



SPONSOR: Rep. Potter & Sen. Sokola
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HOUSE OF REPRESENTATIVES
149th GENERAL ASSEMBLY

HOUSE BILL NO. 249

AN ACT TO AMEND TITLE 29 OF THE DELAWARE CODE RELATING TO INTERACTIVE FANTASY CONTESTS.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF DELAWARE (Three-fifths of all members elected to each house thereof concurring therein):

1 Section 1. Amend Title 29 of the Delaware Code by making deletions as shown by strike through and insertions as
2 shown by underline as follows:

3 CHAPTER 48: LOTTERIES

4 Subchapter III. Interactive Fantasy Contests

5 § 4860. Short title.

6 This subchapter shall be known and may be cited as the “Delaware Interactive Fantasy Contests Act.”

7 § 4861. Legislative findings and purpose.

8 (a) The General Assembly hereby finds and declares that:

9 (1) Interactive fantasy sports are not games of chance because they consist of fantasy sports games or contests
10 in which the fantasy sports teams are selected based upon the skill and knowledge of the participants and not based on
11 the current membership of an actual team that is a member of an amateur or professional sports organization;

12 (2) Interactive fantasy sports contests are not wagers on future contingent events not under the contestants’
13 control or influence because contestants have control over which players they choose and the outcome of each contest
14 is not dependent upon the performance of any one player or any one actual team. The outcome of any fantasy sports
15 contest does not correspond to the outcome of any one sporting event. Instead, the outcome depends on how the
16 performances of participants’ fantasy roster choices compare to the performance of others’ roster choices.

17 (b) Based on the findings in subsection (a) of this section, the General Assembly declares that interactive fantasy
18 sports do not constitute gambling in Delaware within the meaning of §§ 1401 - 1431 of Title 11.

19 (c) The General Assembly further finds that as the internet has become an integral part of society, and interactive
20 fantasy sports a major form of entertainment for many consumers, any interactive fantasy sports enforcement and
21 regulatory structure must begin from the bedrock premise that participation is lawful and licensed interactive fantasy sports

22 industry is a privilege and not a right, and that regulatory oversight is intended to safeguard the integrity of the games and
23 participants to ensure accountability and the public trust.

24 § 4862. Definitions.

25 As used in this subchapter the following terms shall have the following meanings:

26 (1) "Authorized player" means an individual located in Delaware, who is not a prohibited player, that participates
27 in an interactive fantasy sports contest offered by a registrant.

28 (2) "Collegiate sport or athletic event" means a sport or athletic event offered or sponsored by or played in
29 connection with a public or private institution that offers education services beyond the secondary level.

30 (3) "Commission" means the Delaware Lottery Commission.

31 (4) "Director" means Director of the State Lottery Office or his or her designee.

32 (5) "Entry fee" means cash or cash equivalent that is paid by an authorized player to an operator or registrant to
33 participate in an interactive fantasy sports contest offered by such operator or registrant.

34 (6) "High school sport or athletic event" means a sport or athletic event offered or sponsored by or played in
35 connection with a public or private institution that offers education services at the secondary level.

36 (7) "Highly experienced player" means an authorized player who has done one of the following:

37 a. Entered more than one thousand contests offered by a single operator or registrant.

38 b. Won more than three prizes valued at one thousand dollars each or more from a single operator or
39 registrant.

40 (8) "Horse racing event" means any sport or athletic event conducted in Delaware that is subject to the provisions
41 of Chapters 100 and 101 of Title 3, or any sport or athletic event conducted outside of Delaware, which if conducted in
42 Delaware would be subject to the provisions of Chapters 100 and 101 of Title 3.

43 (9) "Interactive fantasy sports contest" or "contest" means a game of skill wherein one or more contestants
44 compete against each other by using their knowledge and understanding of athletic events and athletes to select and manage
45 rosters of players whose performance directly corresponds with the actual performance of competitors on sports teams and
46 in sports contests.

47 (10) "Interactive fantasy sports gross revenue" means the amount equal to the total of all entry fees that a registrant
48 collects from all players, less the total of all sums paid out as winnings to all players, multiplied by the resident percentage
49 for Delaware..

