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HOUSE OF REPRESENTATIVES 144th GENERAL ASSEMBLY

HOUSE BILL NO. 496

AN ACT TO AMEND TITLES 10 AND 11 OF THE DELAWARE CODE RELATING TO RECORDS OF ARREST AND PROSECUTION.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF DELAWARE:

1	Section 1. Amend § 4372 of Title 11 of the Delaware Code by striking said Section in its entirety, and by				
2	substituting in lieu thereof the following:				
3	"§ 4372. Termination of criminal action in favor of accused.				
4	(a) If a person is charged with the commission of a crime or crimes and the case is terminated in				
5	favor of the accused, the person may request the expungement of the police records and the court				
6	records relating to the charge pursuant to the provisions of this subchapter.				
7	(b) For the purposes of this subchapter, a case shall be deemed to be 'terminated in favor of the				
8	accused' only if:				
9	(1) the accused is acquitted of all charges related to the case; or				
10	(2) a <i>nolle prosequi</i> is entered on all charges related to the case, or all charges related to the				
11	case are otherwise dismissed.				
12	(c) For the purposes of this subchapter, 'case' means a charge or set of charges related to a				
13	complaint or incident that are or could be properly joined for prosecution.".				
14	Section 2. Amend § 4373 of Title 11 of the Delaware Code by striking said subsection in its entirety, and by				
15	substituting in lieu thereof the following:				
16	"§ 4373. Mandatory Expungement.				
17	(a) If a person is charged with the commission of a crime which is designated as a misdemeanor or				
18	violation in Titles 4, 7, 11, 16 or 23 of this Code, excepting those crimes specifically exempted				
19	in subsection (c) of this Section, and the case is terminated in favor of the accused, and the				
20	person has not previously been convicted of another criminal offense, upon an appropriate				
21	request to the State Bureau of Identification by such person the police records and court records,				
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including any electronic records, relating to the charge or charges shall be expunded if the person has not been convicted of any crime since the date upon which the case was terminated in favor of the accused.

- 25 (b) If the State Bureau of Identification determines that expungement is mandated pursuant to the terms of this Section it shall promptly so notify the courts and police agencies where records 26 27 pertaining to the case are located or maintained, and any court where the case was terminated, 28 disposed of or concluded. All records appropriately specified in the expungement request shall, 29 within 60 days of the determination that such request is mandated pursuant to the terms of this 30 Section, be removed from the files, and placed in the control of the Supervisor of the State 31 Bureau of Identification who shall be designated to retain control over all expunged records, and 32 who shall insure that the records or the information contained therein is not released for any 33 reason except as specified in this subchapter. A court and/or police agency which receives a 34 notice of expungement from the State Bureau Identification shall provide the Bureau with 35 written confirmation of the completion of the expungement. In response to requests from 36 nonlaw-enforcement officers for information or records on the person who was arrested, the law-37 enforcement officers and departments shall reply, with respect to the arrest and proceedings 38 which are the subject of the order, that there is no record.
- 39 (c) Mandatory expungement pursuant to this Section shall not be applicable to the records of any
 40 case in which the defendant was charged with one or more of the following crimes:
- 41 (1) Any misdemeanor designated as a sex offense pursuant to 11 Del.C. § 761;
- 42 (2) any misdemeanor set forth in subpart A of subchapter II of Chapter 5 of Title 11 of this
 43 Code;
- 44 (3) Trespassing with Intent to Peer or Peep, pursuant to 11 Del.C. § 820;
 - (4) Endangering the Welfare of a Child, pursuant to 11 Del.C. § 1102;
- 46 (5) Endangering the Welfare of an Incompetent Person, pursuant to 11 Del.C. § 1105;
- 47 (6) any misdemeanor set forth in subparts A, B, C or F of subchapter VI of Chapter 5 of
 48 Title 11 of this Code;
- 49 (7) any misdemeanor or violation set forth in Chapter 85 of Title 11 of this Code;
 - (8) Patient Abuse, pursuant to 16 Del.C. § 1136;

