

SPONSOR: Sen. McBride Sens. Connor & Simpson

Reps. Carey & McWilliams

DELAWARE STATE SENATE 144th GENERAL ASSEMBLY

SENATE SUBSTITUTE NO. 1

FOR

SENATE BILL NO. 168

AN ACT TO AMEND TITLE 7 OF THE DELAWARE CODE RELATING TO THE TRANSFER OR CLOSURE OF CHEMICAL OR HAZARDOUS SUBSTANCE ESTABLISHMENTS AND TO ESTABLISH A CONTRACTOR CERTIFICATION PROGRAM FOR HAZARDOUS SUBSTANCE CLEANUP SITES.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF DELAWARE:

| 1 | Section 1. Amend Title 7 of the Delaware Code by adding thereto a new Chapter 92 to read as follows: |
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| 2 | "CHAPTER 92 – TRANSFER OR CLOSURE OF CHEMICAL OR HAZARDOUS SUBSTANCE |
| 3 | ESTABLISHMENTS |
| 4 | §9201. Definitions. |
| 5 | The following definitions apply to this chapter. |
| 6 | (1) 'Affiliate' means an entity as defined in the regulations of the Security and Exchange Commission |
| 7 | under the Securities and Exchange Act of 1934 and the Securities Act of 1933. |
| 8 | (2) 'Chemical' means a 'hazardous chemical' as defined in Title 16, Chapter 63 Section 6302(6). |
| 9 | (3) 'Department' means the Department of Natural Resources and Environmental Control. |
| 10 | (4) 'Establishment' means any real property, any business operation, or any facility which has been |
| 11 | required or is required to report a total of one (1) million pounds or more, based on the combined maximum |
| 12 | amounts, of any combination of chemicals listed under the Emergency Planning and Community Right-To-Know |
| 13 | Act, 16 Del. C §6306, and/or has been or is a Large Quantity Generator under Delaware's Regulations Governing |
| 14 | Hazardous Waste, unless exempted by regulation adopted pursuant to this chapter. |
| 15 | (5) 'Hazardous substance' means the term as defined in Chapter 91 of this title or in the regulations |
| 16 | promulgated pursuant thereto. |
| 17 | (6) 'Owner or operator' means: |

| 18 | a. a Person owning, operating, or otherwise controlling activities at a Chemical or |
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| 19 | Hazardous substance Establishment or part of an Establishment; or |
| 20 | b. a Person who owned, operated, or otherwise controlled activities at a Chemical or |
| 21 | Hazardous substance Establishment or part of an Establishment. |
| 22 | (7) 'Parcel' means piece or tract of land which contains an Establishment, as defined in subsection |
| 23 | (4) of this section, or on which is or was located any continuous business operation which contains or contained an |
| 24 | Establishment. |
| 25 | (8) 'Person' means any individual, entity, trust, firm, joint stock company, partnership, consortium, |
| 26 | joint venture, commercial entity, corporation (including a government corporation or authority), limited liability |
| 27 | company, association, federal government, federal agency, state agency, county, municipality, commission, school |
| 28 | district, conservation district, Indian tribe, political subdivision of a state, an interstate body, or any other legal or |
| 29 | commercial entity. |
| 30 | (9) 'Secretary' means the Secretary of the Department of Natural Resources and Environmental |
| 31 | Control. |
| 32 | (10) 'Transfer of an Establishment' means a transaction or proceeding through which there is a change |
| 33 | in ownership of an interest in an Establishment. Change in ownership shall include, but not be limited to, sale, through |
| 34 | purchase or through stock transfer or any combination thereof, or merger or consolidation, but does not mean: |
| 35 | a. the conveyance or extinguishment of an easement; |
| 36 | b. the conveyance of an interest in an Establishment through a foreclosure or the |
| 37 | conveyance of a deed in lieu of foreclosure to a lender; |
| 38 | c. the conveyance of a security interest; |
| 39 | d. a change in ownership approved by the Register of Wills; |
| 40 | e. a devolution of title to a surviving joint tenant, or to a trustee, executor, or administrator |
| 41 | under the terms of a testamentary trust or will, or by intestate succession; |
| 42 | f. a corporate reorganization not substantially affecting the control, ownership or |
| 43 | operation of the Establishment or any interest therein; |
| 44 | g. the issuance of stock or other securities of an entity which owns or operates the |
| 45 | Establishment; |