50 (11) "Interactive fantasy sports operator" or "operator" means any person or entity that offers any interactive
51 fantasy sports contest to any player through any interactive fantasy sports platform.

52 (12) "Interactive fantasy sports platform" or "platform" means the combination of hardware, software, and data
53 networks used to manage, administer, or control contests and any associated entry fees.

54 (13) "Interactive fantasy sports registrant" or "registrant" means an operator that is registered by the Director. A
55 registrant may utilize multiple interactive fantasy sports platforms and offer multiple contests.

56 (14) "Minor" means any person under the age of eighteen years.

57 (15) "Prohibited players" means any of the following:

58 a. A member, officer, employee or agent of an operator or registrant.

59 b. A spouse, child, brother, sister or parent residing as a member of the same household in the principal place
60 of abode of any member, officer, employee or agent of an operator or registrant.

61 c. An individual with access to non-public confidential information about contests.

62 d. Professional athlete whose performance may be used to determine the outcome of a contest, in the sport in
63 which that professional athlete competes.

64 e. A minor.

65 (16) "Prohibited sports event" means any collegiate sport or athletic event, any high school sport or athletic event
66 or any horse racing event.

67 (17) "Resident percentage" means, for each interactive fantasy sports contest, the percentage, rounded to the
68 nearest tenth of a percent, of the total entry fees collected from players located in Delaware, divided by the total entry fees
69 collected from all players in interactive fantasy sports contests. (18) "Sports event" shall mean any amateur or professional
70 sport or athletic event, except a prohibited sports event.

71 § 4863. Registration.

72 (a) Registration requirement.

73 (1) No operator shall administer, manage, or otherwise make available an interactive fantasy sports platform
74 to persons located in Delaware unless registered with the Director pursuant to § 4864 of this subchapter. A registrant
75 may use multiple interactive fantasy sports platforms and offer multiples types of contests. This subchapter, and any
76 and all rules and regulations adopted under the authority of this subchapter, shall apply only to interactive fantasy
77 sports contests for which an authorized player pays an entry fee.

78 (2) Any operator that offered contests to persons located in Delaware prior to the effective date of this act,
79 may offer contests to persons located in Delaware from the effective date of this act until sixty (60) days after
80 applications for registration are made available to the public by the Director. Operators who have applied for
81 registration during that sixty day period may continue to operate until such operator's application for registration has

82 been approved or denied in accordance with § 4864 of this subchapter. Operators who have not applied for registration
83 shall cease operations in this state by the expiration of the sixty day period.

84 (b) Registration issued by the Director shall remain in effect for three years. The Director shall establish a process
85 for renewal.

86 (c) The Director shall publish a list of all operators registered in Delaware pursuant to this subchapter on the State
87 Lottery website for public use.

88 (d) Interactive fantasy sports contests offered by a registrant in accordance with the provisions of this subchapter
89 shall not constitute gambling as defined in §§ 1401 - 1431 of Title 11.

90 (e) The Director shall promulgate regulations to implement the provisions of this subchapter, including the
91 development of the initial form of the application for registration. Such regulations shall provide for the registration and
92 operation of contests in Delaware and shall include responsible protections with regard to compulsive play and safeguards
93 for fair play.

94 § 4864. Scope of registration review.

95 (a) The Director shall prescribe the initial form of the application for registration which shall include the following
96 requirements:

97 (1) The full name and principal address of the operator.

98 (2) If a corporation, the name of the state in which incorporated and the full names and addresses of any
99 partner, officer, director, shareholders holding ten percent or more equity, and ultimate equitable owners.

100 (3) If a business entity other than a corporation, the full names and addresses of the principals, partners,
101 shareholders holding five percent or more equity, and ultimate equitable owners.

102 (4) Whether such corporation or entity files information and reports with the United States Securities and
103 Exchange Commission as required by section thirteen of the Securities Exchange Act of 1934, 27 15 U.S.C. §§ 78a-
104 78kk; or whether the securities of the corporation or entity are regularly traded on an established securities market in
105 the United States.

106 (5) The type and estimated number of contests to be conducted annually.

