

SPONSOR: Rep. Cathcart & Sen. Sharp; Reps. Carey, Fallon, Miro, Oberle, Van Sant, B. Ennis, Plant; Sens. Vaughn, Connor, Winslow

# HOUSE OF REPRESENTATIVES

# 140th GENERAL ASSEMBLY

#### HOUSE SUBSTITUTE NO.

FOR

## HOUSE BILL NO. 383

# AN ACT TO AMEND TITLES 9, 14, AND 22 OF THE DELAWARE CODE RELATING TO LAND USE PLANNING AND EDUCATION.

#### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF DELAWARE:

1	Section 1. Amend §2661 of Title 9 of the Delaware Code by deleting subsection (c) in its entirety
2	and substituting in lieu thereof the following:
3	"(c)(i) This section shall apply only to residential development. Prior to recording a major record

5	(e)(f) This section shall apply only to residential development. This to recording a major record
4	subdivision plan, as defined by New Castle County, the applicant shall provide certification to the
5	Department of Land Use from the Secretary of the Department of Education after consultation with the
6	superintendent of the appropriate individual school district that the school district has adequate capacity for
7	the proposed development. The Secretary shall respond to any request for certification or Voluntary
8	School Assessments within sixty (60) working days receipt of a completed request for such certification.
9	That certification shall include the following information:

10	(A) Existing classrooms and service levels based upon the Delaware Department of
11	Education, Delaware School Construction Manual, September 19, 1996, as may be amended or
12	supplemented from time to time, or based upon other standards accepted as accurate by the
13	Secretary of the Department of Education; and,

(B) Capacity calculations, which shall include the current student population,
 increased demand resulting from prior certifications from the Department of Education,

16and the increased demand that will result from the proposed development. The17Department of Land Use shall within twenty (20) working days provide the Department18of Education with all necessary information regarding the number and type of dwelling19units proposed and other information which the Secretary may request.

- This subsection (c) shall apply to all new residential major subdivision plans submitted pursuant
   to the New Castle County Unified Development Code adopted December 31, 1997 as may be amended.
- 22 (ii) Notwithstanding the foregoing provisions of this subsection (c), no certificate of adequate 23 school capacity shall be required where either (1) the residential development is restricted by recorded 24 covenants to provide housing or shelter predominantly for individuals 55 years of age or older pursuant to 25 the provisions of the Federal Fair Housing Act, 42 U.S.C. § 3601, et. seq., (2) the residential development 26 is for low income housing, which, for purposes of this section shall be defined to mean any housing 27 financed by a loan or mortgage that is insured or held by the Secretary of HUD or the Delaware State 28 Housing Authority under Section 221(d)(3) of the National Housing Act and assisted under Section 101 of the Housing and Urban Development Act of 1965 or Section 8 of the United States Housing Act of 1937, 29 30 or (3) the applicant has pledged, in a writing recorded and running with the subject property, to pay a 31 Voluntary School Assessment, in an amount determined pursuant to Title 14, Section 103(c), for each lot 32 for which the applicant would otherwise be required to obtain a certificate.
- 33 (iii) Voluntary School Assessments will be calculated on a per unit basis as of the time of the 34 issuance of the first building permit, and the assessment shall remain constant throughout the development 35 of the subdivision (and shall not be increased for any reason, including but not limited to any 36 resubdivision); provided, however, that after five (5) years the Voluntary School Assessment amount may 37 be recalculated. Any Voluntary School Assessments paid under this subsection (c) shall be paid at the time 38 of obtaining a certificate of occupancy for each unit to the Revolving Fund created by Title 14, Section 39 1714. With the approval of the Secretary, after consultation with the superintendent of the affected school 40 district, an applicant may receive a credit against voluntary assessments to be paid in an amount equal to 41 the fair market value of any lands or properties set aside by the applicant and deeded to the school district 42 for school uses. Any such lands shall not be used for non-school purposes, other than as parkland or open 43 space. All voluntary assessments paid shall be held in the Revolving Fund by the State for the school 44 district in which the applicant's project is located until such time as the school district engages in

45 construction activities which increase school capacity, at which time such assessments shall be released to
46 the school district by the State in the amount of the Voluntary School Assessments paid into the Revolving
47 Fund for such district.

- (iv) To the extent New Castle County has adopted (or in the future attempts to adopt)
   any regulations or ordinances linking or tying residential development to school capacity, or
   otherwise restricting residential development in the absence of school capacity, such regulations
   and ordinances are hereby pre-empted and of no force and effect."
- Section 2. Amend Chapter 8 of Title 22 of the Delaware Code by creating a new §842 as follows:
  "§842. School Capacity Application for Municipal Corporations in New Castle County.
- 54 (i) This section shall apply only to residential development. Prior to recording a 55 residential subdivision plan for over five units in size for any lands annexed into any municipality located in New Castle County on or after July 1, 1992, and notwithstanding any home rule or 56 charter provision to the contrary, the applicant shall provide certification from the Secretary of 57 the Department of Education after consultation with the superintendent of the appropriate 58 individual school district that the school district has adequate capacity for the proposed 59 development. The Secretary shall respond to any request for certification or Voluntary School 60 61 Assessments within sixty (60) working days receipt of a completed request for such certification. 62 That certification shall include the following information:
- (A) Existing classrooms and service levels based upon the Delaware Department
  of Education, Delaware School Construction Manual, September 19, 1996, as may be
  amended or supplemented from time to time, or based upon other standards accepted as
  accurate by the Secretary of the Department of Education; and,
- 67 (B) Capacity calculations, which shall include the current student population,
  68 increased demand resulting from prior certifications from the Department of Education,
  69 and the increased demand that will result from the proposed development. The
  70 municipality shall within twenty (20) working days provide the Department of Education

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with all necessary information regarding the number and type of dwelling units proposed and other information which the Secretary may request.