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51		(9) Operation of a Vessel or Boat While Under the Influence, pursuant to 23 Del.C. § 2302.
52	(d)	At the time the application requesting expungement is filed with the State Bureau of
53		Identification the applicant shall pay a reasonable fee to the State Bureau of Identification. The
54		applicant shall attach a copy of his or her criminal history as maintained by the State Bureau of
55		Identification to any application requesting expungement filed pursuant to this Section. The
56		State Bureau of Identification shall summarily reject any application for expungement that does
57		not include the applicant's criminal history without further notice to the applicant.
58	(e)	The State Bureau of Identification shall be authorized to promulgate reasonable regulations and
59		a reasonable fee schedule to accomplish the purposes of this Section.".
60	Section 3. Ame	end Chapter 43 of Title 11 of the Delaware Code by redesignating § 4374 and § 4375 thereof as §
61	4376 and § 4377, respect	tively, and by adding new sections § 4374 and § 4375 thereto, to read as follows:
62	"§ 4374. Discre	etionary Expungement.
63	(a)	Notwithstanding any provision of § 4373 of this Title to the contrary, if a person is charged with
64		the commission of a crime and the case is terminated in favor of the accused, the person may file
65		a petition in the Superior Court in the county where the case was terminated, disposed of or
66		concluded setting forth the relevant facts and requesting expungement of the police records and
67		the court records, or includes any electronic records, relating to the charge or charges.
68		Discretionary expungement pursuant to this Section shall not be applicable to the records of any
69		case that may be expunged pursuant to the provisions of § 4373 of this Title; provided, however,
70		where a person was charged with a criminal offense where discretionary expungement pursuant
71		to this § 4374 applies, but also was charged, within the same case, with a criminal offense where
72		mandatory expungement pursuant to § 4373 applies, such person must file a petition in Superior
73		Court pursuit to this Section.
74	(b)	After the petition requesting expungement is filed with the Superior Court the petitioner shall
75		cause a copy of the petition to be served upon the Attorney General, who may file an objection
76		or answer to the petition within 30 days after it is served on the Attorney General. The petitioner
77		shall attach a copy of his or her criminal history as maintained by the State Bureau of
78		Identification to any petition requesting expungement filed pursuant to this Section. The Court

shall summarily reject any petition for expungement that does not include the petitioner's criminal history.

- Unless the Court believes a hearing is necessary, petitions shall be disposed of without a hearing. 81 (c) 82 If the Court finds that the continued existence and possible dissemination of information relating 83 to the arrest of the petitioner causes, or may cause, circumstances which constitute a manifest 84 injustice to the petitioner, it shall enter an order requiring the expungement of the police and 85 court records relating to the charge or case. Otherwise, it shall deny the petition. The burden 86 shall be on the petitioner to allege specific facts in support of his or her allegation of manifest 87 injustice, and the burden shall be on the petitioner to prove such manifest injustice by a 88 preponderance of the evidence. The fact that the petitioner has previously been convicted of a 89 criminal offense, other than that referred to in the petition, shall be considered by the Court as 90 prima facie evidence that the continued existence and possible dissemination of information 91 relating to the arrest in question does not constitute a manifest injustice to the petitioner. A 92 petition filed by the Attorney General or his or her designee pursuant to subsection (e) of this 93 Section shall be granted by the Court.
- 94 (d) The State shall be made party defendant to the proceeding. Any party aggrieved by the decision
 95 of the Court may appeal, as provided by law in civil cases.
- 96 (e) Notwithstanding any provision of this subchapter or any other statute or rule to the contrary, the 97 Attorney General or his/her designee responsible for prosecuting a criminal action may petition 98 the Court to expunge the instant arrest record of a defendant if at the time of a state motion to 99 dismiss or entry a *nolle prosequi* in the case, the prosecutor has determined that the continued 100 existence and possible dissemination of information relating to the arrest of the defendant for the 101 matter dismissed or for which a *nolle prosequi* was entered may cause circumstances which 102 constitute a manifest injustice to the defendant.
- 103(f)If an order expunging the records is granted by the Court, all the criminal records specified in the104order shall, within 60 days of the order, be removed from the files, and placed in the control of105the Supervisor of the State Bureau of Identification who shall be designated to retain control106over all expunged records, and who shall insure that the records or the information contained107therein is not released for any reason except as specified in this subchapter. A court and/or