107 (6) A statement of the assets and liabilities of the operator.

108 (b) The Director may require the full names and addresses of the officers and directors of any creditor of the
109 operator, and of those stockholders who hold more than ten percent of the stock of the creditor.

110 (c) The Director may deny any application for registration, or suspend, refuse to renew, or revoke any existing
111 registration issued pursuant to this subchapter, upon the finding that the operator or registrant, or any partner, officer, or

112 director has done any of the following:

113 (1) Knowingly made a false statement of material fact or has deliberately failed to disclose any information
114 required by the Director.

115 (2) Had a registration or license to offer or conduct contests denied, suspended, or revoked in any other state
116 or country for just cause.

117 (3) Legally defaulted in the payment of any obligation or debt due to any state or political subdivision.

118 (4) At any time, knowingly failed to comply with any requirement outlined in § 1404 of this chapter, any
119 other provision of this chapter, any regulations promulgated by the Director, or any other additional requirements of
120 the Director.

121 (d) When the Director denies an application, the operator shall be afforded notice and the right to be heard and
122 offer proof in opposition to such determination in accordance with the regulations of the Director.

123 § 4865. Required safeguards; minimum standards.

124 (a) As a condition of registration, each operator and registrant shall implement commercially reasonable measures
125 to:

126 (1) Limit each authorized player to one active and continuously used account, and prevent prohibited players
127 from maintaining accounts or participating in any contest offered by such operator or registrant.

128 (2) Prohibit minors from participating in any contest, which includes:

129 a. If a registrant becomes or is made aware that a minor has participated in one of its contests, such
130 registrant shall promptly, within no more than two business days, refund any deposit received from the minor,
131 whether or not the minor has engaged in or attempted to engage in a contest; provided, however, that any refund
132 may be offset by any prizes already awarded;

133 b. Each registrant shall publish and facilitate parental control procedures to allow parents or guardians to
134 exclude minors from access to any contest or platform; and

135 c. Each registrant shall take appropriate steps to confirm that an individual opening an account is not a
136 minor.

137 (3) When referencing the chances or likelihood of winning in advertisements or upon contest entry, make
138 clear and conspicuous statements that are not inaccurate or misleading concerning the chances of winning and the
139 number of winners.

140 (4) Enable authorized players to exclude themselves from contests and take reasonable steps to prevent such
141 players from entering a contest from which they have excluded themselves.

- 142 (5) Permit any authorized player to permanently close an account registered to such player, on any or all
143 platforms supported by such operator or registrant, at any time and for any reason.
- 144 (6) Offer introductory procedures for authorized players that explain contest play and how to identify a highly
145 experienced player.
- 146 (7) Identify all highly experienced players in any contest by a symbol attached to such players' usernames, or
147 by other easily visible means, on all platforms supported by such operator or registrant.
- 148 (8) Disclose the number of entries that a single authorized player may submit to each contest.
- 149 (9) Disclose the maximum number of total entries allowed for each contest.
- 150 (10) Implement measures to protect the privacy and online security of authorized players and their accounts.
- 151 (11) Offer all authorized players information regarding his or her account history and account details;
- 152 (12) Ensure authorized players' funds are protected upon deposit and segregated from the operating funds of
153 such operator or registrant and otherwise protected from corporate insolvency, financial risk, or criminal or civil
154 actions against such operator or registrant.
- 155 (13) List on each website, in a prominent place, information concerning assistance for compulsive play,
156 including a toll-free number directing callers to reputable resources containing further information, which shall be free
157 of charge.
- 158 (14) Ensure the value of any prizes and awards offered to authorized players shall be established and made
159 known to such players in advance of the contest.
- 160 (15) Ensure all winning outcomes reflect the relative knowledge and skill of the authorized players and shall
161 be determined predominantly by accumulated statistical results of the performances of individuals in sports events.
- 162 (16) Ensure no winning outcome shall be based on the score, point spread, or performance of a single actual
163 sports team, or any combination of such teams.
- 164 (17) Ensure no winning outcome shall be based solely on any single performance of an individual athlete in a
165 single sport or athletic event.
- 166 (18) Ensure no game or contest shall be based on a prohibited sports event.
- 167 (b) Each registrant shall restrict the number of entries submitted to one entry by a single authorized player for a
168 contest involving 12 entries or fewer. Each registrant shall restrict the number of entries submitted by a single authorized
169 player to two entries for a contest involving 13-36. Each registrant shall restrict the number of entries submitted by a single
170 authorized player to three entries for a contest involving 37-100 entries. In any contest involving more than 100 entries,
171 registrants shall restrict the number of entries submitted by a single authorized player to 3% of all entries or 150 entries,

172 whichever is smaller.

