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## DELAWARE STATE SENATE 148th GENERAL ASSEMBLY

## SENATE BILL NO. 11

## AN ACT TO AMEND TITLE 12 OF THE DELAWARE CODE RELATING TO ESCHEATS. BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF DELAWARE:

1 Section 1. Amend Chapter 11, Title 12 by making deletions as shown by strike through and insertions as shown by 2 underline as follows:

3 § 1155. Examination of Records

4 (a) The State Escheator may at reasonable times and upon reasonable notice examine the records of any person or 5 business association or organization to determine whether the person has complied with any provision of this chapter and 6 may by summons require the attendance of any person having knowledge in the premises, and may take testimony and 7 require proof material for the investigation, with the power to administer oaths to such person or persons; provided, 8 however, that the State Bank Commissioner shall act on behalf of the State Escheator with regard to examinations of 9 banking organizations. The State Escheator is authorized to reimburse the State Bank Commissioner for the cost of 10 examinations undertaken on the Commissioner's behalf and may pay for such reimbursement out of custodian accounts held 11 for the State Escheator. The State Escheator may disclose such information as the Escheator possesses to the State Bank 12 Commissioner as may aid in the Commissioner's examination of any banking organization and may disclose any 13 information received from the State Bank Commissioner as may be required:

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(1) In conjunction with enforcement proceedings; or

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(2) In summary form to the extent necessary for the proper disposition of the property.

Where the records of the holder available for the periods subject to this chapter are insufficient to permit the preparation of a report, the State Escheator may require the holder to report and pay to the State the amount of abandoned or unclaimed property that should have been but was not reported that the State Escheator reasonably estimates to be due and owing on the basis of any available records of the holder or by any other reasonable method of estimation.

20 (b) The State Escheator may contract with a person to conduct an examination in accordance with this chapter but

21 <u>no such person shall be assigned more than fifty percent of the number of all such examinations undertaken subsequent to</u>

22 January 1, 2015. In addition, notwithstanding any other provision of this Code, every contract between the State and such

23 persons conducting examinations and providing any unclaimed property consulting services shall provide that no such

24 person shall hire, retain, or compensate in any way any employee of the Delaware Division of Revenue or the Department

25 of Finance who functions in a senior supervisory role, including without limitation, the Secretary of Finance, any Deputy

26 Secretary of Finance, the State Escheator or Audit Manager, for a period of two years from the time such employee leaves

- 27 <u>the employ of the State</u>
- 28 § 1156. Internal Review Procedure; Court of Chancery Jurisdiction.
- 29 (j) The Secretary of Finance may adopt or reject the independent reviewer's determination in whole or in part. If 30 the Secretary of Finance modifies or rejects, in whole or in part, the determination of the independent 31 reviewer, the Secretary of Finance shall issue a decision in writing setting forth the basis of any rejection or 32 modification of the determination of the independent reviewer. Within 60 days of the receipt by the Secretary 33 of Finance of the independent reviewer's decision, a copy of the Secretary of Finance's determination, if any 34 along with, the independent reviewer's written decision shall be sent to the holder by certified or registered 35 mail at the address set forth in the holder's notice of appeal. The determination of the Secretary of Finance as 36 to those liabilities that are the subject of the appeal shall be final as to the Department of Finance, and 37 amounts determined to be due and owing shall be subject to collection by the State Escheator under 38 subsection (k) of this section below if unpaid after the review. The holder may, within 30 days after the 39 Secretary's written decision was mailed, appeal the Secretary's determination to the Court of Chancery. The 40 Court's review shall be limited to whether the Secretary's determination was supported by substantial evidence on the record. If the Court determines that the record is insufficient for its review, it shall remand 41 42 the case to the agency for further proceedings on the record.
- (i) Within five days of the receipt by the Secretary of Finance of the independent reviewer's decision, a copy of 43 the independent reviewer's written decision shall be sent to the holder by certified or registered mail at the 44 45 address set forth in the holder's notice of appeal. Unless further appealed by either the Secretary of Finance 46 or the holder as hereinafter provided, the determination of the independent reviewer as to those liabilities that 47 are subject of the appeal shall be final as to the Department of Finance, and amounts determined to be due 48 and owing shall be subject to collection by the State Escheator under subsection (k) of this section below if 49 unpaid after the review. Either the holder or the Secretary of Finance may, within thirty days after the 50 Secretary of Finance shall have mailed the independent reviewer's written determination to the holder, 51 appeal the independent reviewer's written determination to the Court of Chancery. The Court's review shall 52 be limited to whether the independent reviewer's determination was supported by substantial evidence on the

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record. If the Court determines that the record is insufficient for its review, it shall remand the case to the

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- agency for further proceedings on the record.
- 55 § 1158. Limitations.
- (b) If no report is filed, or if a false or fraudulent report is filed with the intent to evade the obligation to pay over
  abandoned property, a notice of deficiency in payment may be mailed to the holder at any time.
- 58 (b) If no report is filed, or if, after examination of the report pursuant to § 1158(a), the Escheator makes a specific
- 59 determination in writing that a holder has filed a fraudulent report with the intent to evade the obligation to
- 60 pay abandoned or unclaimed property, a notice of delinquency in payment may be mailed to the holder at
  61 any time.

62 Section 2. The General Assembly hereby directs the Delaware Secretary of Finance (i) to complete the development of a

63 detailed manual containing procedural guidelines for the conduct of Delaware unclaimed property examinations by

64 December 31, 2015 and to update Delaware administrative regulations accordingly to ensure greater transparency and

65 predictability as to what should be expected by holders during a Delaware unclaimed property examination; (ii) to develop

such manual utilizing a process that generates input from appropriate stakeholders and interested parties; and (iii) to take

67 steps to ensure that Delaware's contract auditors comply with such manual.

68 Section 3. If any provision of this Act or the application thereof to any person or circumstance is held invalid, such

69 invalidity shall not affect other provisions or applications of the Act which can be given effect without the invalid

70 provisions or application, and to that end the provisions of this Act are declared to be severable.

## **SYNOPSIS**

This bill addresses various aspects regarding the administration of the abandoned or unclaimed property law of the State of Delaware and implements certain recommendations of the Task Force to Study and Make Findings and Recommendations to Improve Fairness and Compliance in Delaware's Unclaimed Property Program established under the provisions of Delaware Senate Concurrent Resolution No. 59.

The bill limits the total number of audits anyone outside contract can be assigned and requires all contracts with such contract auditors to assure that they will not employ or compensate senior officials from the Department involved with their work for two years after such officials leave state employment.

The bill amends the administrative appeal process regarding the assessment of unremitted abandoned or unclaimed property to provide that the determination of the independent reviewer shall be binding on the Secretary of Finance unless properly appealed to the Delaware Court of Chancery.

The bill amends the statutory provision regarding the period of limitations to assess additional unclaimed property liability in connection with a filed annual unclaimed property report to provide that in the case of a filed report the State Escheator must make a specific finding of fraud before the State is entitled to an unlimited period of limitations with respect to assessment.

Section 2 directs the Secretary of Finance to prepare and promulgate a detailed manual containing procedural guidelines for the conduct of Delaware unclaimed property examinations and to update its regulations accordingly.

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