

SPONSOR: Rep. Baumbach & Rep. Seigfried & Sen. Sokola Reps. Kowalko, Osienski; Sen. Hansen

## HOUSE OF REPRESENTATIVES 150th GENERAL ASSEMBLY

## HOUSE BILL NO. 140

## AN ACT TO AMEND TITLE 16 OF THE DELAWARE CODE RELATING TO END OF LIFE OPTIONS.

1	WHEREAS, Delaware has long recognized that adult, terminally ill individuals have a fundamental right to
2	determine their own medical treatment options as they near the end of life, free from coercion, and in accordance with their
3	own values, beliefs, or personal preferences; and
4	WHEREAS, Delaware wants to promote both the highest standard of medical care for patients and a wide range of
5	options appropriate for each individual at the end of life; and
6	WHEREAS, the integration of medical aid in dying into the standard for end-of-life care has improved quality of
7	services by providing an additional palliative care option to terminally ill individuals.
8	WHEREAS, terminally ill patients may undergo unremitting pain, discomfort, and a sudden, continuing, and
9	irreversible reduction in their quality of life in their final days and only the patient can determine if his or her suffering is
10	unbearable; and
11	WHEREAS, participation in the practice of medical aid in dying by willing medical providers for terminally ill
12	patients who request this end-of-life option, respects and honors patients' values and priorities for their own death, and puts
13	the patient at the center of care.
14	NOW, THEREFORE:
15	BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF DELAWARE:
16	Section 1. Amend Chapter 25, Title 16 of the Delaware Code by making deletions as shown by strike through and
17	insertions as shown by underline as follows:
18	Chapter 25B. End of Life Options.
19	<u>§ 2501B. Purpose.</u>
20	(a) A terminally ill adult individual who has decision-making capacity has the right to request and self-administer
21	medication to end their life in a humane and dignified manner.
22	(b) An individual should not be coerced, pressured, or otherwise compelled to take medication to end their life and
23	the decision to self-administer medication to end life must be made voluntarily by a terminally ill adult individual with

24	decision-making capacity, not by a guardian or other surrogate health-care decision maker or by the individual in an
25	advance health-care directive.
26	(c) Health-care providers should not be subject to civil or criminal liability or professional discipline for honoring
27	a request from a terminally ill adult individual for medication to end their life in a humane and dignified manner that is
28	made in compliance with the requirements of this chapter.
29	(d) The self-administration of medication to end life in a humane and dignified manner by a terminally ill adult
30	should not impact life insurance or annuity policies.
31	§ 2502B. Definitions.
32	For purposes of this chapter:
33	(1) "Attending physician" means a physician designated by an individual to have primary responsibility
34	for the individual's terminal illness. "Attending physician" does not mean a physician who provides treatment that
35	is limited to or primarily comprised of prescribing or dispensing medication to end life in a humane and dignified
36	manner.
37	(2) "Consulting physician" means a physician who is qualified by specialty or experience to make a
38	professional diagnosis and prognosis regarding an individual's terminal illness and is not designated by an
39	individual to have primary responsibility for the individual's health care.
40	(3) "Counseling" means 1 or more consultations, as necessary, between a psychiatrist or psychologist and
41	an individual for the purpose of determining that the individual has decision-making capacity.
42	(4) "Decision-making capacity" means an individual's ability to understand and appreciate the nature and
43	consequences of a particular health-care decision, including the benefits and risks of that decision and alternatives
44	to any proposed health care, and to reach an informed health-care decision.
45	(5) "Health-care institution" means an institution, facility, or agency licensed, certified, or otherwise
46	authorized or permitted by law to provide health care in the ordinary course of business.
47	(6) "Health-care provider" means an individual licensed, certified, or otherwise authorized or permitted
48	by law to provide health care or dispense medication in the ordinary course of business or practice of a profession.
49	(7) "Informed decision" means a decision by an individual with a terminal illness to request and obtain a
50	prescription for medication that the individual may self-administer to end their life in a humane and dignified
51	manner. An "informed decision" is based on the individual's appreciation of the relevant facts and is made after
52	being fully informed by the attending physician of all of the following:
53	a. The individual's medical diagnosis.