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108		police	agency which receives a notice of expungement from the State Bureau Identification shall			
109		provid	provide the Bureau with written confirmation of the completion of the expungement. The State			
110		Bureau of Identification shall provide the Court which entered the order with written				
111		confirm	confirmation of the execution of the order. In response to requests from nonlaw-enforcement			
112		officer	officers for information or records on the person who was arrested, the law-enforcement officers			
113		and de	and departments shall reply, with respect to the arrest and proceedings which are the subject of			
114		the or	the order, that there is no record. No order requiring an expungement of any record shall be			
115		entered	entered or enforced is such order is contrary to the provisions of this subchapter. The State			
116		Bureau	a of Identification shall promptly notify the Court if it is unable to comply with any order			
117		issued	pursuant to this subchapter.			
118	(g)	(1)	Notwithstanding any provision of this subchapter or any other statute or rule to the			
119			contrary, the police records and the court records relating to any charge set forth in Title			
120			21 of this Code shall not be expunged pursuant to this subchapter unless the charge or			
121			charges is one of those specifically enumerated in paragraph (2) of this subsection.			
122		(2)	Discretionary expungement pursuant to this Section shall be applicable when otherwise			
123			appropriate for the following Title 21 offenses:			
124			a. Driving After Judgment Prohibited, pursuant to 21 Del.C. § 2810;			
125			b. Reckless Driving, pursuant to 21 Del.C. § 4175;			
126			c. Operation of a Motor Vehicle Causing Death, pursuant to 21 Del.C. § 4176A;			
127			d. Driving Under the Influence, pursuant to 21 Del.C. § 4177; or			
128			e. Operating a Commercial Vehicle With a Prohibited Blood Alcohol			
129			Concentration or While Impaired By Drugs, pursuant to 21 Del.C. § 4177M.			
130	(h)	The S	uperior Court shall establish a reasonable fee schedule for the filing of a petition of			
131		expung	gement pursuant to this Section.			
132	§ 4375. Discret	tionary ex	xpungement following a pardon.			
133	(a)	Notwi	thstanding any provision of this subchapter or any other law to the contrary, a person who			
134		was co	onvicted of a misdemeanor or violation excepting those crimes specifically exempted in			
135		subsec	tion (b) of this Section who is thereafter unconditionally pardoned by the Governor may			
136		reques	t a discretionary expungement pursuant to the procedures set forth in § 4374 of this			

137		subchapter. The burden shall be on the petitioner to allege specific facts in support of his or her			
138		allegation of manifest injustice, and the burden shall be on the petitioner to prove such manifest			
139		injustice by a preponderance of the evidence. The fact that the petitioner was convicted of th			
140		criminal offense that is the subject of his or her expungement application shall be considered by			
141		the Court as prima facie evidence that the continued existence and possible dissemination of			
142		information relating to the arrest in question does not constitute a manifest injustice to the			
143		petitioner.			
144	(b)	Discretionary expungement following a pardon pursuant to this Section shall not be applicable to			
145		the records of any case in which the defendant was charged with one or more of the following			
146		crimes:			
147		(1) any misdemeanor or violation involving embezzlement of public money, bribery or			
148		perjury;			
149		(2) any misdemeanor designated as a sex offense pursuant to 11 Del.C. § 761; or			
150		(3) any misdemeanor set forth in subparts A, B, C or F of subchapter VI of Chapter 5 of			
151		Title 11 of this Code.".			
152	Section 4. An	nend Chapter 43 of Title 11 of the Delaware Code by adding a new § 4378 thereto, to read as			
153	follows:				
154	"§ 4378. Exp	ungement of offenses resolved by probation before judgment and the first offenders controlled			
155	substances diversion pro	gram.			
156	(a)	Notwithstanding any statute or rule to the contrary, the police records and court records relating			
157		to any charge resolved by probation before judgment as set forth in § 4218 of this Title followed			
158		by a discharge from probation upon fulfillment of the terms and condition of probation shall not			
159		be expunged unless at least five years have elapsed from the date on which the defendant was			
160		discharged from probation. After such five year period has elapsed, any charge resolved by			
161		probation before judgment followed by a discharge from probation upon fulfillment of the terms			
162		and condition of probation shall be expunged pursuant to the provisions of this subchapter.			
163	(b)	Notwithstanding any statute or rule to the contrary, the police records and court records relating			
164		to any charge resolved by the First Offenders Controlled Substances Diversion Program as set			
165		forth in § 4764 of Title 16 of this Code followed by a discharge from probation upon fulfillment			