| 46 | h. the conveyance of an interest in an Establishment where the transferor(s) is one or more |
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| 47 | of the following: the sibling, spouse, child, parent, grandparent, the child of a sibling, or the sibling of a |
| 48 | parent, or a spouse of any of the foregoing, of the transferee(s); |
| 49 | i. the conveyance of an interest in an Establishment to a trustee of an inter vivos trust |
| 50 | created by the transferor(s) solely for the benefit of one or more of the following: the sibling, spouse, |
| 51 | child, parent, grandchild, the child of a sibling, or the sibling of a parent, or a spouse of any of the |
| 52 | foregoing, of the transferor(s); |
| 53 | j. the conversion of a general or limited partnership to a limited liability company; |
| 54 | k. the transfer of general partnership property held in the names of all of the general |
| 55 | partners to another general partnership which includes as general partners immediately after the transfer |
| 56 | substantially all of the same Persons that were general partners immediately prior to the transfer; |
| 57 | l. the transfer of general partnership property held in the names of all of the general |
| 58 | partners to a limited liability company which includes as members immediately after the transfer |
| 59 | substantially all of the same Persons that were general partners immediately prior to the transfer; or |
| 60 | m. the transfer of stock, securities or other ownership interest of an entity that owns or operates |
| 61 | the Establishment to a person who is an Affiliate, that directly or indirectly through one or more |
| 62 | intermediates controls, or is controlled by, or under the common control with the transferee(s). |
| 63 | §9202. Transfer of an Establishment filing procedures; |
| 64 | (a) A Person may not transfer an Establishment except in accordance with the provisions of this chapter. |
| 65 | (b)Prior to the Transfer of an Establishment, the transferor(s) or the transferee(s) shall conduct All Appropriate |
| 66 | Inquiry, pursuant to the standards set forth in the provisions and regulations pursuant to §9105, Chapter 91of this |
| 67 | Title. |
| 68 | (c) Prior to the Transfer of an Establishment, the transferor(s) or the transferee(s) must submit to the Secretary |
| 69 | and the transferor(s) and transferee(s), all documents prepared or identified pursuant to subsection (b) above. |
| 70 | (d) Nothing contained in this chapter may be construed to enlarge, abridge, diminish or create an innocent- |
| 71 | landowner defense pursuant to $\$9105(c)(2)$ of this title. |
| 72 | (e) Failure of the Secretary to notify a party in accordance with the provisions of this chapter does not |
| 73 | constitute a waiver and does not limit the authority of the Secretary to enforce the provisions of this chapter. |
| 74 | §9203. Authority of the Secretary; regulations; effective date. |

75 (a) The provisions of this chapter do not affect the authority of the Secretary under any other statute or 76 regulation to issue any order to the transferor(s) or transferee(s) of an Establishment.

77 (b) The Secretary may adopt regulations to implement the provisions of this chapter.

78 The provisions of this chapter shall become effective upon promulgation of regulations adopted pursuant to (c) 79 this chapter.

80 §9204. Enforcement.

81 The Secretary may issue an order or file a civil action in Superior Court pursuant to 7 Del. C. §6005 against any 82 Person who fails to comply with any provision of this chapter. The Secretary may also bring an action in the Court of 83 Chancery to enjoin the Transfer of an Establishment by a Person who fails to comply with §9202 or to compel the 84 Establishment to provide financial assurance pursuant to §9206.

85 \$9205. Termination of operations or filing for bankruptcy at a Chemical or Hazardous substance Establishment; 86 procedures.

87 (a) Not later than the date of termination of all business or other activities at an Establishment or the date of 88 filing for liquidation under the federal Bankruptcy Code, the Owner or operator of the Establishment shall file a notice with 89 the Secretary which must include information regarding the Person or Persons employed by the Establishment who will be 90 responsible for providing information regarding compliance with this section.

91 Not later than 90 days after the termination of all business or other activities at an Establishment, the Owner (b) 92 or operator of the Establishment, or a trustee if the Owner or operator is in bankruptcy, shall:

93 submit to the Secretary a list of all Chemical and Hazardous substances at the Establishment, (1)94 where they are located and how they are stored, contained, stockpiled or otherwise located. Notwithstanding the foregoing, 'releases' as defined in 7 Del. C. §9103(20) are excluded; 95

96 (2)submit a plan to the Secretary for the emptying, draining, removal, use, sale, recycling, or 97 otherwise disposal of all Chemicals or Hazardous substances in accordance with applicable law or in accordance with any 98 Order of the Bankruptcy Court in the event of bankruptcy filing;

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(3) post warning signs with up-to-date contact information around the perimeter of any Parcel where 100 the soil is contaminated with a Hazardous substance to a level that poses potential risk to human health or the environment;

101 (4) submit a certification to the Secretary with regard to whether Chemicals or Hazardous 102 substances identified in subsection (1) have been removed from the Parcel in accordance with applicable law; and

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(5) maintain personnel, utilities, security, site management and other measures necessary to stabilize and

104 secure the site. 105

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(c) Following receipt of the required submittals under subsection (b) of this section, the Secretary shall, within
 30 days, conduct an inspection of the Parcel and/or the Establishment to determine compliance with this section.