54	b. The individual's prognosis.
55	c. The potential risks associated with taking the medication to be prescribed.
56	d. The probable result of taking the medication to be prescribed.
57	e. The feasible alternative, concurrent, or additional treatment opportunities, including comfort care,
58	hospice care, and pain control.
59	(8) "Medically confirmed" means a consulting physician confirms the medical opinion of the attending
60	physician after the consulting physician examines the individual and the individual's relevant medical records.
61	(9) "Psychiatrist" means an individual who possesses a valid State of Delaware license to practice
62	medicine and has completed an accredited residency training program in psychiatry.
63	(10) "Psychologist" means an individual who possesses a valid State of Delaware license to practice
64	psychology.
65	(11) "Qualified patient" means an individual who meets all of the requirements of § 2504B of this title.
66	(12) "Self-administer" means an individual performs an affirmative, conscious, voluntary, and final act to
67	take medication into the individual's body.
68	(13) "Terminal illness" means an incurable and irreversible disease, illness, or condition that as a medical
69	probability, will result in death within 6 months.
70	§ 2503B. Information to patients.
71	(a) Nothing in this chapter may be construed to lessen informed consent requirements.
72	(b) An attending physician must provide sufficient information to an individual with a terminal illness regarding
73	all available treatment options, and the alternatives and the foreseeable risks and benefits of each, so that the individual can
74	make an independent decision regarding the individual's end-of-life health care.
75	(c) An attending physician's failure to inform an individual with a terminal illness who requests additional
76	information about available end-of-life treatments, including medication to end their life in a humane and dignified manner,
77	or failure to refer the individual to another physician who can provide the information, is considered a failure to obtain
78	informed consent for subsequent medical treatment.
79	§ 2504B. Qualified patients: requirements.
80	(a) An individual who meets all of the following requirements is a qualified patient under this chapter:
81	(1) The individual is an adult resident of Delaware.
82	(2) The individual's attending physician has completed all of the requirements under § 2508B of this title.
83	(3) A consulting physician has completed all of the requirements under § 2509B of this title.

84	(4) The individual has made an informed decision to voluntarily request medication to end their life in a
85	humane and dignified manner, under § 2505B of this title.
86	(b) An individual cannot be a qualified patient under this section solely because of the individual's age or
87	disability.
88	(c) A request for medication to end their life in a humane and dignified manner must be made by the individual
89	with a terminal illness and may not be made by any other individual including the terminally ill individual's guardian or
90	authorized representative.
91	§ 2505B. Request process for medication to end life.
92	(a) An individual may request medication to end their life in a humane and dignified manner by making 2 oral
93	requests and 1 written request to the individual's attending physician.
94	(b) An individual must make the second oral request for medication to end their life in a humane and dignified
95	manner no more than 15 days after making the first oral request for this medication. At the time of the second oral request,
96	the individual's attending physician must offer the individual an additional opportunity to rescind this request.
97	(c) An individual's written request for medication to end their life in a humane and dignified manner must contain
98	all of the following and use the form or be substantially similar to the form under subsection (f) of this section:
99	(1) A request for medication that will end the individual's life in a humane and dignified manner.
100	(2) The individual's signature, with the date signed.
101	(3) The signatures of at least 2 individuals who each attest to all of the following:
102	a. The individual was present and witnessed the individual sign the document.
103	b. To the best of the individual's knowledge, the individual has decision-making capacity, is acting
104	voluntarily, and is not being coerced to sign the document.
105	(d) Only 1 of the following individuals may provide a signature required under paragraph (c)(3) of this section:
106	(1) A relative of the individual by blood, marriage, or adoption.
107	(2) An individual who, at the time the request is signed, would be entitled to any portion of the estate of
108	the individual upon the individual's death under a will or by operation of law.
109	(3) An owner, operator, or employee of a health-care institution where the individual is receiving medical
110	treatment or is a resident.
111	(e) The individual's attending physician at the time the individual signs the document under subsection (a) of this
112	section may not provide a signature required under paragraph (c)(3) of this section.