166	of the te	rms and condition of probation shall not be expunged unless at least two years have					
167	elapsed f	rom the date on which the defendant was discharged from probation. After such two					
168	year period has elapsed, any charge resolved by the First Offenders Controlled Substance						
169	Division Program followed by a discharge from probation upon fulfillment of the terms an						
170	condition of probation shall be expunged pursuant to the provisions of this subchapter.".						
171	Section 5. Amend § 8513	of Title 11 of the Delaware Code by adding a new subsection "(h)" thereto, to read as					
172	follows:						
173	"(h) Notwiths	tanding any law or court rule to the contrary, criminal history record information					
174	dissemin	ated pursuant to subsection (c) of this Section shall not include information pertaining					
175	to any ch	narge resolved by Probation Before Judgment as set forth in § 4218 of this Title, or by					
176	the First	Offenders Controlled Substances Diversion Program as set forth in § 4764 of Title 16					
177	of this C	ode, once all terms and conditions of any period of probation imposed pursuant to said					
178	Sections	have been completed to the satisfaction of the Court and the defendant is discharged					
179	from pro	bation. Nothing in this subsection shall prevent the dissemination of such information to					
180	any crim	inal justice agency.".					
181	Section 6. Amend § 102	5 of Title 10 of the Delaware Code by striking said Section in its entirety, and by					
182	substituting in lieu thereof the follow	ving:					
183	"§ 1025. Expungement of	adult police and court records.					
184	(a) If an adu	It person is charged with the commission of a crime or crimes and the case is terminated					
185	in favor	of the accused, the person may request the expungement of the police records and the					
186	court rec	ords relating to the charge pursuant to the provisions of this subchapter.					
187	(b) For the	purposes of this Section, a case shall be deemed to be 'terminated in favor of the					
188	accused'	only if:					
189	(1)	the accused is acquitted of all charges related to the case; or					
190	(2)	a nolle prosequi is entered on all charges related to the case, or all charges related to the					
191		case are otherwise dismissed.					
192	(c) For the p	urposes of this Section 'case' means a charge or set of charges related to a complaint or					
193	incident	that are or could be properly joined for prosecution.					

194(d)If an adult is charged with the commission of a crime which is designated as a misdemeanor or195violation in Titles 4, 7, 11, 16, or 23 of this Code, excepting those crimes specifically exempted196in paragraph (2) of this subsection, and the case is terminated in favor of the accused, and the197person has not previously been convicted of another criminal offense, upon an appropriate198request to the State Bureau of Identification by such person the police records and court records199relating to the charge or charges shall be expunged if the person has not been convicted of any200crime since the date upon which the case was terminated in favor of the accused.

201 (1) If the State Bureau of Identification determines that expungement is mandated pursuant 202 to the terms of this paragraph, it shall promptly so notify the courts and police agencies 203 where records pertaining to the case are located or maintained, and any court where the 204 case was terminated, disposed of or concluded. All records appropriately specified in 205 the expungement request shall, within 60 days of the determination that such request is 206 mandated pursuant to the terms of this Section, be removed from the files, and placed in 207 the control of the Supervisor of the State Bureau of Identification who shall be 208 designated to retain control over all expunged records, and who shall ensure that the 209 records or the information contained therein is not released for any reason except as 210 specified in this subchapter. A court which receives a notice of expungement from the 211 State Bureau of Identification shall provide the Bureau with written confirmation of the 212 completion of the expungement. In response to requests from nonlaw-enforcement 213 officers for information or records on the person who was arrested, the law-214 enforcement officers and departments shall reply, with respect to the arrest and 215 proceedings which are the subject of the order, that there is no record.

