased licensee.

990 (b) In instances where the Commissioner has approved the transfer of a license, all matters concerning  
991 marijuana inventories must be handled directly between the transferor and the transferee and all payments must be  
992 made directly and not through the Commissioner.

993           § 4967B. Death of licensee; payments to licensee's estate.

994           If any licensee dies and no application is made for transfer of the license, or the Commissioner refuses to permit  
995 the transfer of the license to another person, the Department of Finance shall return to the legal representative of such  
996 deceased licensee a share of the license fee received by the Department proportionate to the number of full calendar months  
997 of the unexpired term. If the marijuana or marijuana products in possession of the licensee at the time of the licensee's death  
998 are delivered to the Commissioner and the Commissioner ascertains that such marijuana or marijuana products have been  
999 received by the deceased licensee according to law, the Commissioner must pay to the legal representative the amount  
1000 originally received by the Commissioner for such marijuana or marijuana products less 10% thereof, or the appraised value  
1001 less 10% thereof.

#### 1002   Subchapter IV. Marijuana Regulation Fund.

1003           § 4980B. Marijuana Regulation Fund.

1004           The Marijuana Regulation Fund is established consisting of fees collected and civil penalties imposed under this  
1005 chapter and taxes imposed under this subchapter. The Department of Finance shall administer the fund.

1006           § 4981B. Excise tax on marijuana.

1007           (a) All persons required to be licensed under this chapter shall, upon the purchase or receipt of marijuana,  
1008 marijuana products, or marijuana accessories, pay a tax thereon at the rates set forth in subsection (b) of this section.

1009           (b) An excise tax is imposed on the sale or transfer of marijuana from a marijuana cultivation facility to a  
1010 retail marijuana store or marijuana product manufacturing facility at the following rates:

1011                                    (1) \$50 per ounce on all marijuana flowers.

1012                                   (2) \$15 per ounce on all part of marijuana other than marijuana flowers and immature marijuana plants.

1013                                   (3) \$25 per immature marijuana plant.

1014           (c) The rates of tax imposed by this section apply proportionately to quantities of less than 1 ounce.

1015           (d) The Commissioner shall make and publish such rules and regulations with respect to the collection and  
1016 payment of the taxes imposed by this chapter as it deems proper, and all such rules and regulations that are not  
1017 inconsistent with the provisions of this chapter have the force and effect of law.

1018           § 4982B. Administration of taxes.

1019           Except to the extent inconsistent with specific provisions of this chapter, the provisions of Chapter 5 of Title 30  
1020 shall govern the assessment, collection, review, and appeal of deficiencies of tax imposed by this chapter, and any interest  
1021 and penalties thereon, and claims for refund of overpayment of taxes imposed by this chapter.

1022           § 4983B. Apportionment of revenue.

1023 Revenues generated by the marijuana excise tax under § 4981B of this title must be accounted for to the State  
1024 Treasurer and all proceeds must be placed into a special account known as the Marijuana Regulation Fund. The funds in the  
1025 Marijuana Regulation Fund in each fiscal year must be appropriated by the General Assembly as follows:

1026 (1) First, to the administrative costs and expenses of the Commissioner and the Division, including  
1027 administrative expenses including payroll and other employment costs.

1028 (2) After the payment under paragraph (1) of this section as follows:

1029 a. Twenty percent to the Department of Education to distribute to public schools.

1030 b. Ten percent to the Department of Health and Social Services (DHSS) for distribution to qualified  
1031 community-based nonprofit organizations to support job placement, mental health treatment, substance  
1032 use disorder treatment, system navigation services, and legal service to address barriers to reentry for  
1033 communities that have been disproportionately affected by past federal and state marijuana prohibition  
1034 policies. DHSS shall solicit input from community-based job skills, job placement, and legal service  
1035 providers with relevant expertise as to the administration of the grants program. DHSS shall periodically  
1036 evaluate the programs it funds to determine the effectiveness of the programs; may not spend more than  
1037 4% of the funds received under this paragraph for administrative costs related to implementation,  
1038 evaluation, and oversight of the programs; and shall award grants annually, beginning no later than  
1039 January 1, 2019.