113	(f) A written request for medication to end life in a humane and dignified manner under subsection (c) of this
114	section must use the following form or be substantially similar to the following form:
115	Request for Medication to End My Life in a Humane and Dignified Manner
116	I,, am an adult resident of Delaware with decision-making capacity.
117	I have been diagnosed with, which my attending
118	physician has determined is a terminal illness and has been medically confirmed by a consulting physician. I have been
119	fully informed of my diagnosis and prognosis of 6 months or less to live, the nature of the medication to be prescribed to
120	end life in a humane and dignified manner, the potential associated risks of this medication, the expected result, and the
121	feasible alternative, concurrent, or additional treatment opportunities available to me, including comfort care, palliative
122	care, hospice care, and pain control.
123	I request that my attending physician prescribe medication to end life in a humane and dignified manner that will
124	end my life in a peaceful manner if I choose to take it, and I authorize my attending physician to contact a pharmacist to fill
125	my prescription. I understand that I have the right to rescind this request at any time. I understand the seriousness of this
126	request, and I expect to die if I take the medication prescribed to end life in a humane and dignified manner. I further
127	understand that although most deaths occur within 3 hours, my death may take longer and my attending physician has
128	counseled me about this possibility.
129	I make this request voluntarily, without reservation, free from coercion or pressure, and I accept full responsibility
130	for my actions.
131	Signed:
132	Dated:
133	
134	Witness, Date
135	Witness, Date
136	§ 2506B. Right to rescind request.
137	(a) At any time, an individual may rescind a request for medication to end life in a humane and dignified manner
138	without regard to the individual's mental state.
139	(b) An attending physician may not write a prescription for medication to end life in a humane and dignified
140	manner under this chapter unless the attending physician has offered the individual an opportunity to rescind the request.
141	§ 2507B. Waiting periods and expiration of request.

142 (a) An attending physician may not write a prescription under this chapter less than 15 days after the individual's 143 first oral request for medication to end life in a humane and dignified manner. 144 (b) An attending physician may not write a prescription under this chapter less than 48 hours after the individual's 145 written request for medication to end life in a humane and dignified manner. 146 (c) An individual's first oral request for medication to end life in a humane and dignified manner expires after 1 147 vear if no medication to end life in a humane and dignified manner is prescribed under this chapter. An individual may 148 make a new oral request for medication to end life in a humane and dignified manner and begin the process under this 149 chapter again. 150 § 2508B. Attending physician responsibilities. 151 An attending physician must do all of the following before prescribing or dispensing medication to an individual who provides a document under § 2505B of this title requesting medication that will end the individual's life in a humane 152 153 and dignified manner: 154 (1) Provide care that conforms with accepted medical standards and guidelines. 155 (2) Determine if the individual requesting medication that will end the individual's life in a humane and 156 dignified manner meets all of the following: 157 a. Has a terminal illness. 158 b. Has decision-making capacity. 159 c. Has voluntarily made the request for medication that will end the individual's life in a humane and 160 dignified manner. 161 (3) Request that the individual demonstrate State residency. Examples of documents that demonstrate 162 State residency include all of the following: 163 a. A driver's license or identification card issued under Title 21. 164 b. A voter registration card or other documentation showing the individual is registered to vote in this 165 State. 166 c. Evidence that the individual owns or leases property in this State. 167 d. A State income tax return for the most recent tax year. 168 (4) Provide full disclosures to affirm that the individual is making an informed decision by discussing all of the following with the individual: 169 170 a. The individual's medical diagnosis and prognosis of 6 months or less to live.