216(2)Mandatory expungement pursuant to this subsection shall not be applicable to the217records of any case in which the defendant was charged with one or more of the218following crimes:

- a. any misdemeanor designated as a sex offense pursuant to, 11 Del.C. § 761;
- 220b.any misdemeanor set forth in subpart A of subchapter II of Chapter 5 of Title22111 of this Code;
- c. Trespassing with Intent to Peer or Peep, pursuant to 11 Del.C. § 820;

223			d.	Endangering the Welfare of a Child, pursuant to 11 Del.C. § 1102;
224			e.	Endangering the Welfare of an Incompetent Person, pursuant to 11 Del.C. §
225				1105;
226			f.	any misdemeanor set forth in subparts A, B, C or F of subchapter VI of
227				Chapter 5 of Title 11 of this Code;
228			g.	any misdemeanor or violation set forth in Chapter 85 of Title 11 of this Code;
229			h.	Patient Abuse, pursuant to 16 Del.C. § 1136;
230			i.	Operation of a Vessel or Boat While Under the Influence, pursuant to 23
231				Del.C. § 2302.
232		(3)	At the	time the application requesting expungement is filed with the State Bureau of
233			Identifi	cation, the applicant shall pay a reasonable fee to the State Bureau of
234			Identifi	cation. The applicant shall attach a copy of his or her criminal history as
235			maintai	ned by the State Bureau of Identification to any application requesting
236			expung	ement filed pursuant to this Section. The State Bureau of Identification shall
237			summa	rily reject any application for expungement that does not include the applicant's
238			crimina	l history without further notice to the applicant.
239		(4)	The St	ate Bureau of Identification shall be authorized to promulgate reasonable
240			regulati	ions and a reasonable fee schedule to accomplish the purposes of this subsection.
241	(e)	Notwiths	standing	any provision of subsection (d) of this Title to the contrary, if a person is
242		charged	with the	commission of a crime and the case is terminated in favor of the accused, the
243		person r	nay file	a petition in the Family Court in the county where the case was terminated,
244		disposed	of or con	ncluded setting forth the relevant facts and requesting expungement of the police
245		records	and the	court records relating to the charge or charges. Discretionary expungement
246		pursuant	to this S	Section shall not be applicable to the records of any case that may be expunged
247		pursuant	to the pr	ovisions of subsection (d) of this Title.
248		(1)	After th	ne petition requesting expungement is filed with the Family Court, the petitioner
249			shall ca	use a copy of the petition to be served upon the Attorney General, who may file
250			an obje	ction or answer to the petition within 30 days after it is served on the Attorney
251			General	l. The petitioner shall attach a copy of his or her criminal history as maintained

by the State Bureau of Identification to any petition requesting expungement filed pursuant to this Section. The Court shall summarily reject any petition for expungement that does not include the petitioner's criminal history.

- 255 (2) Unless the Court believes a hearing is necessary, petitions shall be disposed of without 256 a hearing. If the Court finds that the continued existence and possible dissemination of 257 information relating the arrest of the petitioner causes, or may cause, circumstances 258 which constitute a manifest injustice to the petitioner, it shall enter an order requiring 259 the expungement of the police and court records relating to the charge. Otherwise, it 260 shall deny the petition. The burden shall be on the petitioner to allege specific facts in 261 support of his or her allegation of manifest injustice, and the burden shall be on the 262 petitioner to prove such manifest injustice by a preponderance of the evidence. The 263 fact that the petitioner has previously been convicted of a criminal offense, other than 264 that referred to in the petition, shall be considered by the Court as *prima facie* evidence 265 that the continued existence and possible dissemination of information relating to the 266 arrest in question does not constitute a manifest injustice to the petitioner. A petition 267 filed by the Attorney General or his or her designee pursuant to paragraph (4) of this 268 Section shall be granted by the Court.
 - (3) The State shall be made party defendant to the proceeding. Any party aggrieved by the decision of the Court may appeal, as provided by law in civil cases.
- (4) 271 Notwithstanding any provision of this Section or any other statute or rule to the 272 contrary, the Attorney General or designee responsible for prosecuting a criminal action 273 may petition the Court to expunge the instant arrest record of a defendant if at the time 274 of a state motion to dismiss or entry of *nolle prosequi* in the case, the prosecutor has 275 determined that the continued existence and possible dissemination of information 276 relating to the arrest of the defendant for the matter dismissed or for which a nolle 277 prosequi was entered may cause circumstances which constitute a manifest injustice to 278 the defendant.
- 279(5)If an order expunging the records is granted by the Court, all the records specified in280the order shall, within 60 days of the order, be removed from the files, and placed in the