This section shall apply to all new residential subdivision plans over five units in size for lands annexed
into a municipality on or after July 1, 1992 and first submitted for review after July 1, 1999.

75 (ii) Notwithstanding the foregoing provisions of this section, no certificate of adequate school capacity shall be required where either (1) the residential development is restricted by 76 77 recorded covenants to provide housing or shelter predominantly for individuals 55 years of age or 78 older pursuant to the provisions of the Federal Fair Housing Act, 42 U.S.C. § 3601, et. seq., (2) the residential development is for low income housing, which, for purposes of this section shall 79 80 be defined to mean any housing financed by a loan or mortgage that is insured or held by the Secretary of HUD or the Delaware State Housing Authority under Section 221(d)(3) of the 81 National Housing Act and assisted under Section 101 of the Housing and Urban Development 82 83 Act of 1965 or Section 8 of the United States Housing Act of 1937, or (3) the applicant has 84 pledged, in a writing recorded and running with the subject property, to pay a Voluntary School 85 Assessment, in an amount determined pursuant to Title 14, Section 103(c), for each lot for which the applicant would otherwise be required to obtain a certificate. 86

(iii) Voluntary School Assessments will be calculated on a per unit basis as of the 87 88 issuance of the first building permit, and the fee shall remain constant throughout the development of the subdivision (and shall not be increased for any reason, including but 89 not limited to any resubdivision); provided, however, that after five (5) years the Voluntary 90 91 School Assessment amount may be recalculated. Any Voluntary School Assessments paid under 92 this section shall be paid at the time of obtaining a certificate of occupancy for each unit to the 93 Revolving Fund created by Title 14, Section 1714. With the approval of the Secretary, after 94 consultation with the superintendent of the affected school district, an applicant may receive a 95 credit against voluntary assessments to be paid in an amount equal to the fair market value of any 96 lands or properties set aside by the applicant and deeded to the school district for school uses. 97 Any such lands shall not be used for non-school purposes, other than as parkland or open space.

All voluntary assessments paid shall be held in the Revolving Fund by the State for the school district in which the applicant's project is located until such time as the school district engages in construction activities which increase school capacity, at which time such assessments shall be released to the school district by the State in the amount of Voluntary School Assessments paid into the Revolving Fund for such district.

103 (iv) To the extent any municipality located in New Castle County has adopted (or in the future 104 attempts to adopt) any regulations or ordinances linking or tying residential development to school 105 capacity, or otherwise restricting residential development in the absence of school capacity, for lands 106 covered by this section, such regulations and ordinances are hereby pre-empted and of no force and effect."

Section 3. Amend §1714 of Title 14 of the Delaware Code by deleting the third sentence thereofin its entirety and substituting in lieu thereof the following:

109 "The Department shall make no payments to any school district from the Revolving Fund unless 110 either the acquisition of a school site and the approximate cost of the proposed new construction thereon 111 have first been approved by a referendum held among the voters in the school district concerned or, in the 112 event that such a referendum has not been approved, upon presentation from the school district that it 113 otherwise has available sufficient funds to meet the local share, as that term is defined in Chapter 75 of 114 Title 29 of the Delaware Code, of the school district concerned necessary for the school construction 115 project."

Section 4. Amend Title 14, Section 103 of the Delaware Code by adding a new Section 103(c) to read asfollows:

"(c) The Secretary shall calculate a Voluntary School Assessment which applicants shall 118 have the option of paying in lieu of any school certification required by Title 9, Section 2661 or 119 120 Title 22, Section 842. Voluntary School Assessments shall be calculated on a per unit basis for each project which seeks to pay such assessments in lieu of certification as follows: (1) 121 122 calculating the average cost (including land, or if the school district already owned such land, the 123 then-fair market value of such land at the time of construction), per child, for the average new 124 public schools (one elementary school, one middle school, one high school) constructed with State assistance in New Castle County as determined by the State of Delaware School 125

126	Construction Technical Assistance Manual prepared by the Delaware Department of Education
127	(as such manual exists as of June 30, 1999, such manual not to be updated for purposes of this
128	calculation no earlier than July 1, 2002 and thereafter updated as the Department normally
129	updates such manual); (2) multiplying that number by the local percentage share then-required by
130	State law of the local school district in order to receive State capital assistance; (3) multiplying
131	the resulting figure by 0.50, representing the average number of school-aged children projected to
132	be housed within each residential unit."
133	Section 5. If any provision of this act is held invalid, the act in its entirety shall be invalid.
134	Section 6. The Department of Education may promulgate rules and regulations to effectuate the purposes
135	of this Act.

### <u>SYNOPSIS</u>

Section 1 of this Act provides that before the first building permit for a residential major record plan is received from the Department of Land Use, the applicant must either obtain verification that the local school district has adequate capacity to handle the increased demand that will be caused by the proposed development or pay a voluntary school assessment for each residential lot or unit.

Section 2 of the Act provides that before any building permit may be issued by a municipal corporation for any residential subdivision plan, proposing more than five lots, for lands annexed on or after July 1, 1992, the applicant must either provide a certification that the local school district has adequate capacity to handle the increased demand that will be caused by the proposed residential development or pay a voluntary school assessment for each residential lot or unit.

Section 3 of this Act provides that the local share may be met through a referendum or through a combination of other sources, including voluntary school assessments.

Section 4 of this bill sets forth the formula for determining the voluntary school assessment. The developer/homebuilder/homebuyer will pay the full amount of the local share. An average of 0.50 new school-aged children per residential unit is assumed. The State will hold the money in trust until such time as the funds are used for actual construction activities (which can include both construction of new schools as well as expansion of existing schools). Low income housing projects shall not be required to pay any voluntary school assessments.