1040 c. Ten percent to the DHSS for use in evidence-based, voluntary programs for the prevention or  
1041 treatment of alcohol, tobacco, and marijuana abuse.

1042 d. Ten percent to the DHSS for a scientifically and medically accurate public education campaign  
1043 educating youth and adults about the health and safety risks of alcohol, tobacco, and marijuana.

1044 e. Any remainder as the General Assembly determines.

1045 § 4984B. Deposit of receipts with Division of Revenue.

1046 All moneys received by the Commissioner must be paid to the Division of Revenue of the Department of Finance.

1047 A monthly report of all receipts of the Commissioner must be made to the State Treasurer.

1048 § 4985B. Financial statements of the Commissioner.

1049 The Commissioner shall render an account to the State Treasurer, in the manner and at the time required by the  
1050 latter, of its receipts and disbursements, and of its assets and liabilities. The State Treasurer may not, however, require such  
1051 reports to be rendered more often than quarterly.

1052 § 4986B. Annual audit.

1053            The State Auditor of Accounts shall annually examine and audit the operation of the Office of the Commissioner.  
1054            Section 5. Amend § 1903, Title 30 of the Delaware Code by making deletions as shown by strike through and  
1055 insertions as shown by underline as follows:  
1056            § 1903. Computation of taxable income.  
1057            (e) In computing net income for businesses operating in compliance with Chapter 49A or Chapter 49B of Title  
1058 16, there is allowed as a deduction from state taxes all the ordinary and necessary expenses paid or incurred during the  
1059 taxable year in carrying on any trade or business, including reasonable allowance for salaries or other compensation for  
1060 personal services actually rendered.  
1061            Section 6. The regulations required by § 4950B of Title 16 must be adopted not later than 9 months after the  
1062 effective date of this Act.

#### SYNOPSIS

The Delaware Marijuana Control Act regulates and taxes marijuana in the same manner as alcohol. It allows adults over the age of 21 to legally possess and consume under 1 ounce of marijuana for personal use. It does not permit people to grow their own marijuana.

Section 1: Amends Chapter 47 of Title 16 to provide that the offenses and penalties under Uniform Controlled Substances Act do not apply to marijuana-related conduct allowed under the Delaware Marijuana Control Act or the Delaware Medical Marijuana Act, Chapter 49A of Title 16.

Section 2: Amends § 4764 of Title 16 to eliminate any penalty for possessing 1 ounce or less of marijuana for individuals over the age of 21 but maintains the existing civil penalty for possession of 1 ounce or less for adults age 18 to 21.

Section 3: Amends § 4902A of Title 16 so that the definition of a registered safety compliance facility includes not just marijuana produced for medical use but also marijuana produced under the Delaware Marijuana Control Act.

Section 4: This Act creates the Delaware Marijuana Control Act. Subchapter I contains definitions and general provisions. Where definitions or analogous provisions exist in the Delaware Code, the definitions are referenced and the language from existing statutes is used. This section of the Act permits individuals over age 21 to possess, use, purchase, or transport 1 ounce (28 grams) or less of marijuana, no more than 5 grams of which may be concentrated, by individuals 21 years of age or older if the individuals are in compliance with this chapter. It permits the operation of marijuana businesses if they operate under licenses granted under this chapter but imposes the same limits on hours and holiday sales as apply to sales of alcohol. It prohibits the use of marijuana in public, by drivers or passengers in vehicles, and prohibits the smoking of marijuana anywhere that smoking tobacco or ecigarettes is not permitted. Marijuana may not be sold in an establishment licensed to sell alcohol. Employers and some owners of residential housing can prohibit the use of marijuana. There are specific provisions imposing the same penalties as with alcohol sales, for individuals under the age of 21 using false identification to purchase marijuana, and for businesses that fail to verify the age of marijuana consumers.