171	b. The potential risks associated with taking the medication to be prescribed to end the individual's
172	life in a humane and dignified manner.
173	c. The probable result of taking the medication to be prescribed to end the individual's life in a
174	humane and dignified manner.
175	d. The choices available to the individual, including the possibility that the individual may choose
176	not to fill the prescription for the medication, or may fill the prescription for the medication but may
177	decide not to self-administer it.
178	e. The feasible alternatives, concurrent, or additional treatment opportunities, including comfort care,
179	palliative care, hospice care, and pain control.
180	(5) Confirm that the individual's request does not arise from coercion or undue influence by another
181	person by discussing with the individual, outside the presence of another individual, except for an interpreter as
182	necessary, whether the individual is feeling coerced or unduly influenced by another individual.
183	(6) Refer the individual to a consulting physician.
184	(7) Add the consulting physician's written determination, under § 2509B of this title, to the individual's
185	medical record.
186	(8) Refer the individual to a psychiatrist or psychologist if the attending physician believes the individual
187	may not have decision-making capacity and add the psychiatrist or psychologist's written determination to the
188	individual's medical record.
189	(9) Counsel the individual on the potential benefits of all of the following:
190	a. Notifying family of the individual's decision to request and obtain medication to end the
191	individual's life in a humane and dignified manner as one of the individual's end-of-life care options.
192	b. Having another person present when the individual self-administers the medication that is to be
193	prescribed to end the individual's life in a humane and dignified manner.
194	(10) Counsel the individual on the importance of all of the following:
195	a. Safe-keeping and proper disposal of unused medication to end the individual's life in a humane
196	and dignified manner in accordance with Federal Drug Administration guidelines and § 122(3)m. of this
197	<u>title.</u>
198	b. Not taking the medication to end the individual's life in a humane and dignified manner in a public
199	place.

200	(11) Inform the individual that the individual may rescind the request for medication to end the
201	individual's life in a humane and dignified manner at any time and in any manner.
202	(12) Immediately before writing a prescription for medication to end the individual's life in a humane and
203	dignified manner, verify that the individual is making an informed decision.
204	(13) Ensure that all appropriate steps are carried out in accordance with this Act before writing a
205	prescription for medication to end the individual's life in a humane and dignified manner and do 1 of the
206	following:
207	a. Dispense the medication to the qualified patient, including ancillary medications intended to
208	minimize the individual's discomfort, if the attending physician has a current drug enforcement
209	administration certificate and complies with any applicable administrative rule.
210	b. Deliver the written prescription personally, by mail or through an authorized electronic
211	transmission to a licensed pharmacist, who will dispense the medication to end the qualified patient's life
212	in a humane and dignified manner to the qualified patient, the attending physician, or to an individual
213	expressly designated by the qualified patient in person, or, with a signature required on delivery, by mail
214	service or by messenger service.
215	(14) Document all of the following in the individual's medical record:
216	<u>a. The individual's prognosis.</u>
217	b. The individual's decision-making capacity.
218	c. The date of the individual's first oral request.
219	d. The date of the individual's second oral request.
220	e. The individual's valid written request.
221	f. A notation that all the requirements under this section have been completed, and the medications
222	dispensed or prescribed to end the qualified patient's life in a humane and dignified manner and ancillary
223	medications dispensed or prescribed.
224	§ 2509B. Consulting physician responsibilities.
225	Before an individual may receive a prescription for medication to end life in a humane and dignified manner a
226	consulting physician must do all of the following:
227	(1) Evaluate the individual and the individual's relevant medical records.
228	(2) Confirm, in writing, to the attending physician that the individual meets all of the following:
229	<u>a. Has a terminal illness.</u>