173 (c) For all advertised contests, the registrant shall prominently include information about the maximum number of
174 entries that may be submitted by a single authorized player for that contest.

175 (d) Registrants may establish contests, representing less than 2% of the total number of contests it offers, in which
176 there is no restriction on the number of entries by a single authorized player, provided that (i) the registrant clearly discloses
177 that there are no limits on the number of entries by a single authorized player, and (ii) that the cost of participating in a
178 contest with no restriction on the number of entries by a single authorized player is \$50 or more per entry.

179 (e) Operators shall not directly or indirectly operate, promote or advertise any platform or contest to persons
180 located in Delaware state unless registered pursuant to this subchapter or the operators conducted business in Delaware
181 prior to the enactment of this Act.

182 (f) Registrants shall not offer any contest based on any prohibited sports event.

183 (g) Registrants shall not permit any minor or prohibited participant to enter any contest.

184 (h) Advertisements for contests and prizes offered by a registrant shall not target prohibited participants, minors,
185 or self-excluded persons. Representations or implications about average winnings from contests shall not be unfair or
186 misleading. Such representations shall include, at a minimum:

187 (1) The median and mean net winnings of all authorized players participating in contests offered by such
188 registrant; and

189 (2) The percentage of winnings awarded by the registrant to highly experienced players participating in
190 contests offered by such registrant within the preceding calendar year.

191 (i) Registrants shall prohibit the use of third-party scripts or scripting programs for any contest and ensure that
192 measures are in place to deter, detect and, to the extent reasonably possible, prevent cheating, including collusion, and use
193 of cheating devices, including use of third party software programs that submit entry fees or adjust the athletes selected by
194 an authorized player.

195 (j) Operators and registrants shall develop and prominently display procedures for the filing of a complaint by the
196 authorized player against such registrant. An initial response shall be given by such registrant to such player filing the
197 complaint within forty-eight hours. A complete response shall be given by such registrant to such player filing the
198 complaint within ten business days. An authorized player may file a complaint alleging a violation of the provisions of this
199 subchapter with the Director.

200 (k) Registrants shall maintain records of all accounts belonging to authorized players and retain such records for
201 five years.

202 § 4866. Powers and duties of the Director.

203 (a) The Director shall promulgate regulations to implement the provisions of and effectuate the policy and
204 objectives of this subchapter as the Director may deem necessary or advisable, including the development of the initial form
205 of the application for registration. Such regulations shall provide for the registration and operation of contests in Delaware
206 and shall include, without limitation, responsible protections with regard to compulsive play and safeguards for fair play.
207 Such regulations may regulate the conduct and operation of contests and platforms, protect contestants and promote the
208 fairness, honesty and integrity of contests. Provided, however, the Director shall not promulgate resolutions or limitations
209 addressing any of the following:

210 (1) Rules or the administration of an individual game or contest.

211 (2) The statistical makeup of a game or contest.

212 (3) The digital platform of a platform operator.

213 (b) The Director shall have the following powers and duties for purposes of administering, regulating, and
214 enforcing the provisions of this subchapter:

215 (1) All powers and duties assigned by this subchapter, as well as all powers necessary and properly to fully
216 and effectively execute this subchapter.

217 (2) To approve and deny applications for registration to conduct contests in Delaware state, and to suspend,
218 refuse to renew, or revoke any registration issued to a registrant under this subchapter.

219 (3) To review and approve each platform and contest offered by an operator or registrant.

220 (4) To accept and investigate complaints of any kind from an authorized player and attempt to mediate such
221 complaints where appropriate.