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281 control of the Supervisor of the State Bureau of Identification who shall be designated 282 to retain control over all expunged records, and who shall ensure that the records or the 283 information contained therein is not released for any reason except as specified in this 284 subchapter. The State Bureau of Identification shall provide the Court which entered 285 the order with written confirmation of the execution of the order. In response to 286 requests from nonlaw-enforcement officers for information or records on the person 287 who was arrested, the law-enforcement officers and departments shall reply, with 288 respect to the arrest and proceedings which are the subject of the order, that there is no 289 record. No order requiring an expungement of any record shall be entered or enforced 290 if such order is contrary to the provisions of this subchapter. The State Bureau of 291 Identification shall promptly notify the Court if it is unable to comply with any order 292 issued pursuant to this subchapter.

- 293(6)Notwithstanding any provision of this Section or any other statute or rule to the294contrary, the police records and the court records relating to any charge set forth in Title29521 of this Code shall not be expunged pursuant to this Section unless the charge or296charges is one of these specifically enumerated offenses:
- 297 a. Driving After Judgment Prohibited, pursuant to 21 Del.C. § 2810;
 - b. Reckless Driving, pursuant to 21 Del.C. § 4175;
 - c. Operation of a Motor Vehicle Causing Death, pursuant to 21 Del.C. § 4176A;
 - d. Driving Under the Influence, pursuant to 21 Del.C. § 4177;
- 301e.Operating a Commercial Vehicle With a Prohibited Blood Alcohol302Concentration or While Impaired by Drugs, pursuant to 21 Del.C. § 4177M.
- 303 (7) The Family Court shall establish a reasonable fee schedule for the filing of a petition of
 304 expungement pursuant to this Section.".
- 305 Section 7. Amend § 1026 of Title 10 of the Delaware Code by redesignating said Section as § 1027, and by 306 adding a new § 1026 thereto, to read as follows:
- 307 "§ 1026. Expungement of offenses resolved by probation before judgment.
- 308 Notwithstanding any statute or rule to the contrary, the police records and court records relating to any 309 charge resolved by probation before judgment followed by a discharge from probation upon fulfillment of the

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- 310 terms and condition of probation shall not be expunged unless at least five (5) years have elapsed from the date on
- 311 which the defendant was discharged from probation. After such five-year period has elapsed, any charge resolved
- 312 by probation before judgment followed by a discharge from probation upon fulfillment of the terms and condition
- 313 of probation shall be expunded pursuant to the provisions of this subchapter.".
- 314 Section 8. No actions for expungement in Superior Court pending upon date of enactment shall be affected by this
- 315 legislation and shall continue to be processed under the previous statutory provisions.
- 316 Section 9. This Act will become effective 90 days after signed by the Governor.

SYNOPSIS

This Act will modernize and streamline the process by which the police records and court records relating to arrests in cases with adult defendants are expunged. Under current law, all requests for expungement are discretionary matters decided upon by a judge. This Act will require the automatic expungement of records in most misdemeanor cases upon request of the defendant to the State Bureau of Identification. This new process will be much simpler than the existing one, and therefore less expensive to both the defendant and the criminal justice system. The Act also makes several changes to the discretionary expungement process utilized by the courts that will make that process more efficient. It also creates a mechanism that will allow most misdemeanor convictions that are the subject of a Governor's pardon to be expunged at the discretion of the Superior Court. Under current law, pardoned convictions can never be expunged.

This Act also will facilitate the rehabilitative efforts of defendants who resolved their cases by successful completion of Probation Before Judgment or the First Offenders Controlled Substances Diversion Program by prohibiting the State Bureau of Identification from including information about the arrest on the version of the defendant's criminal history record that is released to persons or entities outside of the criminal justice system. The information will remain available to judges, prosecutors and the police. Expungement will be available after enough time has passed to permit enforcement of the time limits promulgated in the various first offender programs.