107 § 9206. Financial assurance

(a) Within sixty days from the Transfer of an Establishment or the start up of a new Establishment, the Owner or
operator shall provide to the Department evidence of financial assurance in accordance with the regulations promulgated
pursuant to this chapter. Evidence of financial assurance must be in a sufficient form and amount necessary to insure that,
upon termination, abandonment, or liquidation of all activities at the Establishment that all appropriate means are taken to
stabilize and secure the Establishment, including but not limited to those activities as set forth in Section 9205(b).

(b) The Department shall promulgate regulations containing requirements for maintaining evidence of financial assurance as deemed necessary with respect to the size of the Establishment and the quantities of Chemicals maintained and generated as wastes thereon, needed to stabilize and secure the facility, taking into account, and giving due credit for, financial assurance established through other Department programs. Evidence of financial assurance may include, but not be limited to, insurance, guarantee, surety bond, letter of credit, proof of assets, qualification as a self-insurer, or other agreements acceptable to the Secretary.

(c) For the purpose of this subsection, a Person does not mean federal government, federal or state agencies,counties and municipalities.

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Section 2. Amend Title 7 by adding new paragraph (r) to § 9104(2) to read as follows.

122 "r. To certify and decertify contractors to conduct remedial action. As a prerequisite for certification, the 123 Department shall conduct written examinations, or other qualification criteria as deemed appropriate by the Department, 124 within the State for the purpose of determining ability to conduct a remedial action. The Department may waive the 125 examination for Persons who possess a valid certificate from another state, provided such certification is for similar work to 126 be performed in Delaware. A remedial action shall be conducted under the direction and supervision of an individual 127 possessing a valid certificate issued by the Department. Certification requirements for contractors shall commence 6 128 months after adoption of regulations. Certification shall be valid for 2 years. The fees for certification required pursuant to 129 this chapter shall be established by the Department in its rules and regulations. The fees may be adjusted periodically but 130 shall approximate and reasonably reflect all costs necessary to defray the expenses incurred by the Department in operating 131 the certification program.'

Section 3. Amend Title 7 by adding a new definition "Contractor" to § 9103 to read as follows: (and re-number
 the remaining paragraphs accordingly)

134 (5) 'Contractor' means any corporation, company, association, firm, partnership, society, joint-stock

135 company, sole proprietorship or individual that contracts to perform any remedial action under the remedial

136 standards established in this Chapter.

SYNOPSIS

This Substitute Bill provides that any party seeking Transfer of an Establishment must conduct and submit All Appropriate Inquiry findings to the Department of Natural Resources and Environmental Control and other parties to the transfer prior to the transfer. An Establishment is defined as any real property, business operation, or facility reporting a cumulative total of 1 million pounds or more of any combination of hazardous chemicals or substances under 16 Del. C. §6306 and/or which has been classified as a Large Quantity Generator of hazardous wastes under the Delaware Regulations Governing Hazardous Waste.

The Substitute Bill further provides that upon the closure of an Establishment, regardless of whether or not the closure is a part of a bankruptcy, the owner or operator of the Establishment must: (1) submit to the Department a list of all Chemicals and Hazardous substances at the Establishment; (2) submit a plan to the Secretary for the draining, removal, or disposal of all Chemicals or Hazardous substances in accordance with applicable law or in accordance with any Order of the Bankruptcy Court in the event of bankruptcy filing; (3) post warning signs; (4) submit a certification to the Department with regard to whether regulated substances have been removed and disposed of in accordance with applicable law; and (5) maintain personnel, utilities, security, site management and other measures necessary to stabilize and secure the site. All Establishments subject to this bill must provide, within 60 days of transfer, evidence of financial assurance to cover expenses necessary to stabilize the facility at time of closure.

The Substitute Bill also establishes a contractor certification program under Chapter 91.

The Substitute Bill makes several technical changes including the addition of the definition of "Affiliate" and an effective date.

Author: Senator McBride