222 (5) To investigate alleged violations of this subchapter.

223 (6) To initiate proper enforcement proceedings where such action is deemed by the Director to be necessary or
224 appropriate.

225 (7) All powers and duties assigned by this subchapter.

226 § 4867. Annual report.

227 (a) Each registrant shall annually submit a report to the Director no later than the thirtieth of June of each year,
228 which shall include all of the following information as it shall apply to accounts held by authorized players located in
229 Delaware:

230 (1) The number of accounts held by authorized players on all platforms offered by the registrant, and the
231 number of accounts held by highly experienced players on all platforms offered by the registrant.

232 (2) The total number of new accounts established in the preceding year, as well as the total number of
233 accounts permanently closed in the preceding year.

234 (3) The total number of entry fees received from authorized players.

235 (4) The total number of prizes awarded to authorized players.

236 (5) The total amount of interactive fantasy sports revenue received by the registrant.

237 (6) The total amount of authorized players that requested to exclude themselves from contests.

238 (7) Any additional information that the Director deems necessary to carry out the provisions of this
239 subchapter.

240 (b) Upon the submission of such annual report, to such extent that the Director deems it to be in the public interest,
241 the Director shall be authorized to conduct a financial audit of any registrant, at any time, to ensure compliance with this
242 subchapter.

243 (c) The Director shall annually publish a report based on the aggregate information provided by all registrants
244 pursuant to subdivision one of this section, which shall be published on the State Lottery website no later than one hundred
245 eighty days after the deadline for the submission of individual reports as specified in subsection (a) of this section.

246 § 4868. State tax.

247 For the privilege of conducting interactive fantasy sports contests in the state, registrants shall pay a tax equivalent
248 to fifteen percent of their interactive fantasy sports gross revenue generated within the state. In addition, registrants shall
249 pay an annual fee in the amount of \$50,000.

250 § 4869. Disposition of taxes.

251 (a) The Director shall pay into the general fund all taxes imposed by this subchapter; any interest and penalties
252 imposed by the Director relating to those taxes; all penalties levied and collected by the Director; and all appropriate funds,
253 cash or prizes forfeited from interactive fantasy sports.

254 (b) The Director shall require quarterly deposits by the interactive fantasy sport operator of any payments pursuant
255 to § 4868 of this chapter, at such time, under such conditions, and in such depositories as shall be prescribed by the state
256 comptroller. The deposits shall be deposited to the credit of the general fund. The Director may require a quarterly report
257 and reconciliation statement to be filed with it with respect to gross revenues and deposits received and made, respectively,
258 during the preceding quarter.

259 § 4870. Determination of tax liability.

260 The Director may perform audits of the books and records of an interactive fantasy sports operator with a permit or
261 registration, at such times and intervals as it deems appropriate, for the purpose of determining the sufficiency of tax

262 payments. If a return required with regard to obligations imposed is not filed, or if a return when filed or is determined by
263 the Director to be incorrect or insufficient with or without an audit, the amount of tax due shall be determined by the
264 Director. Notice of such determination shall be given to the interactive fantasy sports operator liable for the payment of the
265 tax. Such determination shall finally and irrevocably fix the tax unless the person against whom it is assessed, within thirty
266 days after receiving notice of such determination, shall apply to the Commission for a hearing in accordance with the
267 regulations of the Director.

268 § 4871. Contests authorized.

269 Interactive fantasy sports contests registered and conducted pursuant to the provisions of this subchapter are
270 hereby authorized.

271 § 4872. Contests prohibited.

272 The conduct of unregistered interactive fantasy sports contests is prohibited.

SYNOPSIS

An estimated 100,000 people in Delaware participate in some form of fantasy sports, whether it is a football or baseball league with their friends and family, or more recently, a daily or weekly contest against players from across the country. This legislation confirms that those contests are "games of skill" and, therefore, not a form of illegal gambling under Delaware law. It also requires operators to apply for a license and comply with some of the strictest consumer protection safeguards in the nation. Finally, the legislation subjects operators of paid fantasy sports contests to a 15% tax on their net adjusted revenues, as well as a \$50,000 annual fee.