230	b. Has decision-making capacity or provide documentation that the consulting physician has referred
231	the individual for further evaluation under § 2510B of this title.
232	c. Is making an informed decision.
233	d. Is acting voluntarily.
234	§ 2510B. Confirming decision-making capacity.
235	(a) If an attending physician or a consulting physician believes that an individual may not have decision-making
236	capacity, the attending physician or consulting physician shall refer the individual to a psychiatrist or psychologist for
237	evaluation of the individual's decision-making capacity.
238	(b) A psychiatrist or psychologist who evaluates an individual under this section shall communicate in writing, to
239	the attending or consulting physician who requested the evaluation, the psychiatrist's or psychologist's conclusions about
240	whether the individual has decision-making capacity to make an informed decision under this chapter.
241	(c) If the psychiatrist or psychologist finds that the individual does not have decision-making capacity, the
242	individual is not a qualified patient under this chapter and the attending physician must not prescribe medication to end life
243	in a humane and dignified manner to the individual.
244	§ 2511B. Certificate of death.
245	A certificate of death, under § 3123 of this title, for a qualified patient who dies after voluntarily self-administering
246	medication to end the qualified patient's life under this chapter must list the underlying terminal illness as the cause of
247	<u>death.</u>
248	§ 2512B. Reporting requirements.
249	(a) The Department may annually review a sample of records maintained under this chapter.
250	(b) The Department shall require a health-care provider that dispenses medication under this chapter to dispose of
251	unused medication under § 122(3)m. of this title and to file a copy of the dispensing record with the Division.
252	(c) The Department shall make rules and regulations to facilitate the collection of information regarding
253	compliance with this chapter. Unless otherwise specifically provided under law, information collected under this chapter is
254	not a public record under Chapter 100 of Title 29.
255	(d) The Department may work with the Division of Professional Regulation to develop forms and protocols for the
256	education of all health-care providers under its licensing or certification jurisdiction.
257	(e) The Department shall generate and make available to the public an annual statistical report of information
258	collected under of this chapter.

- 259 § 2513B. Assumptions and presumptions; effect on construction of wills, contracts, insurance, and annuity
- 260 policies.
- 261 (a) A provision in a contract, will, or other agreement, whether written or oral, that would affect whether an
- 262 individual may make or rescind a request for medication to end life in a humane and dignified manner, is not valid.
- 263 (b) An obligation owing under any currently existing contract may not be conditioned or affected by an
- 264 <u>individual's act of making or rescinding a request for medication to end life in a humane and dignified manner</u>.
- 265 (c) A request for medication to end life in a humane and dignified manner under this chapter, or the fact that
- 266 medication to end life in a humane and dignified manner is prescribed or dispensed under this chapter, does not, for any
- 267 purpose, constitute a suicide, assisted-suicide, homicide, or euthanasia.
- 268 (d) The sale, procurement, or issuance of a life, health, or accident insurance or annuity policy, or the rate charged
- 269 for such a policy, may not be conditioned upon or affected by an individual's act of making or rescinding a request for
- 270 medication to end life in a humane and dignified manner.
- 271 (e) A qualified patient's act of self-administering medication to end life in a humane and dignified manner does
- 272 not invalidate any part of a life, health, or accident insurance or annuity policy.
- 273 (f) A health-care institution, health-care provider, health-care service plan, insurer issuing disability insurance,
- 274 self-insured employee welfare benefit plan, nonprofit hospital service plan, or any other type of direct or indirect provider
- 275 of health-care benefits or services or insurer cannot deny or alter health-care benefits otherwise available to an individual
- 276 with a terminal illness based on the availability of medication to end life in a humane and dignified manner or otherwise
- 277 attempt to coerce or require as a condition to receiving care that an individual with a terminal illness make a request for
- 278 medication to end life in a humane and dignified manner.
- 279 <u>§ 2514B. Immunity.</u>
- 280 (a) A person acting in good faith and in accordance with generally accepted health-care standards is not subject to
- 281 civil or criminal liability or to discipline for unprofessional conduct, including censure, suspension, loss of license, loss of
- 282 privileges, loss of membership, or any other penalty for providing medical care in good faith compliance with the
- 283 requirements under this chapter, including any of the following:
- 284 (1) Being present when a qualified patient self-administers the prescribed medication to end life in a
- 285 <u>humane and dignified manner.</u>
- 286 (2) Prescribing or refusing to prescribe medication to end life in a humane and dignified manner under
  287 this chapter.