This Act creates the Delaware Marijuana Control Act Oversight Committee. This Oversight Committee will coordinate the implementation of this Act with the Medical Marijuana Program, the Division of Public Health, the Division of Substance Abuse and Mental Health, and the public. The Oversight Committee will review the effectiveness of the Delaware Marijuana Control Act in regard to the safe operation of facilities licensed under this Act, the impact of this Act on public safety, and the impact of this Act on public health. The Commissioner must submit an annual report to the Governor and the members of the General Assembly setting forth all matters of interest and all statistics concerning marijuana regulation and control in the State including: the number of licenses of each variety issued with the State; including the name and address of each person licensed to cultivate, manufacture, or sell marijuana or marijuana products in the State; the amount of marijuana and marijuana products sold within the State; and the number of licenses of each kind granted and the number cancelled during the year.

Subchapter II creates the Division of Marijuana Control and Enforcement in the Department of Safety and Homeland Security. The powers and duties granted to this Division are substantially the same as those in Title 4 creating the Division of Alcohol and Tobacco Enforcement but revised to conform to the standards of the Delaware Legislative Drafting Manual. This includes the identical power to conduct hearings if neighbors protest the license application of establishments that sell marijuana and subpoena power. It requires the Commissioner to coordinate with the Delaware Economic Development Office so that potential businesses licensed under this Act have access to programs, particularly those that support small businesses owned by minorities, women, and veterans.

Subchapter III provides the Marijuana Commissioner the authority to adopt regulations to implement this Act and includes specific requirements that marijuana establishments must meet to obtain licenses. Regulations must require that products containing marijuana use of a symbol and a standard measurement to be used on all marijuana products so they are easily identified as containing marijuana and consumers can identify the amount of marijuana in different products; be in opaque, child-resistant packaging; and contain a warning label explaining evidence-based harms from consuming marijuana, including the impact on developing brains. The regulations must also contain security requirements, testing requirements, advertising restrictions, and require that food products comply with State food safety laws.

There are separate licensing requirements for retail marijuana stores, marijuana testing facilities, marijuana cultivation facilities, and marijuana product manufacturing facilities. The application fee for licenses is up to \$5000, which is the same as the application fee for facilities under the Delaware Medical Marijuana program. There is a \$10,000 biennial fee for each license issued under this Act, which is lower than the fee for compassion center under the Delaware Medical Marijuana program. Within 10 months of the effective date of this Act, applications will be accepted from compassion centers and safety compliance facilities registered under Chapter 49A of Title 16 to operate as retail marijuana stores, marijuana cultivation facilities, marijuana product manufacturing facilities, and marijuana testing facilities. Localities have the ability to license and set rules for marijuana establishments. The procedure for appeals and grounds to deny a license are the same as for applications to sell alcohol under Title 4, except that instead of prohibiting someone with any substance abuse felony from obtaining a license, the language from § 4902A(7)(b) of Title 16, is used, permitting an exception if the conviction and sentence served was 10 years or more in the past or the conviction was for something that would be legal under this Act.

Subchapter IV creates the Marijuana Regulation Fund. This fund will consist of fees collected, penalties imposed, and taxes collected under this Act. It creates an excise tax on marijuana and apportions the revenue as follows: first to the administrative costs and expenses of the Division of Marijuana Control and Enforcement and then, of the amount that remains, 20% to the Department of Education, 10% to the Department of Health and Social Services for distribution to nonprofit organizations to address barriers to reentry for communities that have been disproportionately affected by past federal and state marijuana prohibition policies, 10% to the Department of Health and Social Services for use in evidence-based, voluntary programs for the prevention or treatment of alcohol, tobacco, and marijuana abuse, and 10% to the Department of Health and Social Services for a public education campaign educating youth and adults about the health and safety risks of alcohol, tobacco, and marijuana.

Section 5: Creates a State tax deduction for all ordinary and necessary expenses paid or incurred by a marijuana establishment to reflect the inability of a business licensed under this Act to deduct these expenses from federal taxes and thus state taxes. This creates a more level playing field with other businesses.

Section 6: Provides that the initial regulations required under this Act be adopted not later than 9 months after the effective date of this Act.