- 288 (3) Providing scientific and accurate information about medication to end life in a humane and dignified
- 289 <u>manner</u>.
- 290 (b) A health-care institution may prohibit a physician from prescribing medication under this chapter on the
- 291 health-care institution's premises if the health-care institution has provided notice of the health-care institution's policy
- 292 regarding this chapter to all health-care providers and the public.
- 293 (c) A request by a qualified patient for or provision by an attending physician of medication to end life in a
- 294 humane and dignified manner under this chapter does not solely constitute neglect or elder abuse for any purpose or provide
- 295 the sole basis for the appointment of a guardian or involuntary mental health treatment.
- 296 (d) This section does not limit civil or criminal liability for negligence, recklessness, or intentional misconduct.
- 297

Section 2. This Act is known as "The Ron Silverio/Heather Block End of Life Options Law".

## **SYNOPSIS**

This Act permits a terminally ill individual who is an adult resident of Delaware to request and self-administer medication to end the individual's life in a humane and dignified manner if both the individual's attending physician and a consulting physician agree on the individual's diagnosis and prognosis and believe the individual has decision-making capacity, is making an informed decision, and is acting voluntarily.

This Act uses terms and definitions that are consistent with other Delaware laws in Title 16, specifically Chapter 25 (regarding advance health-care directives) and Chapter 25A (regarding Delaware Medical Orders for Scope of Treatment).

This Act also provides the following procedural safeguards:

1. No one may request medication to end life on behalf of another individual.

2. An individual cannot qualify for medication to end life under this chapter solely because of the individual's age or disability.

3. Both the individual's attending physician and a consulting physician must confirm that the individual has a terminal illness and a prognosis of 6 months or less to live, has decision-making capacity, is making an informed decision, and is acting voluntarily.

4. The individual's attending physician must also provide specific disclosures to the individual to ensure that the individual is making an informed decision, including the presentation of all end of life options which include comfort care, hospice care, and pain control.

5. The individual must be evaluated by a psychiatrist or a psychologist if either the attending or consulting physicians are concerned that the individual lacks decision-making capacity.

6. The individual must complete a witnessed form requesting medication to end life and there are limitations on who can witness the signing of the form.

7. The attending physician must offer the individual the opportunity to rescind the request for medication to end life before writing a prescription for the medication.

8. Two waiting periods must pass before the attending physician may prescribe the medication to end life.

9. An insurer or health-care provider may not deny or alter healthcare benefits otherwise available to an individual based upon the availability of medication to end life or otherwise coerce or require a request for medication to end life as a condition of receiving care.

10. A health-care institution may prohibit a physician from prescribing medication to end life on the health-care institution's premises.

11. The cause of death for an individual who self-administers medication under this Act must be listed as the underlying terminal condition and a request or prescription for or the dispensing of medication under this Act does not constitute a suicide, assisted-suicide, homicide, or euthanasia.

12. People acting in good faith and in accordance with generally accepted health-care standards under this Act have immunity, but those acting with negligence, recklessness, or intentional misconduct do not have criminal or civil immunity.

13. The Department of Health and Social Services must develop rules and regulations to collect information regarding compliance with this Act, complete an annual statistical report of information collected under this Act, and may review samples of records maintained under this Act.

This Act is known as "The Ron Silverio/Heather Block End of Life Options Law" in memory of Ron Silverio and Heather Block, who were passionate advocates that passed away without this option becoming available to them.